

To register a question for Public Question Time please email your question to [democracy@rossendalebc.gov.uk](mailto:democracy@rossendalebc.gov.uk) before 9am Tuesday 16<sup>th</sup> August 2022

**Special Meeting and Ordinary Meeting of:** The Council

**This special meeting has been convened specifically for Item A3 and will be followed by an ordinary meeting which will commence immediately following the conclusion of A3.**

**Thursday 18<sup>th</sup> August 2022 at 6.30pm** or at the conclusion of Question Time and Public Engagement whichever is the later.

**Venue:** Council Chamber, The Business Centre, Futures Park, Bacup. OL13 0BB



**The meeting can also be observed on Zoom** (please allow time for set up if accessing for the first time): <https://zoom.us/j/95728023249?pwd=T1c5M3ZjVzNrdFVGdzRuUnRoTXdYUT09>

Meeting ID: 957 2802 3249

Passcode: 479216

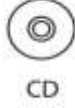
**Please note that a waiting room will be in place for the Zoom meeting and public will be admitted to the meeting shortly before 6.30pm.**

**Supported by:** Carolyn Sharples, Committee and Member Services Manager Tel: 01706 252422  
Email: [democracy@rossendalebc.gov.uk](mailto:democracy@rossendalebc.gov.uk)

ITEM		Lead Member/Contact Officer
<b>A.</b>	<b>SPECIAL MEETING ITEMS</b>	
<b>A1.</b>	<b>Apologies for Absence</b>	
<b>A2.</b>	<b>Declarations of Interest</b> <i>Members are advised to contact the Monitoring Officer in advance of the meeting to seek advice on interest issues if necessary.</i>  Members are requested to indicate at this stage, any items on the agenda in which they intend to declare an interest. Members are reminded that, in accordance with the Local Government Act 2000 and the Council's Code of Conduct, they must declare the nature of any personal interest and, if the interest is prejudicial, withdraw from the meeting during consideration of the item.	Clare Birtwistle, Monitoring Officer 01706 252438 <a href="mailto:clarebirtwistle@rossendalebc.gov.uk">clarebirtwistle@rossendalebc.gov.uk</a>
<b>A3.</b>	<b>Whole-council elections</b> To consider moving to whole-council elections.	Councillor Serridge/ Clare Birtwistle, Monitoring Officer 01706 252438 <a href="mailto:clarebirtwistle@rossendalebc.gov.uk">clarebirtwistle@rossendalebc.gov.uk</a>
<b>B.</b>	<b>ORDINARY MEETING ITEMS</b>	
<b>B1.</b>	To approve and sign as a correct record the minutes of 22 <sup>nd</sup> June 2022.	Clare Birtwistle, Monitoring Officer 01706 252438 <a href="mailto:clarebirtwistle@rossendalebc.gov.uk">clarebirtwistle@rossendalebc.gov.uk</a>

The agenda and reports are also available for inspection on the Council's website <https://www.rossendale.gov.uk/>. Other formats are available on request. Tel 01706 217777 or contact Rossendale Borough Council, Futures Park, Bacup, OL13 0BB

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<b>B2.</b>	<b>Urgent Items of Business</b> To note any items which the Chair has agreed to add to the Agenda on the grounds of urgency.	Clare Birtwistle, Monitoring Officer 01706 252438 <a href="mailto:clarebirtwistle@rossendalebc.gov.uk">clarebirtwistle@rossendalebc.gov.uk</a>
<b>B3.</b>	<b>Communications from the Mayor, the Leader or Head of Paid Service</b> To receive any communications from the Mayor, the Leader, or the Head of the Paid Service that they may wish to lay before the Council.	The Mayor, Councillor Cheetham, The Leader, Councillor A.Barnes and Neil Shaw, Chief Executive 01706 252447 <a href="mailto:neilshaw@rossendalebc.gov.uk">neilshaw@rossendalebc.gov.uk</a>
<b>C.</b>	<b>ORDINARY BUSINESS</b>	
<b>C1.</b>	<b>Disposal of Land</b> To consider the disposal of land report	Councillor Walmsley/ Mandy Lewis, Director of Economic Development 01706 252443 <a href="mailto:mandylewis@rossendalebc.gov.uk">mandylewis@rossendalebc.gov.uk</a>
<b>C2.</b>	<b>Levelling Up Fund Bid</b> To consider the Levelling Up Fund Bid	Councillor A Barnes/ Mandy Lewis, Director of Economic Development 01706 252443 <a href="mailto:mandylewis@rossendalebc.gov.uk">mandylewis@rossendalebc.gov.uk</a>
<b>C3.</b>	<b>National Lottery Heritage Fund 'Big Lamp'</b> To consider the National Lottery Heritage Fund 'Big Lamp' report	Councillor A Barnes/ Mandy Lewis, Director of Economic Development 01706 252443 <a href="mailto:mandylewis@rossendalebc.gov.uk">mandylewis@rossendalebc.gov.uk</a>
<b>C4.</b>	<b>Renewal of Public Space Protection Orders (PSPO) – dog control</b> To consider the PSPO renewal – dog control	Councillor Oakes/ Adam Allen, Director of Communities 01706 252428 <a href="mailto:adamallen@rossendalebc.gov.uk">adamallen@rossendalebc.gov.uk</a>
<b>D.</b>	<b>EXCLUSION OF PUBLIC AND PRESS</b> To consider passing the appropriate resolution under Section 100 (A)(4) of the Local Government Act 1972 that the press and public be excluded from the meeting during consideration of the following item since it involves the likely disclosure of exempt information under Part 1 Paragraphs 3 and 5 of Schedule 12A to the Local Government Act 1972.	
<b>D1.</b>	<b>Special Urgency Decision Report</b> To consider the Special Urgency Decision Report	Councillor A.Barnes/ Neil Shaw, Chief Executive 01706 252447 <a href="mailto:neilshaw@rossendalebc.gov.uk">neilshaw@rossendalebc.gov.uk</a>
<b>D2.</b>	<b>Environmental Enforcement Contract</b> To consider the Environmental Enforcement Contract	Councillor Oakes/ Adam Allen, Director of Communities 01706 252428 <a href="mailto:adamallen@rossendalebc.gov.uk">adamallen@rossendalebc.gov.uk</a>



**Neil Shaw**  
Chief Executive

**Date Published:** 10<sup>th</sup> August 2022

<b>Subject:</b>	Whole-council elections	<b>Status:</b>	For Publication
<b>Report to:</b>	Full Council	<b>Date:</b>	18 <sup>th</sup> August 2022
<b>Report of:</b>	Head of Legal (Monitoring Officer)	<b>Portfolio Holder:</b>	Corporate Services
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required:	No	Attached: N/A
<b>Biodiversity Impact Assessment</b>	Required:	No	Attached: N/A
<b>Contact Officer:</b>	Clare Birtwistle	<b>Telephone:</b>	01706 252438
<b>Email:</b>	clarebirtwistle@rossendalebc.gov.uk		

## 1. RECOMMENDATIONS

- 1.1. That Council considers the response to the consultation on whole-council elections and determine whether to adopt a scheme of whole-council elections with the first such election being held in 2024 or to continue to use an electoral system which is by thirds.
- 1.2. In the event that Council resolves to move to whole-council elections in 2024, Council resolves that it shall by order amend the scheme for town council elections within Rossendale and that from 2024 the election of all Whitworth Town councillors will take place on the same day as elections for borough councillors.

## 2. EXECUTIVE SUMMARY

- On 20<sup>th</sup> May 2022, Council resolved to consult the public on whether the Council should change its electoral cycle to 'whole-council' elections or remain electing in thirds.
- In compliance with the legislation, a full consultation exercise has been carried out available to residents, members, MPs, community groups and other key stakeholders.
- The consultation went live on 26<sup>th</sup> May 2022 and closed at 12 noon on 11<sup>th</sup> July 2022.
- Council must pass a resolution which is supported by a two thirds majority of those voting on it to move to whole-council elections. Should this recommendation not be carried as a result of the discussion on whole-council elections then the Council will continue to use an electoral system which is by thirds.

## 3. BACKGROUND

- 3.1. If the Council wishes to move from elections by thirds to whole-council elections, it must follow the process in accordance with s33 of the Local Government and Public Involvement in Health Act (2007).

- 3.2. The Act states that the Council must not pass the resolution unless it has taken reasonable steps to consult such persons as it thinks appropriate on the proposed change and that the resolution must be passed at a meeting which is specially convened for the purpose of deciding the resolution and by a majority of at least two thirds of the members voting on it. The resolution must specify the year for the first ordinary elections of the Council at which all councillors are to be elected, which may not be a county-council elections year.
- 3.3. In the event that a minimum of two thirds of members resolve to move to whole-elections the Council must then publish an explanatory document on the decision and make the same available for public inspection how it sees fit and give notice to the Electoral Commission. If the resolution is not carried, the Council will continue with its elections in thirds.
- 3.4. The Boundary Commission has started a boundary review and have sought a clear steer from the Council on any intention to change its electoral cycle.

#### **4. SUMMARY OF THE CONSULTATION**

- 4.1. In line with the resolution made by Full Council and relevant legislation, consultation commenced on 26<sup>th</sup> May 2022 and closed on 11<sup>th</sup> July 2022. The survey was distributed widely to encourage participation from residents, councillors and all relevant stakeholders. It was publicised in local newspapers, on the Council's website and social media channels. The borough's MPs were asked to contribute and confirmation was received that it would be shared on their media platforms also. The survey was sent to all councillors in their own right, the Whitworth Town Council, Lancashire County Council and the Office of Police & Crime Commissioner. It featured in the community groups' newsletter and was available for completion in the One Stop Shop.
- 4.2. A total of 105 responses were received from a variety of stakeholders. The survey results can be seen in full at Appendix 1.
- 4.3. In summary, 57% of those who responded indicated a preference to move to whole-council elections, 38% chose to remain in thirds and 5% said that they had no preference.
- 4.4. For those that responded with a desire to move to whole-council elections, the comments made were varied but mainly focused on:
- Less disruption to strategic plans
  - Less apathy and would encourage people to vote
  - Costs savings to the Council
  - Making sense to elect all councillors so people know where they stand
- 4.5. For those that responded with a desire to remain in thirds, the comments were again varied but mainly focused on:
- Continuity with residents understanding the current system
  - Enhances democracy and accountability
  - Electorate can make their feelings known quicker
  - No risk of large numbers of inexperienced councillors being elected

For ease of reference, it is worth repeating the rationale for each of the election cycles:

#### **4.6. Reasons to change to 'whole-council elections'**

- A council has a clear mandate for four years, allowing it to adopt a more strategic, long-term approach to policy and decision making and focus less on yearly election campaigning and the restrictions imposed by the pre-election period.
- It avoids election fatigue and the results are simpler and more easily understood by the electorate. There would be a clear opportunity for the electorate to change the political composition of the council once every four years.
- Greater publicity of whole-council elections may generate higher turnout. The Electoral Commission suggest that electorates associate more clearly with whole-council elections.
- Lower cost for the Council and political parties in running less elections, as well as less disruptive to public buildings used as polling stations.

### **Reasons to keep elections 'by thirds'**

- It allows continuity of councillors by potentially avoiding a large number of new inexperienced councillors at one election.
- It encourages people into the habit of voting and voting for one person is generally understood by voters. Voting for two or three councillors under whole-council elections may need to be explained to voters to avoid confusion.
- It allows judgement of a council annually rather than every four years and allows the electorate to react sooner to local circumstances, thereby providing more immediate political accountability.

### **Whitworth Town Council**

4.7. In the event that the Council decides to move to whole-council elections, then in order to avoid incurring the cost of standalone town council elections, it is recommended that we seek an order that aligns the Whitworth Town Council election with the whole-election date. This may also improve the turnout for the town council election.

4.8 Senior officers of the Council met with members of the Town Council and the Town Clerk as part of the consultation process. When the matter was subsequently considered at their council meeting, whilst some benefits of whole-council elections were discussed, members collectively felt that the issues were finely balanced and indicated their preference to remain electing by thirds.

## **5. NEXT STEPS**

5.1 Following consideration of this report and the consultation responses, Full Council must determine whether to pass a resolution which is supported by a two thirds majority of those members voting on it to move to whole-council elections or remain in thirds. If members are minded to move to whole-council elections, consideration must be given to resolve that it shall by order amend the scheme for town council elections within Rossendale and that from 2024 the election of all Whitworth Town councillors will take place on the same day as

elections for borough councillors

- 5.2. Should the Council continue to elect by thirds, it is worth noting that this will have a consequential effect on the current Electoral Review of the borough, as going forwards the Council will need to have a warding pattern of three member wards and a number of councillors divisible by three. The Electoral Commission recommends that each local authority in England should hold whole-council elections, with all councillors elected simultaneously, once every four years.

## 6. RISK

All the issues raised and the recommendations in this report involve risk considerations as set out below:

- Risk is associated with the holding of elections. There is less risk overall if the number of elections is reduced. Electoral risk is mitigated by having an experienced team that keeps up to date with training and legislation. The risk to the Council's reputation is substantial, so the professionalism and experience of staff in producing a transparent and accurate result is crucial. Staff training will need to be reviewed and resources increased to ensure the nomination process is managed effectively with the increase in candidate numbers and a change to ballot papers with voting for more than one candidate.
- Retention of some staff on local elections may be difficult to sustain with a four-year cycle. Currently the Council do not have an issue with recruitment to the elections and staff, including temporary staff, make themselves available as required.
- Publicity and resources will be required to highlight a change to the electoral cycle and voting process to mitigate confusion on polling day.

## 7. FINANCE

- 7.1. A move to whole-council elections would have a positive financial impact for the Council and members are required to consider and review the costs of services to ensure the taxpayer is receiving best value for money. A standalone election cost circa £78,000. It is estimated that a whole-council election would cost around £90,000 (dependant on print costs). It is therefore estimated that moving to whole-council elections would produce a potential saving of £144,000 subject to the potential costs of any by-elections (circa £15k each) over the four-year period.

- 7.2. Further, the cost of an election is met by the body or bodies whose representatives have been elected and therefore, any occasion where a local election is combined with another would see a reduction in costs to the council. It is therefore proposed that if the Council moves to whole-council elections it will do so in 2024 when it can share costs with the Police and Crime Commissioner elections.

## 8. LEGAL

The Local Government and Public Involvement in Health Act (2007) provides the legal basis for the Council to change the electoral cycle. The Council has carried out appropriate consultation with a wide variety of stakeholders which complies with the requirements of the Act. The legal implications are covered in the body of the report.

## 9. POLICY AND EQUALITIES IMPLICATIONS

A consultation process has been undertaken in line with the legislation and as outlined in the body of the report. Reasonable steps were carried out to ensure that the consultation

engaged with residents who are often harder to reach. The Council has consulted with Whitworth Town Council.

**10. REASONS FOR THE DECISION**

To consider the responses received following the consultation and determine whether to change its electoral cycle to whole-council elections, the first of such election being 2024, or remain in thirds. In the event that Full Council resolves to move to whole-council elections in 2024, to resolve that it shall by order amend the scheme for town council elections within Rossendale and that from 2024 the election of all Whitworth Town councillors will take place on the same day as elections for borough councillors

<b>Background Papers</b>	
Document	Place of Inspection
Appendix 1 – Consultation survey responses	Attached
Council report – 20 <sup>th</sup> May 2022	<a href="https://www.rossendale.gov.uk/meetings/meeting/1254/annual_council">https://www.rossendale.gov.uk/meetings/meeting/1254/annual_council</a>
Local Government and Public Involvement in Health Act (2007)	<a href="https://www.legislation.gov.uk/ukpga/2007/28/part/2/chapter/1/crossheading/power-of-district-councils-to-change-to-wholecouncil-elections">https://www.legislation.gov.uk/ukpga/2007/28/part/2/chapter/1/crossheading/power-of-district-councils-to-change-to-wholecouncil-elections</a>

**Consultation on Rossendale Borough  
Council's Election Cycle  
July 2022**

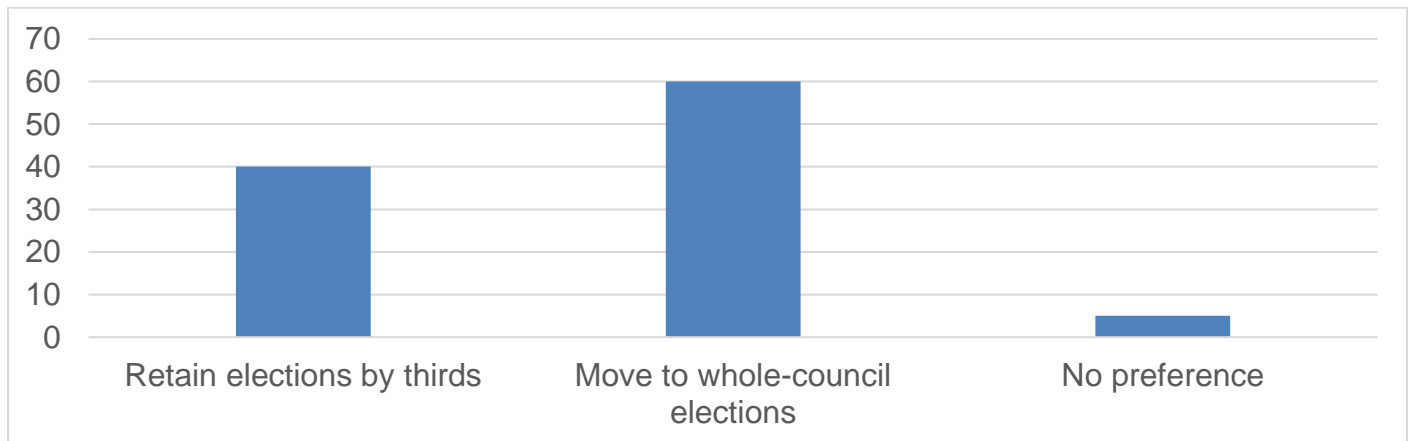


## Consultation on Rossendale Borough Council's Election Cycle

### 1. Should the Council

- Retain election by thirds
- Move to whole-council elections
- No preference

Answer choice	Percentage	Response
Retain elections by thirds	38%	40
Move to whole-council elections	57%	60
No preference	5%	5



### Comments received

#### Retain Election by thirds

- Continuity, experience of councillors to assist in supporting newcomers
- This will mean that Council Officials will not have to spend valuable time and money explaining the rules and regulations to a potentially whole new set of Councillors
- There's an old saying, "if it ain't broke don't fix it" With the existing system there is some continuity which could be affected adversely with whole council elections.
- Less prone to knee jerk reactions from public reacting to current issues and electing a whole council that they might subsequently regret
- Elections by thirds enhance democracy. Where councillors and their parties know that the voters will have a say on a regular basis they are more likely to be focused on delivering appropriately/ effectively.
- New people and new ideas combined with people with more experience .
- It gives a great mix of experienced and new councillors.
- Leave it as it is
- Whilst there are additional costs by voting in thirds, voting for the whole council would reduce democratic accountability.
- Ideas the electorate has an opportunity to make their feelings known quicker.
- "Local Elections are often dominated by national political issues. Dependent on the timing a move to whole council elections would be more likely to reflect the 'honeymoon period' or 'mid-term blues' of a national administration than it would the policies of a local administration. I believe that it would not reflect local opinion as well as the current system.

I believe that it is a local strength that there is representation from both ends of the political spectrum and that the borough tends to avoid sudden and conclusive shifts to the left or right. "

- Leave as it is. Some promise the earth when in do nothing
- Although the cost would undoubtedly increase, I feel the less drastic change of councillors makes for a more stable council.
- Some members have experience of whole council elections at Rossendale Borough Council in the past and although it does have some benefits they felt the potential negatives outweigh this. It was resolved that Council believe that the current situation of election by thirds is better and they would prefer to see Rossendale Borough Council continue in this way.
- I have seen both types of elections -all out and thirds and believe that elections each year means that councillors keep in touch with their electorate better.
- I believe this gives a more stable system representing the people's view more of the time.
- Dislike whole-council elections - when they fall in the same year as a general election they're likely to be influenced by peoples' votes in the general election, and I'd prefer to minimise that effect. "
- "As a Councillor I feel it encourages Cllrs to keep a fluid contact with residents in their Wards. I believe it works well. "
- "Retaining elections by thirds maintains continuity on the Council - whole council elections risk large numbers of inexperienced councillors being elected, leading to problems for Council Officers and for the general public in terms of representation, continuity and competence.
- Rossendale people are used to elections in thirds and it seems counterintuitive to change this for no good reason. I'm not convinced that whole council elections will reduce voter fatigue - I too have seen this claim being made but can find no evidence to support it.
- Given that we will still have County Council, PCC and Parliamentary Elections there will probably still be elections outside of a four yearly cycle anyway and it makes sense to hold local elections at the same time as Parliamentary elections as this definitely does increase voter turnout. Sticking with thirds means that it is far more likely that Local elections will coincide with other elections. "
- All out elections encourage complacency.

### **Move to whole-council elections**

- If it's going to save money that's a good thing.
- I've never understood the crazy system we currently have it makes much more sense to ask the electorate to vote every 4 years.
- Continuity is important
- Might as well be the same as a General Election, would also reduce any newbie pressure for new members.
- Likely to be less apathy amongst voters, anything to save money can only be good.
- Less disruption to strategic plans. More chance of councillors being able to follow through plans to fruition. Relationship development with council teams easier.
- The cost saving and strategic benefits far outweigh any of the other factors.
- This in my opinion makes the whole thing easier.
- It would make a lot more sense, save money and would encourage more people to vote than the current system.

- Whole party change would make the political group more accountable and get the lazy invisible ones out of the system
- Makes sense to elect all together then people know where they stand
- This will save public funds.
- "Cost saving. Election Fatigue. Clear Mandate"
- Seems more reasonable to have the whole council election at the same time.
- "Opportunity for longer term strategic approach by councillors. Cost savings an additional bonus."
- Consultation paper has outlined good strategic reasons for this change.
- Anything to save money & bureaucracy has to be a good thing
- More cost efficient and gives stability.
- Makes for a more sensible Council

## **No preference and General Comments**

- As a local resident of Rossendale I feel the current system of members being elected for a four year fixed term of office, works well for both the residents and for a balanced approach for our local communities across Rossendale.
- I think councillors should be retained for their expertise and experience rather than their political preference. I would retain the useful and active and replace the less useful and active after three years
- A mixed result could make it impossible to pass policy for four years.
- "On the off chance that the council ever became Conservative led, the thought of them running it for 4 years full me with absolute dread. Rossendale doesn't deserve that. "
- Savings calculations look wrong, too low
- "Some are on and do very little except claim expenses. Their party may put pressure on them to be more active on local issues. It's currently and unaccountable club for political do nothings."
- Should be held annually so they can be held accountable for failures on a regular basis
- The bias and envy between parties is blatantly obvious and totally inappropriate. How can they work together for the good of the area/community when they have such one sided ideas, vision and incompetence. Its is supposed to be about democracy and debate for the good of the town. its residents and the area. It should not be about tongue sticking and name calling and vendettas which do occur on a regular basis. They are supposed to be grown ups for gods sake.
- no comments
- Residents should been given more say in changers that are being done in there town. And informed of things that are going to happen before they done!!
- "Would support election by halves to reduce frequency (and therefore cost).
- No comment
- Whatever is best for the residents of Rossendale not the council members.

## **2. Do you have any further comments?**

- I'm old enough to remember a previous all out elections in the late 1990s and early 2000 the additional cost of those all out elections far out weight any savings, if the government and local authorities are serious about making savings and reducing costs for all local elections across Rossendale, the most cost effective way would

be to have postal voting only, this would then increase those taking part in the voting process, and in turn would reduce cost of all elections given there would be no need for polling stations across the whole of Rossendale.

- The only eye in the ointment, is that the councillor that's voted in, is quite happy to be a councillor for 4yrs
- Operating on a parliamentary model is wasteful of talent and effectiveness. Having served briefly as a borough councillor I found the level of political discourse pathetic and the opportunity for genuine debate totally absent. The predominantly 2 party structure is wasteful of ability and fails the communities it claims to serve.
- Most people I speak to don't understand why they are voting for different people each year they find the current system confusing. A once every 4 yrs system is much more straight forward and cost effective for everyone.
- I think that a simplified system would be beneficial to all parties and as stated, it is cost effective too.
- Cost matters, but so does protecting the council from inexperience and the current system allows voters the ability to change the trajectory of the Council every year if needs be . The other method would leave us stuck for 4 years maybe with a council not working for us, as has happened in Westminster this time !
- Only - It should have been done years ago - No Brainer
- Stop being anti Business!
- I like the idea that we won't get stuck with an incompetent council who were elected on an issue of the moment (can you imagine four years with a UKIP council for example?).
- Less prone to knee jerk reactions from public reacting to current issues and electing a whole council that they might subsequently regret
- It is well known that council election results are often shaped by central government popularity levels. If there is a 4 yearly whole council election it may result in a total imbalance in the political representation because we use multi-member wards. It will create unrepresentative and democratically unhealthy majorities which will last too long. To mitigate this you would have to go to smaller single member wards or introduce a system of proportional representation.
- I wouldn't want a council running for 4 years . That's more than enough time to make a mess , I've seen it under my previous council .
- The sooner the better
- Move the boundary of Whitworth to Greater Manchester. We would pay less and get more. Lancashire and Rossendale have no interest in Whitworth apart from cash generated by our inflated Council tax rates. Council members put their own interests first when we had opportunity to join GMC. Fearful of the gravy train drying up for their do little club for low flying politicians. Let's join GGC and move forward!
- More accountability is needed . A disgrace to the County
- All council positions should be elected for including the mayor, the system of who is mayor should be a people vote not it's your turn next year.
- Any savings would just be wasted

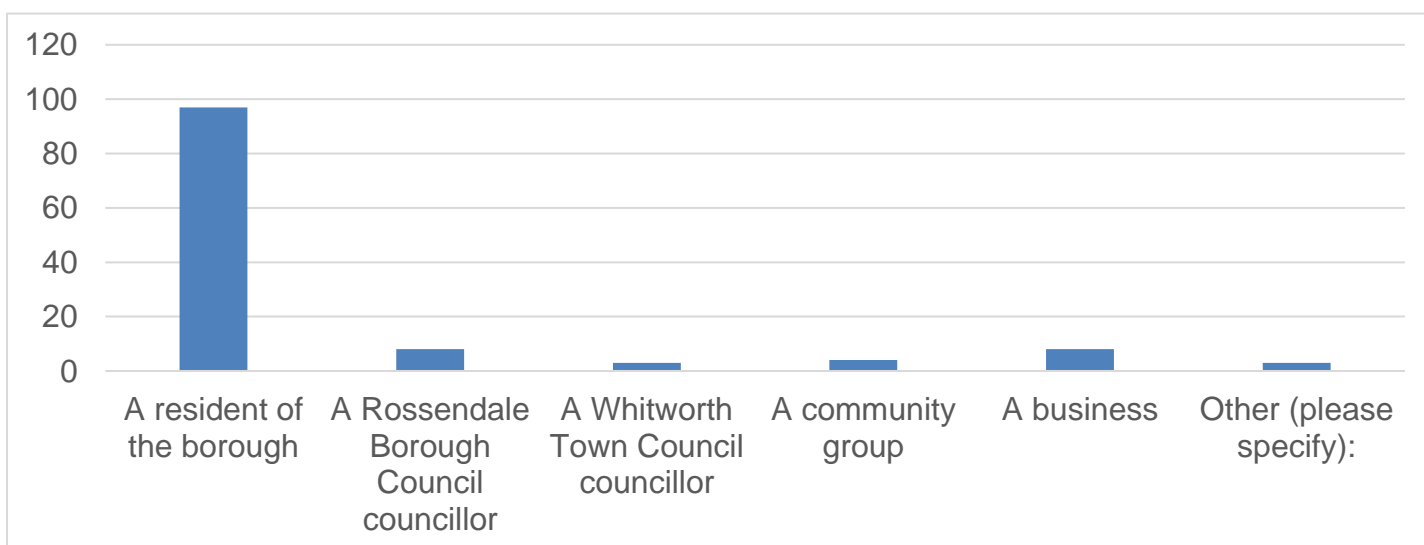
- Better not to swap from 4 year plan to completely different 4 year plan. Continuity sounds a better system.
- The current system is outdated & brings "apathy" amongst voters resulting in only 30% of the local population to express their votes.
- The whole system is dysfunctional. The two tier councils do not work. You are forever being signposted and have to make another or several more calls. Nobody takes responsibility or cares. This would not happen in a private organisation.
- Silly to elect thirds as confuses people who is voting when
- Changing bit at a time means continued policy that could be very unpopular and unwanted can be pushed through if the area that is up for election has no councillors opposed to said policy.
- The potential cost saving and removal of the annual pre-election period are the main reasons for me voting for full council elections.
- samara for president.
- Some of the savings could be used to improve communication with residents.
- Makes more sense due to the cost savings
- I think consideration should also be given to reducing the number of councillors.
- Leave as is now. Some people promise to do things and do nothing.
- No preference.
- It's a bit much the way it is now, I think it makes people less likely to take an interest and vote
- Stop the corruption
- I think moving to whole council elections would be confusing for residents as they will have more than one vote and many will not understand this
- They needs to be a lot more done on marl Pitt's it's a wait on ground doing nothing!! Also things organised for children to do during the holidays
- Councillors will be able to focus on the work of the Council instead of having to campaign
- The regularity with which we hold elections is really quite irrelevant compared to the method of voting. First past the post almost always ensures that large numbers of people who turn out to vote are ignored. If we're going to be making any changes to how we vote we should be switching to use Single Transferable Vote to actually give local people what they vote for. First past the post is a plague on the whole UK.
- Looking at the number of meetings the number of elected should be reduced to 24 - or two per ward
- It is a way to save money.
- I'm not convinced that moving to whole council elections will save very much money. With a four yearly cycle we will probably have more by-elections due to changes in elected members' circumstances which will eat up some of the suggested savings. I'm not convinced by the argument that a four yearly cycle will allow for longer term planning and big decisions. I think one of the strengths of a successful local strategy is that it can transcend political changes. What is being suggested will create a four yearly patchwork of political changes instead of the continuity which our residents need and deserve.

- The cost saving element and mandate to give the council a 4 year strategic plan for implementation makes more sense.
- A higher cost can be justified if it brings the right results

### 3. Are you

- **A resident of the borough**
- **A Rossendale Borough Council councillor**
- **A Whitworth Town Council councillor**
- **A community group**
- **A business**
- **Other**

Answer Choice	Response Percent	Response Total
1 A resident of the borough	92%	97
2 A Rossendale Borough Council councillor	8%	8
3 A Whitworth Town Council councillor	3%	3
4 A community group	4%	4
5 A business	8%	8
6 Other (please specify):	3%	3



#### Other:

- A Council Tax payer
- Whitworth Town Council
- Employee

## COUNCILLOR ANNE CHEETHAM, MAYOR

**MINUTES OF: THE COUNCIL OF THE BOROUGH OF ROSSENDALE**

**DATE OF MEETING: 22<sup>nd</sup> June 2022**

**PRESENT: The Mayor Councillor Cheetham (in the Chair)  
Councillors Adshead, Ashworth, A. Barnes, S. Barnes,  
Brennan, Coogan, Foxcroft, Kenyon, Lythgoe, McMahon,  
MacNae, Marriott, Morris, Neal, Oakes, Procter, Rigby, Rooke,  
Serridge, Smith, Snowden, Thompson, Walmsley and Woods.**

**IN ATTENDANCE: Neil Shaw, Chief Executive / Head of Paid Service  
Clare Birtwistle, Head of Legal Services / Monitoring Officer  
Adam Allen, Director of Communities  
Mandy Lewis, Director of Economic Development  
Karen Spencer, Head of Finance/ S151 Officer  
John Illingworth, Mayor's Attendant**

**ALSO IN ATTENDANCE: 2 public  
By remote access (Zoom): 1 public observer.**

### **1. Apologies for Absence**

Apologies for absence were received for Councillors James Eaton, Janet Eaton, Haworth, Hughes, Johnson, McInnes, Pendlebury, Powell, Steen and Whitehead.

### **2. Minutes**

#### **Resolved:**

That the minutes of the meeting held on 20<sup>th</sup> May 2022 be signed by the Mayor as a correct record.

### **3. Urgent Items of Business**

There were no urgent items of business.

### **4. Declarations of Interest**

There were no declarations of interest.

### **5. Communications from the Mayor, the Leader or Head of Paid Service**

There were no communications from the Head of Paid Service.

The Mayor invited councillors to attend her Civic Sunday Service which was being held at 9.30am on Sunday 17<sup>th</sup> July at Edenfield Parish Church.

The Leader of the Council congratulated Viva PR for their success at the PRCA DARE Awards (North West) in recognition of the Rossendale Forest initiative. The Council's thanks goes to them for all their hard work.

## **ORDINARY BUSINESS**

### **6. Annual Report 2021/22**

The Council considered the Annual Report 2021/22.

In response to questions from members it was confirmed that:

- Work was underway on the housing strategy.

- The report was a summary of the main achievements.
- It was an opportunity to celebrate the achievements made by the Council and staff.
- The Corporate Plan had started to bring in investment and would continue to do so.

The Leader of the Council thanked everyone who delivered the services.

**Resolved:**

That Full Council consider the achievements of the council in the last twelve months, summarised in the Annual Report 2021-22.

**Reason for Decision**

The Annual Report is one approach the council uses to publicly report its progress. The report is being considered by Full Council to enable members to discuss the council's progress over the last twelve months and to celebrate its achievements. A copy of the Annual Report will be published on the council's website to enable local people to understand what progress the council is making.

**Alternative Options Considered**

None.

**7. Supported Accommodation for Homeless Families in Rossendale**

The Council considered the report on Supported Accommodation for Homeless Families in Rossendale.

In response to questions from members it was confirmed that:

- It was positive action to meet the needs of local people to make sure they were housed within the borough.

**Resolved:**

1. To approve the purchase of two residential properties to use for supported accommodation for homeless families within Rossendale utilising Section 106 commuted sums.
2. To delegate the purchase of the two houses to the Director of Economic Development in consultation with the portfolio holder.

**Reason for Decision**

The council accepts the statutory duty to provide suitable supported accommodation for homeless households/families failing within one or more of the identified priority needs. In evaluating how best to meet this need the council concludes that the purchase of two properties utilising received s106 money provides officers with an appropriate means of meeting the need of this priority group. The council will have full control of managing the resource and potentially are able to manage a source of income to ensure needs are met.

**Alternative Options Considered**

None.

**8. Food Law Service Plan 2022/23**

The Council considered the Food Law Service Plan 2022/23.

In response to questions from members it was confirmed that:

- Food inspections were now being focussed on, following the covid pandemic.

**Resolved:**

That the Food Service Plan 2022/2023 is approved.



### **Reason for Decision**

The Food Law Service Plan 2022/23 will deliver the Council's obligation to comply with the FSA's Food Law Code of Practice.

### **Alternative Options Considered**

None.

## **9. Household Support Fund – Second Round**

The Council considered the Household Support Fund report.

In response to questions from members it was confirmed that:

- The support had been extended until next year.

Thanks was given to the officers and also the Portfolio Holder for their hard work.

### **Resolved:**

Council approved:

1. The suggested allocations for the Household Support Fund.
2. Following on from LCC's directive that all councils make a payment of £90 to eligible pensioners, £9,400 of the Discretionary Energy Rebate scheme funding be used to allow this Council to make a payment of £55 to eligible families.
3. That all future minor amendments to the criteria and budget be delegated to the Head of Finance in consultation with the Portfolio Holder.

### **Reason for Decision**

It is considered that given the constraints around identifying those most in need, the scheme outlined in the report provides the best balance of distributing funding rapidly to those in priority groups, whilst also ensuring that additional support is available for those most in need and in contact with food banks and the Citizens Advice.

### **Alternative Options Considered**

None.

## **RECOMMENDATIONS FROM THE CABINET AND OTHER COMMITTEES**

### **10. Constitution Review**

The Council considered the Constitution Review.

Thanks was given to Legal for the final refresh.

### **Resolved:**

Council adopt the proposed Constitution changes and amend the Constitution as necessary in relation to:

1. The proposed Finance Procedure Rules as outlined in Appendix 2.
2. The proposed minor changes to part 4 as outlined in Appendix 3.

### **Reason for Decision**

The Council is required by law to implement a Constitution and it is in the interests of the Council to regularly review and update the document.

### **Alternative Options Considered**

None.

### **11. Overview and Scrutiny Annual Report and Work Programme**

The Council considered the Overview and Scrutiny Annual Report and Work Programme.

In response to questions from members it was confirmed that:

- Progress in task and finish on suicide prevention
- Work had commenced on recommendation 8 of the Peer Review.

Thanks was given to the Overview and Scrutiny Committee and also to former councillor Karl Kempson for his work on the committee as vice-chair. The Portfolio Holder offered to meet with any councillors who had ideas on improving scrutiny along with the Chair of Overview and Scrutiny.

**Resolved:**

Council approved the Annual Report 2021/22 and Work Programme 2022/23.

**Reason for Decision**

To be informed of the work carried out by the Overview and Scrutiny Committee during 2021/22 and outline the work to be carried out during 2022/23.

**Alternative Options Considered**

None.

**NOTICES OF MOTION**

**12. Notice of motion**

Councillor Foxcroft moved the following motion, which was seconded by Councillor Thompson:

*Earlier this month Community Groups from across the Borough and Whitworth Town Council supported residents to celebrate Her Majesty's Platinum Jubilee, marking the historic achievement of 70 years on the throne.*

*Council thanks all the groups who stepped in to ensure residents across the Valley could mark the occasion and requests the leaders of all political groups write a joint letter to the Queen thanking her for her 70 years of service to the residents of Rossendale, Lancashire, the UK and the Commonwealth.*

In response to questions from members it was confirmed that:

- The Communities Team had supported lots of organisations with grants and events across our borough.
- A letter had already been sent by Leader on behalf of the Council.

**Resolved:**

Leaders of all political groups write a joint letter to the Queen thanking her for her 70 years of service to the residents of Rossendale, Lancashire, the UK and the Commonwealth.

**Reason for Decision**

To support the motion.

**Alternative Options Considered**

None.

**(The meeting commenced at 6.46pm and concluded at 8.05pm)**

Signed.....

(Chair)

Date .....

<b>Subject:</b>	Disposal of Land	<b>Status:</b>	For Publication
<b>Report to:</b>	Council	<b>Date:</b>	18 <sup>th</sup> August 2022
<b>Report of:</b>	Director of Economic Development	<b>Portfolio Holder:</b>	Resources
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required: No	Attached: No	No
<b>Biodiversity Impact Assessment:</b>	Required: No	Attached: No	No
<b>Contact Officer:</b>	Lucie Greenwood	<b>Telephone:</b>	01706 252521
<b>Email:</b>	<a href="mailto:luciegreenwood@rossendalebc.gov.uk">luciegreenwood@rossendalebc.gov.uk</a>		

## 1. RECOMMENDATION(S)

### 1.1. Council to authorise the disposal of land at Park Avenue, Haslingden

### 1.2. Terms to be delegated to the Director of Economic Development in consultation with the portfolio holder.

## 2. EXECUTIVE SUMMARY

- A strategic priority for the Council is to ensure our portfolio of assets maximises income. To support that priority a review of assets is underway and Park Avenue has been identified as a site in council ownership which is suitable for disposal
- The land at Park Avenue is located in the South East of Haslingden town centre and comprises of two parcels of flat greenfield land (i.e. not previously developed), currently used as open space, including tree cover. A map of the site is provided in Appendix I.
- The land extends up to 1 hectare and is allocated for residential development in the Rossendale Local Plan 2019 to 2036 under Policy H45 for up to 30 dwellings.
- The land is owned entirely by Rossendale Borough Council and an independent market valuation of the site has been undertaken in accordance with the RICS Valuation – Global Standards 2020.
- The land has been advertised with Petty Commercial on the open market for sale by informal tender
- The tender process received a total of 15 bids. In order to achieve best value the Council propose to accept the highest scoring bid which falls within the tolerance of the Council's external valuer and therefore complies with the Constitution
- This report seeks agreement for officers to undertake the next stages of disposal.

## 3. BACKGROUND

- 3.1 The Council Corporate Plan 2021-2025 identifies that the council's assets need to maximise income and/or support service delivery. The proposal to dispose of Park Avenue achieves both, in turns of generating a capital receipt and meeting housing need identified in the Local Plan.

#### **4. DETAILS**

- 4.1 The purpose of this report is to request authority to dispose of land at Park Avenue, Haslingden. The authority to dispose to be delegated on terms to be agreed to the Director of Economic Development in consultation with the portfolio holder.
- 4.2 The valuation considers the land for the purpose of residential development of up to 30 dwellings with a 30% affordable contribution to be applied.
- 4.3 To assess market interest, an invitation to provide quotation for the purpose of marketing the site was advertised. The criteria for the award of the agency appointment was 50% agency fee, 25% the quality of the proposed marketing campaign and 25% the skills and experience of previous work. Following the invitation process, three agencies submitted a quotation and Petty Commercial was awarded the agency role and instructed to market the site for sale by informal tender.
- 4.4 Petty Commercial have managed an extensive tender with a full marketing plan including particulars (Appendix II), an online listing with links to Rightmove, CoStar and Plot Finder, a Press release, a social media campaign and an onsite board.
- 4.5 All bidders were required to provide an offer to purchase including evidence of funds, a development track record, a proposed scheme, including indicative layout and unit mix, evidence of recent similar development projects and confirmation that the company holds the homes quality mark standard.
- 4.6 The tender process closed in February 2022 and received a total of 15 bids. The scoring of the tender took place in March 2022. The successful bid will be evaluated and full due diligence undertaken. The tender advertisement has specified, as requested by members that the proposal should not exceed 30 dwellings, there would be a requirement of 30% affordable housing and the developer should have the Home Mark Standard.
- 4.7 It is proposed to authorise the Director of Economic Development to achieve best value and to accept the highest scoring bid which falls within the tolerance of the Council's external valuer and therefore complies with the Constitution. In the event that the successful bidder is not able to complete it is proposed to offer to the next highest scoring bidder providing they meet the Council's valuation and satisfies due diligence.

#### **5. RISK**

All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:

- Approval to dispose is not reached in a timely manner and the successful bidder pulls out of the sale. This risk is mitigated by bringing the report to the next Full Council and appropriate delegations being approved.
- The successful bidder pulls out of the sale before exchange. The Council would then approach remaining bidders or alternatively can re tender and advertise the property on the open market again.
- The successful bidder does not achieve planning approval. The Council would then approach remaining bidders or alternatively can re tender and advertise the property on the open market again.

- The sales fall through after exchange and agency fees and legal costs are payable. This is a commercial risk and officer will work closely with all parties to mitigate any possibilities of this happening.

## 6. FINANCE

- 6.1 The Council is required to ensure best value when disposing of unused assets, in order to achieve this the Council engaged RICS accredited valuers to determine the market value of the asset and has undertaken an extensive tender exercise. It is proposed to authorise the Director of Economic Development to accept the highest scoring compliant bid providing it is within the tolerance of RICS Valuation.
- 6.2 The sale will result in a capital receipt for the Council, this will be allocated to the Useable Capital Receipts Reserve to be used to support the financing of the Council's Capital Programme.

## 7. LEGAL

- 7.1 The Council is obliged under the Local Government Act 1972 to sell land for the best price reasonably obtainable. The Monitoring Officer will ensure that all necessary legal agreements are completed to reflect the terms agreed.
- 7.2 The sale has been offered in compliance with the Constitution. All other matters are covered in the body of the report.

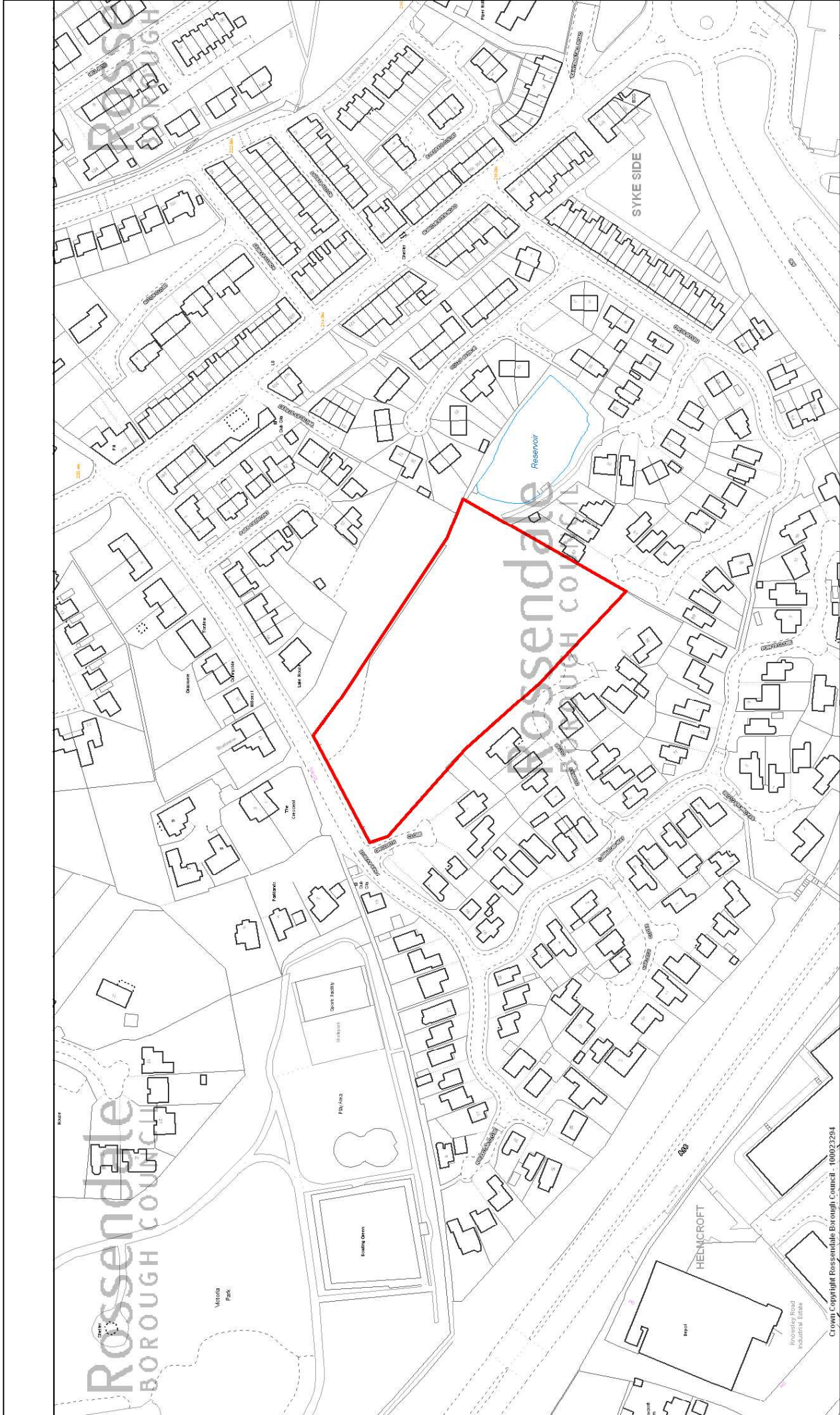
## 8. POLICY AND EQUALITIES IMPLICATIONS

- 8.1 This report supports the Local Plan policy. There are no Human Resources implications arising from the report.

## 9. REASON FOR DECISION

Primarily the sale of the land maximises income for the Council. Of further significant benefit is that the land at Park Avenue is an allocated site within the Local Plan 2019 to 2036 under Policy H45 for up to 30 dwellings. The site has received a high level of interest through a formal tender process and, subject to planning, the sale of the land would facilitate the provision of much needed housing to assist the Council with its housing delivery position. It is recommended to delegate authority to the Director of Economic Development to allow for a timely completion and disposal at best value in line with the Constitution.

Background Papers	
Document	Place of Inspection
Appendix 1 – Site Map	Attached
Appendix 2 - Particulars	Attached
Appendix 3 – Confirmation of Highest Bid	Part II - confidential appendix - commercially sensitive.



Scale 1/1671  
Centre = 378923 E 422248 N  
Date 25/2/2022

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## RESIDENTIAL DEVELOPMENT OPPORTUNITY

# FOR SALE

## By Informal Tender

Park Avenue  
Haslingden  
Rossendale  
BB4 6PP

Size: 3.4 Acres (1.37 ha)

- **Excellent Freehold site.**
- **Popular residential area close to a number of respected schools and easy access to the M66 / M65 motorway network.**
- **Generally level site, with good quality housing surrounding.**
- **Closing date for Tender 12 Noon on the 28th January 2022.**

## LOCATION

The site is located to the south east of Haslingden town centre fronting Park Avenue close to its junction with Manchester Road (A56) being within one mile of Haslingden town centre and all its amenities and within a ¼ mile access to the M66 which links with the M61 and M60 to the north and M65 leading over to Yorkshire in the west.

It is conveniently located for Victoria Park and a number of respected schools

## DESCRIPTION

The site is currently vacant and undeveloped. Adjacent is land also owned by the Council that may be sold by separate negotiation (edged in blue).

This is in an area of mixed houses and ages. Directly adjacent to the site is a residential development of three and four bedroomed houses that were constructed in the 1990's. Park Avenue is predominantly semi-detached dwellings dating to the early 20<sup>th</sup> century.

## SITE AREA

3.4 Acres (1.37 ha) Edged Red.

## PLANNING

No formal planning application has been submitted, however, Rossendale Borough Council have indicated that the site would be suitable for residential development of up to 30 dwellings. They would require a minimum 30% affordable housing and they are looking for a house builder with the "Home Mark Standard".

Contact details for Rossendale Borough Council Planning department are 01706 21777. A pre-app pack has been prepared by the Council and is available on request.

## SERVICES

We are advised that all main services are available along Park Avenue, however neither ourselves or our clients have undertaken any investigations as to the adequacy and exact location and interested parties should satisfy themselves as to the availability of all services.

There have been no site investigations undertaken.

## TENURE

Freehold.

## SALE PROCESS

The sale is by way of Informal Tenders. Offers should be submitted on the prescribed form by 12 Noon on the 28th January 2022.

***Tenders are available on request.***

## LEGAL COSTS

Each Party is to be responsible for their own legal costs incurred.

## VAT

All Prices quoted may be exclusive of but may be subject to VAT at the prevailing rate.

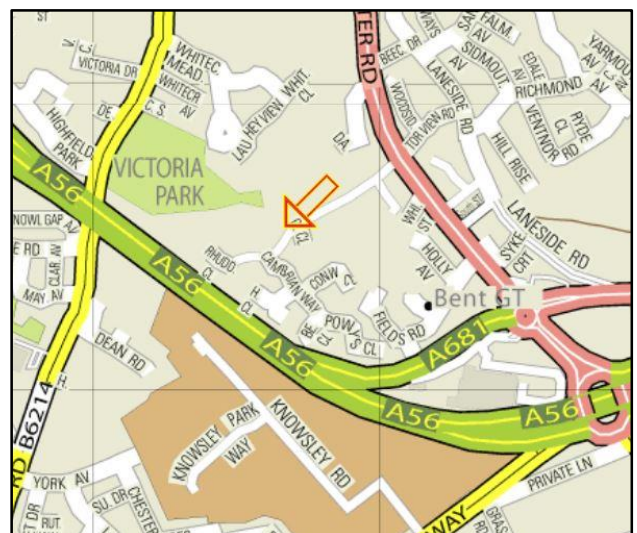
## VIEWING

**The site is open for inspection.**

Access can be made available for parties requiring further investigation, subject to prior confirmation and appointment. We will require indemnification in respect of any third party claims howsoever arising as a result of an inspection being undertaken.

Petty Chartered Surveyors  
Suite 3, Empire Business Centre,  
2 Empire Way  
Off Liverpool Road  
Burnley  
BB12 6HH

Tel. 01282 456677  
commercial@petty.co.uk  
www.pettycommercial.co.uk







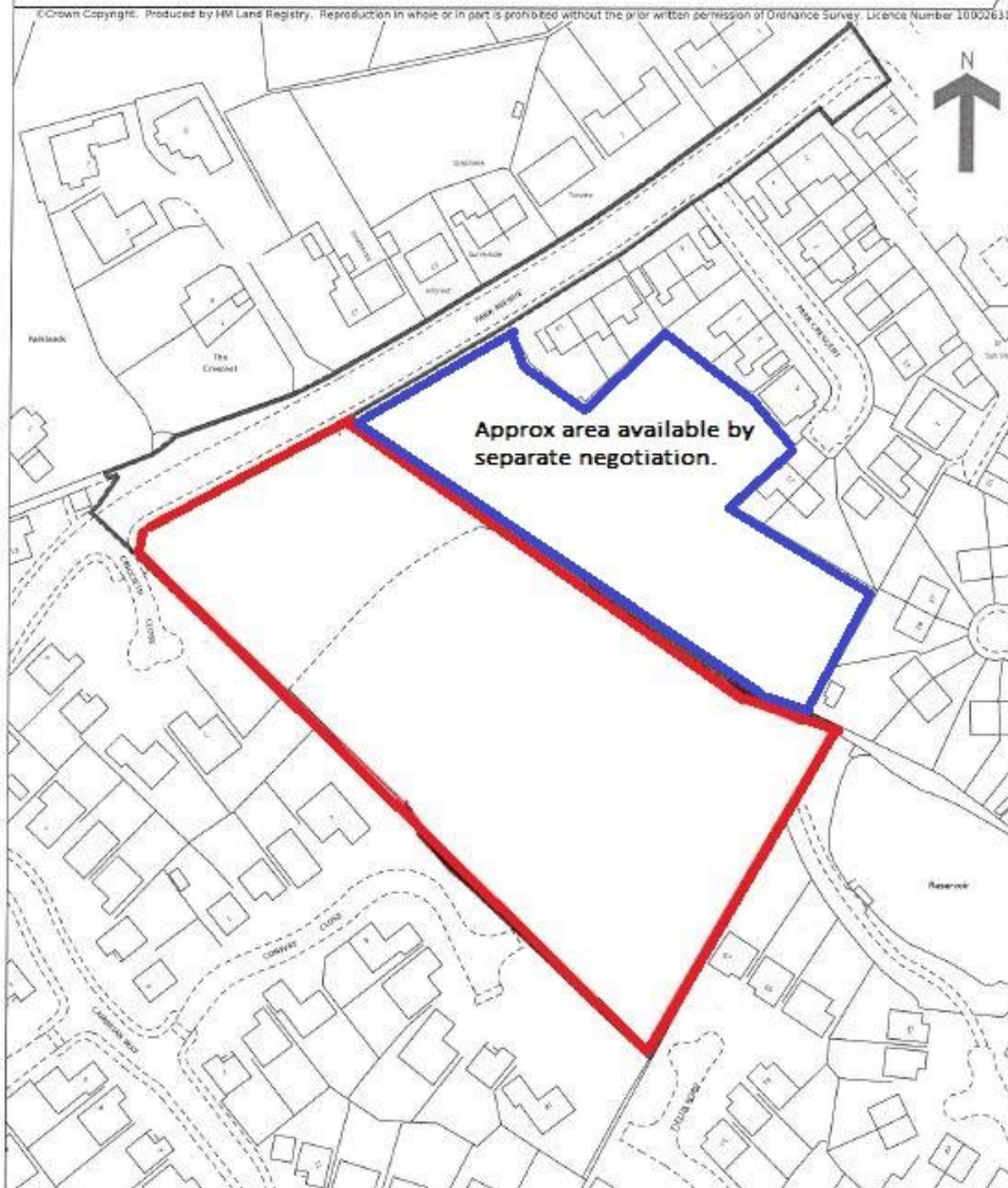
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HM Land Registry  
Official copy of  
title plan

Title number **LAN77363**  
Ordnance Survey map reference **SD7822SE**  
Scale **1:1250**  
Administrative area **Lancashire :**  
**Rossendale**



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<b>Subject:</b>	Rossendale Levelling Up Fund Bid	<b>Status:</b>	For Publication
<b>Report to:</b>	Full Council	<b>Date:</b>	18 <sup>th</sup> August 2022
<b>Report of:</b>	Director of Economic Development	<b>Portfolio Holder:</b>	Leader of the Council and Portfolio Holder for Economic Development
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required: No	Attached:	No
<b>Biodiversity Impact Assessment:</b>	Required: No	Attached:	No
<b>Contact Officer:</b>	Guy Darragh	<b>Telephone:</b>	01706 252568
<b>Email:</b>	<a href="mailto:guydarragh@rossendalebc.gov.uk">guydarragh@rossendalebc.gov.uk</a>		

- 1. RECOMMENDATIONS**
- 1.1. Council note the submission of a £17.9m application to the Government’s Levelling Up Fund that will support the regeneration of: Rawtenstall and Bacup Market areas, Union Street Public Realm, Rawtenstall Connected Public Realm, the establishment of ‘The Bridge’ skills and employability centre and capacity enhancements to Rawtenstall gyratory.
  - 1.2. Council provide authorisation to accept the grant, if the bid is successful, and enter into a grant funding agreement.
  - 1.3. Council to authorise £1.8m of council funding from the strategic reserve to support the projects, if the bid is successful.
  - 1.4. Council to authorise acceptance of Lancashire County Council funding of £1.5m to support the projects, if the bid is successful.
  - 1.5. To delegate authority to the council’s Section 151 Officer working jointly with the Finance and Economic Development portfolio holders to agree the detail of any amendments to the project funding or grant acceptance.
  - 1.6. A delivery plan to be presented to Cabinet for approval if the bid is successful.

**2. EXECUTIVE SUMMARY**

- The Levelling Up Fund is a key Government policy to promote economic growth and tackle the gap between income levels in the regions compared to more prosperous areas.
- The Levelling Up Fund bidding process is competitive and the Rossendale bid will be scored against other bids from across the country.
- The bid has been developed through the Rossendale Levelling Up Board with the Leader, Leader of the Opposition, MPs and leading business representatives.

- The bid focuses on the following two project themes, town centres and transport which match the aim of the Levelling Up Bid :
  - Rossendale Town Centres focusing on market, public realm improvement and skills development and
  - Rawtenstall gyratory improvements to ease traffic flow and reduce congestion
- The collective projects would require £21.08m in funding with £17.9m from the Levelling Up Fund, £1.5m from Lancashire County Council and £1.8m from Rossendale Borough Council.

### 3. BACKGROUND

- 3.1 The Levelling Up Fund is designed to invest in infrastructure that improves everyday life across the UK. The £4.8 billion fund will support town centre and high street regeneration, local transport projects, and cultural and heritage assets.
- 3.2 Across the UK, unitary authorities, London Borough Councils and district councils in two tier areas in England are eligible to submit bids for the second round of the Levelling Up Fund which was announced in the 2022 Spring Statement. Rossendale has been identified as a Priority 1 area by the Government for the fund.

### 4. INVESTMENT THEMES

- 4.1 The second round of the fund focuses on the same three investment themes as the first round: local transport projects that make a genuine difference to local areas; town centre and high street regeneration; and support for maintaining and expanding the UK’s world-leading portfolio of cultural and heritage assets. In particular, the fund will look to support:
- a. **Transport investments** including public transport, active travel, bridge repairs, bus priority, local road improvements and major structural maintenance, and accessibility improvements.
  - b. **Regeneration and town centre investment**, building on the Towns Fund framework to upgrade eyesore buildings and dated infrastructure; acquire and regenerate brownfield sites; invest in secure community infrastructure and crime reduction.
  - c. **Cultural investment** maintaining, regenerating, or creatively repurposing existing cultural, creative, heritage and sporting assets, or creating new assets that serve those purposes including theatres, museums, galleries, production facilities, libraries, visitor attractions (and associated green spaces), sports and athletics facilities, heritage buildings and sites.
- 4.2 The funding must be used by March 2025. Bids will be competitively assessed. Bids must follow MP constituency boundaries and require the formal support of the Rossendale and Darwen MP. It should be noted that Haslingden projects were initially considered for this project with the agreement of the Hyndburn MP but it was not considered appropriate to progress these as the Levelling Up Fund is assigned to constituency boundaries. It is intended that the improvement of Haslingden market is funded through the UK Shared Prosperity Fund (which the council is submitting an investment plan to unlock by the Government by the Autumn).
- 4.3 Please refer to the background paper link for further details of the funding prospectus.

## 5. DETAILS OF THE BID

### Rossendale's strategic context

5.1 The Council's Corporate Plan identifies a thriving economy as a priority. This is supported by the Council's Economic Development Strategy. This has five priority areas, including town centres as well as skills and employability. The council has also adopted the Bacup and Haslingden 2040 Visions and Masterplans that set out our 20-year priorities for those town centres.

### Rossendale Levelling Up Board

5.2 The Rossendale Levelling Up Board has been meeting since October 2021 to lead and develop the funding bid. This has taken on board the views of the Group Leaders, MPs, local business representatives and stakeholders. It is envisaged that the board will continue and act as the project board for the bid if it is successful, with delegated authority for decision-making and monitoring of spend. Progress will be regularly updated to Council.

5.3 The Board has terms of reference which will be amended if funding is secured to act as the governance body with the Council delegating spend and project delivery. The amended terms of reference will be agreed between the portfolio holder for Economic Development and the Chief Executive.

### Supporting evidence and expertise

5.4 The Board appointed several economic development, town centre and skills consultants to support them in the development of the funding bid, led by Genecon (who have been successful in winning a number of bids to the Future High Street Fund and Town Deals). The Board has considered the various options, best practice and local priorities. The following projects have been developed and have formed part of the bid.

5.5 The Board has also been supported by three subgroups that have been able to bring in wider stakeholders with interests in town centres, skills and transport. The feedback from the subgroups has helped to inform the Board in their shortlisting of the strongest Rossendale projects.

### Proposed LUF bid projects

5.6 Project 1: Rossendale Town Centres

- Bacup Market redevelopment and Union St public realm
- Rawtenstall Market reconfiguration and associated public realm
- Rawtenstall Connected
- 'The Bridge' Skills and Employability Hub – Rawtenstall Old Town Hall

Project 2: Rawtenstall Gyratory

- Introduction of safe cycle and pedestrian opportunities as part of and surrounding the gyratory
- Cut congestion and reduce carbon emissions, improving air quality and overall experience of transport users
- Unlocking the borough's future housing and employment growth as committed in years 1-15 in the adopted Rossendale Local Plan

## **Rossendale Town Centres**

### **5.7 Bacup Market and Public Realm Upgrade**

A key part of the 2040 Vision is the development of a new purpose-built indoor market, events square and cycle hub. This will provide a destination point at the heart of the town. This follows extensive consultation with residents, businesses, stakeholders and approval by the Bacup 2040 Board.

5.8 The vision outlines delivering a thriving town centre through sustainable development with business and community investment through the significant redevelopment of the site containing the current market. Footfall and occupancy rates will be boosted through events and the town centre will be a welcoming environment that people want to visit and spend their leisure time.

5.9 The design has been shaped by public consultation and input from stakeholders. Consultation showed that there is a clear need to repurpose the offer for both residents and visitors in Bacup town centre. The key findings from the consultation include:

- 75% state that the current shop provision does not meet their needs
- 70% would like to see alfresco dining – indicating demand for a café culture
- 75% do not currently visit in the evening – showing that the evening economy could be significantly improved
- 87% want more night time entertainment/leisure/food and drink offer – this shows demand for expansion of the evening economy
- 85% want to see new community space i.e. a space which can be used flexibly for a variety of functions/activities
- Only 14% shop on the existing market – showing that the current market offer does not meet the needs of existing shoppers
- 81% would visit an indoor market – showing demand for an indoor modern facility

5.10 The design has been significantly revised since the previous Future High Streets Bid and now focuses on the following core elements:

- New indoor market with 1<sup>st</sup> floor mezzanine accommodating both quality traditional market traders and a new food and drink offer
- New Market Square – providing an events space and outdoor market offer
- Cycle Hub and café – linking with nearby cycling facilities such as the Valley Of Stone and Lee Quarry. This will replace most of the current 12 Market Street building, with the basement area repurposed for cycle storage and an entrance
- Union Street upgrade – the pavement widened to accommodate a café culture, a one-way system introduced, re-designated on-street parking/loading bays, a tree-lined environment and bus stop relocation. This will greatly improve the pedestrian environment in the town whilst maintaining car access to the inner core of the town centre.



Union Street, Bacup



Bacup Market Square view from Market Street



Bacup Market Square view towards Union Street

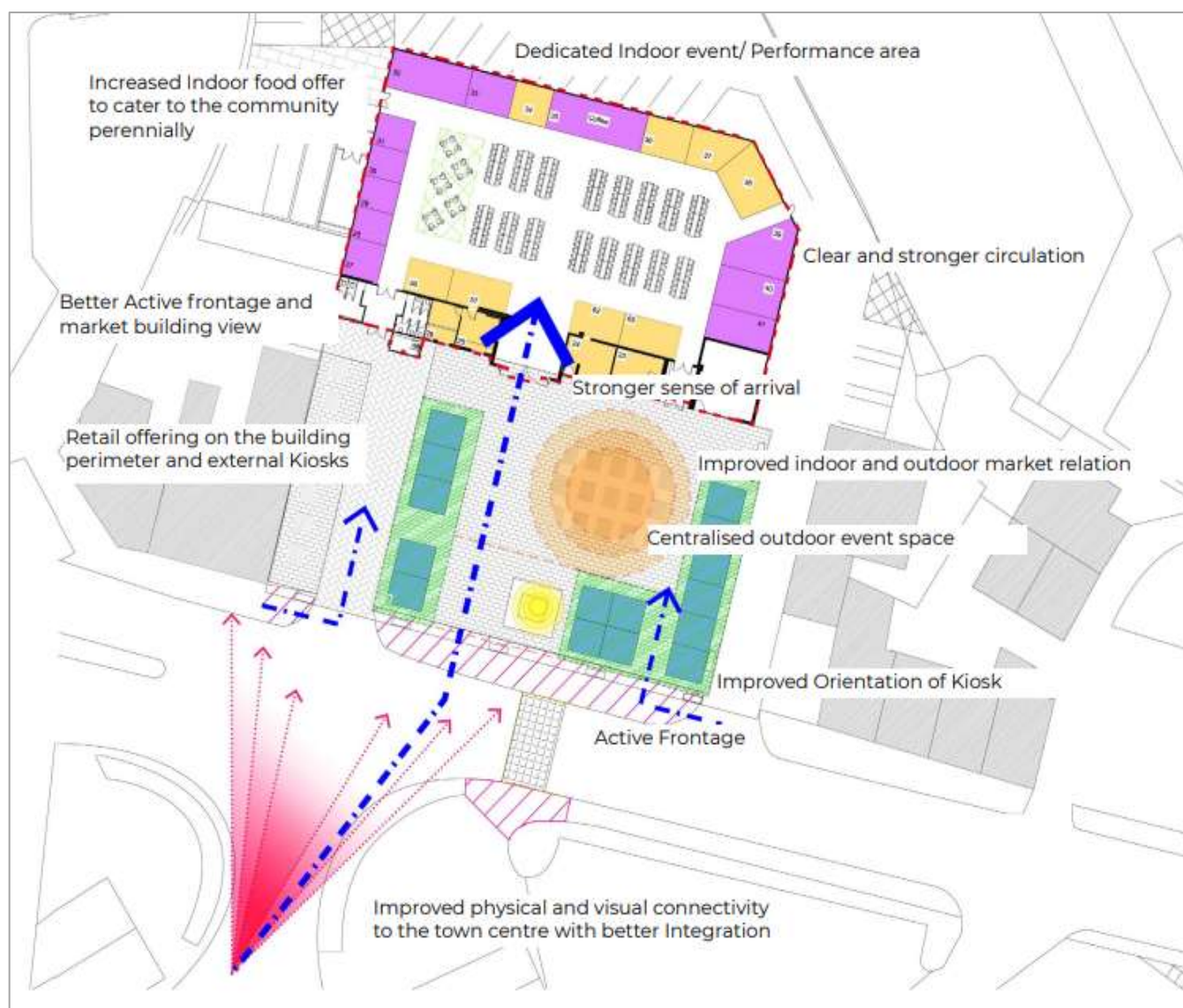


The view inside Bacup Market



## Rawtenstall Market

5.11 Rawtenstall market is growing and is popular. We will build on the existing strengths and reconfigure the market to offer an enhanced market experience. Recent years have seen the development of events and the food and drink offer. The inside market will be repurposed to support more indoor events and food and drink businesses. The outside area will be opened up to offer a more attractive frontage and outside good weather events area. Central to these plans will be the retention of existing quality traders. Feedback from discussions with existing market traders will inform the final delivery plan for the project.



- All existing traders will be offered a stall in the reconfigured market
- Build on the success of Rawtenstall's thriving market food offer by creating a destination building that is better connected and integrated with the town wider town centre
- Moving the food offer to the market hall, creating an exciting destination which caters to the community all year round – increasing dwell time and customer spend
- Transforming the external kiosks and public realm so that the events and seating area has a stronger connection with the town centre, creating new views and vistas of the market building and creating a stronger layout for the market frontage

- Shifting the dry goods and retail offering to the perimeter of the market hall and the external kiosks, with the latter designed so that it presents an appealing frontage and courtyard full of activity, especially during the more clement weather
- Opportunity for pop-up markets to occur externally and internally to provide variety and interest to the public
- Improvements to the building fabric and infrastructure to future-proof the asset through insulating the roof, introducing new efficient LED lighting and including photovoltaic panels on the south-facing roof
- Architectural treatment to the external kiosks to include a sedum green roof (or other that will bring a contemporary image of the market to the street edge, with the timber kiosk units referencing the existing structures in their sympathetic scale). The canopy at the street edge will reveal the market building, which is currently hidden from the key approaches from the town centre



A daytime view of Rawtenstall Market from Bank Street.



An evening view of Rawtenstall Market from Bank Street.

### Rawtenstall Connected

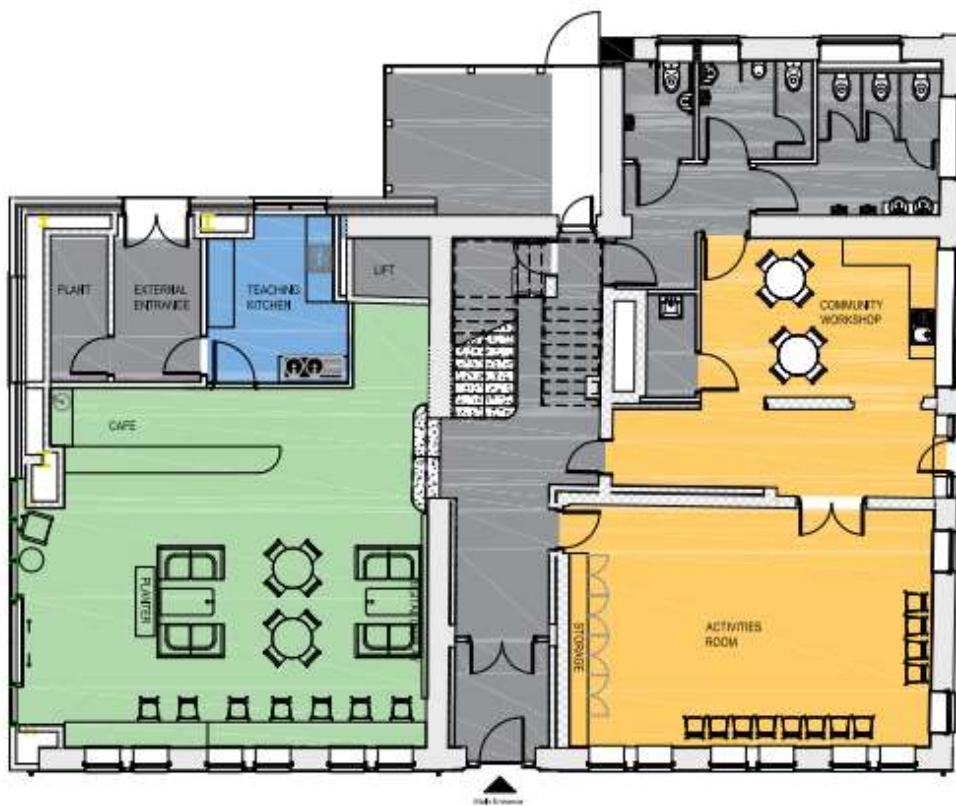
5.12 Rawtenstall Connected is a project to improve the pedestrian and cycling footfall between the key sites within the town centre; running from New Hall Hey, Railway Station, Skills and Employability Hub, Bus Station, Town Square, Bank Street and Rawtenstall Market. This will include new directional interpretation signage at key sites, wayfinding markers along the route and enhancements and adaptations of the public realm where necessary to aid the pedestrian journey.

## 'The Bridge' Skills and Employability Hub

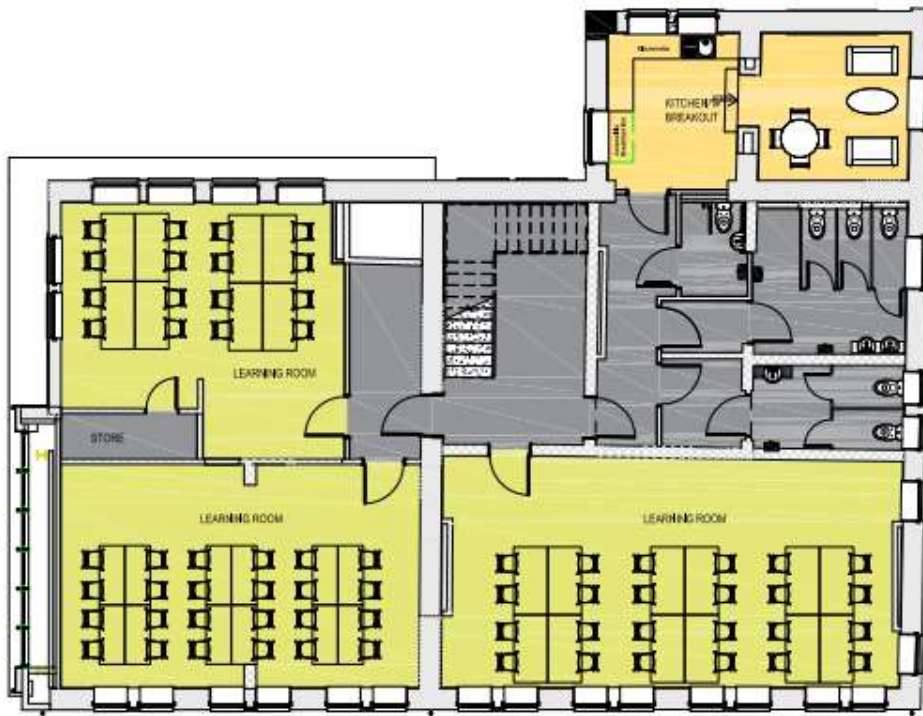
5.13 A new centre for skills and employability provision in the borough. Improving our skills outcomes and supporting residents into employment.



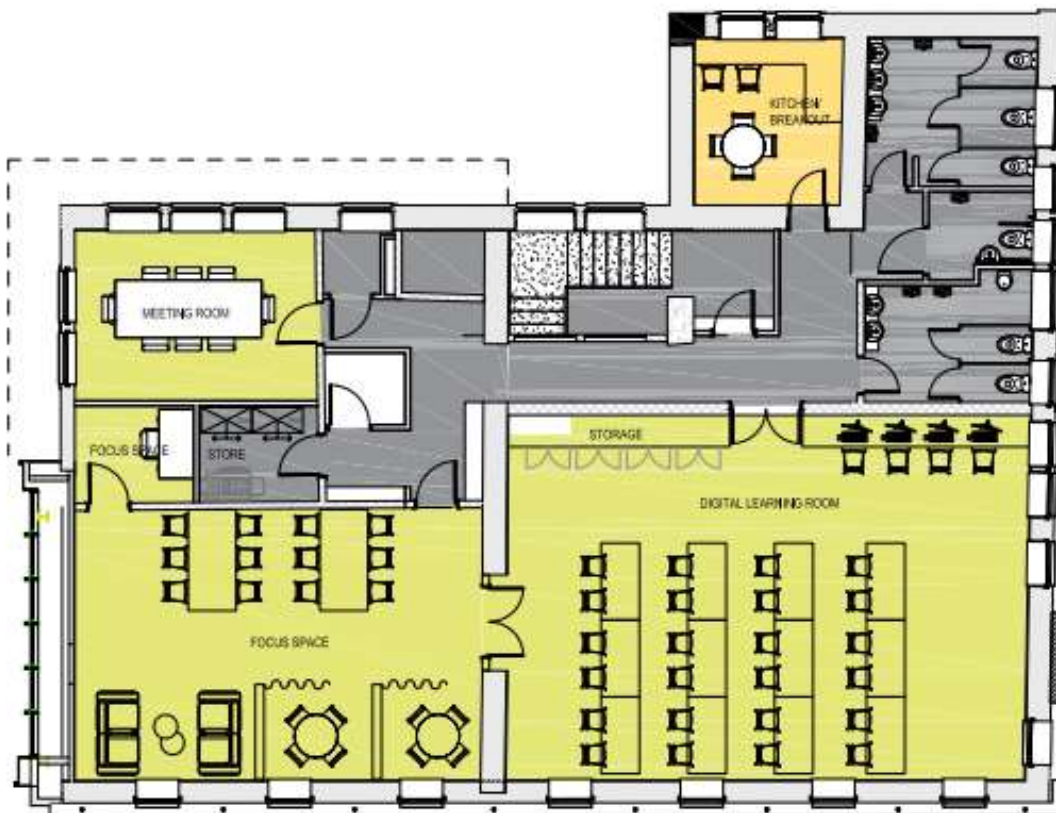
- Partnership between Nelson & Colne College and Active Lancashire
- Re-use of the refurbished Rawtenstall Old Town Hall building
- Provide a base for Rossendale Works on the ground floor and the College on floors 1 and 2
- Base for Rossendale Works employability project
- Providing courses for around 225 learners per years, with an aspiration to increase the numbers in coming years



Ground Floor



First Floor  
1:00



Second Floor  
1:00

#### 5.14 Rawtenstall Gyratory

The development of the Local Plan identified improving the gyratory as a key highway infrastructure issue which will prevent the delivery of future housing and commercial growth if not undertaken. The three main towns in Rossendale converge on the gyratory and it is already over capacity in terms of saturation of traffic and length of queuing times. By 2024 the gyratory will be significantly overcapacity and will form a significant barrier and disincentive to retention of key businesses and future growth. Funding will be used to improve:

- Capacity on the gyratory in a phased approach to reduce congestion. This includes introducing new and improved signalisation and engineering works to allow for a single lane through the current gyratory linking Haslingden to Bocholt Way.
- Cycle path, pedestrian and signal improvement.

5.15 Feasibility and modelling work has been completed to improve the gyratory. The detailed proposals will be discussed over the Summer to ensure the proposed works best meet the needs of local people. Feedback from these discussions will inform the final delivery plan for the project.

## 6. FUNDING

The table, below, summarises the breakdown of costs in the bid.

Table of cost	Total	LUF	RBC	LCC
<b>Project 1 Town Centres</b>				
1:1A Bacup Market	£7,888,824	£6,955,837	£508,902	£424,085
1:1B Union Street	£455,127	£401,301	£29,360	£24,467
1:2B Rawtenstall Town Hall – The Bridge	£516,462	£455,381	£33,317	£27,764
1:2A Rawtenstall Market	£4,201,281	£3,704,409	£271,021	£225,851
1:3 Rawtenstall Connected	£889,798	£784,564	£57,400	£47,833
<b>Sub-total</b>	<b>£13,951,491</b>	<b>£12,301,491</b>	<b>£900,000</b>	<b>£750,000</b>
	65.6%			
<b>Project 2 Gyratory</b>				
Land	£100,000	£75,804	£13,198	£10,998
Build	£7,201,321	£5,575,517	£886,802	£739,002
<b>Sub-total</b>	<b>£7,301,321</b>	<b>£5,651,321</b>	<b>£900,000</b>	<b>£750,000</b>
	34.4%			
<b>P1 + P2</b>	<b>£21,252,812</b>	<b>£17,952,812</b>	<b>£1,800,000</b>	<b>£1,500,000</b>

## 7. RISK

All the issues raised and the recommendations in this report involve risk considerations as set out below. These have been limited to the grant application at this stage, as each project will have its own risk register:

### a) Benefit Cost Ratio is not strong enough

The Benefit Cost Ratio calculation is determined by the revised Green Book criteria. This is mainly but now not exclusively linked to land value uplift calculations. As Rossendale has low land values in comparison to other national areas this is a potential disadvantage. The

bid will be critically assessed before submission and any low scoring elements amended where possible to mitigate this risk.

**b) Delay in approving the project by the Government**

This is not in Rossendale's control. We know that round one was approved after a period of consideration. An extended period of Government deliberation on bids may compromise the ability of contractors to deliver the projects by Spring 2025.

**c) Government rejecting the proposal**

Approximately one in three bids were approved by the government in Round 1 and this is a real risk to the project but we are confident that this application will represent a strong bid.

**d) Delivery is not possible within the grant funding timescales**

The deadlines issued will be considered against each project plan, a two-year turnaround will be challenging but has been considered deliverable.

**e) Ongoing revenue implications**

It is unknown at this stage whether there will be any on-going revenue costs for the Council, however it is anticipated that these will be kept to a minimum by entering into leases with partner organisations to run the facilities.

## **8. FINANCE**

8.1 The bid is based on a blend of Levelling Up Fund, Lancashire County Council and council funding. The **bid to the fund is for £17.95 million** the total cost of the works within the bid will be £21.25 million (the balance being made up of £1.8m council funding and £1.5m LCC funding).

8.2 This project is not designed to create an income stream for the Council, therefore whilst there may be opportunities to generate income, the £1.8m contribution is a cost to the Council. There is also a risk in that the Council currently has a lease with Together Housing for their occupation of the old Town Hall, which is set to run until December 2028, the lease generates an £82k per annum revenue receipt for the Council. The receipt is factored into the Council's Medium Term Financial Strategy (MTFS), therefore if as part of this scheme the lease is surrendered and the income stream is not replaced, it will place additional pressure on the MTFS. It is intended that an agreement with the current lease holder to provide some compensatory provision to allow surrender of the lease, for example to provide for payments for the first two years of the project. Once the project is underway, officers will ensure the optimum funding arrangements are in place, including funding from the anticipated main tenant of Nelson and Colne College, contribution from any revenue generated from the proposal case use within the facility and including use of capital receipts, internal borrowing or PWLB borrowing. It is unknown at this stage whether there will be any ongoing revenue costs of the proposed schemes, therefore this is a risk to the MTFS.

## **9. LEGAL**

9.1 The legal implications are, on the whole, covered within the body of the report. In the event that the bid is successful, consideration of the grant funding agreements will need to take place prior to their execution.

9.2 The proposal for the old Town Hall will require a Deed of Surrender to be completed with the current tenant, Together Housing, and heads of terms will need to be negotiated for any new lease the proposal brings forward. Full due diligence will need to be carried out to ensure the protection of this council asset with minimum liability to the Council.

9.3 Each element of the bid will have its own legal requirements. Depending on the success of the bid and final proposals, further reports to Council or Cabinet may be required. Any resultant procurements must be carried out in accordance with the Constitution and public contracts regulations.

## 10. POLICY AND EQUALITIES IMPLICATIONS

The project will support the Council's Corporate Plan. Consultation has taken place with the LUF Board, Portfolio Holder, MP and CMT. Any equality implications related to the proposed projects will be given consideration in a relevant and proportionate manner.

## 11. REASON FOR DECISION

The Rossendale Levelling Up bid will, if successful, deliver transformational change to two of our town centres and Rawtenstall gyratory. This will support our economic development aspirations and is an excellent opportunity to lever in significant external funding to improve both the town centres and opportunities for local people.

Background Papers	
Document	Place of Inspection
www.gov.uk	<a href="https://www.gov.uk/government/publications/levelling-up-fund-round-2-prospectus">https://www.gov.uk/government/publications/levelling-up-fund-round-2-prospectus</a>
Bacup 2040 Vision	<a href="https://www.rossendale.gov.uk/downloads/file/15636/el4019_the_bacup_2040_vision">https://www.rossendale.gov.uk/downloads/file/15636/el4019_the_bacup_2040_vision</a>



<b>Subject:</b>	Update Report - National Lottery Heritage Fund 'Big Lamp'	<b>Status:</b>	For Publication
<b>Report to:</b>	Full Council	<b>Date:</b>	18 <sup>th</sup> August 2022
<b>Report of:</b>	Director of Economic Development	<b>Portfolio Holder:</b>	Leader of the Council and Portfolio Holder for Economic Development
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required: No	Attached:	No
<b>Biodiversity Impact Assessment:</b>	Required: No	Attached:	No
<b>Contact Officer:</b>	Mhorag Saxon	<b>Telephone:</b>	01706 252477
<b>Email:</b>	mhoragsaxon@rossendalebc.gov.uk		

<b>1. RECOMMENDATION(S)</b>
1.1 That members note the contents of this report

## 2. EXECUTIVE SUMMARY

- The purpose of this report is to update members on progress made with the National Lottery Heritage Fund (NLHF) Haslingden Big Lamp project which will see building repairs and improvements, public realm improvements, restoration of vacant floor space, engagement and training programmes and complementary micro grants.
- Council has delegated authority for this project to the Haslingden Strategic Board.
- Following a successful tender exercise, Rosslee Construction has been appointed as the PSiCA contractors
- Capital works will start on site in the coming months once grant agreements are completed.
- The tender package for the public realm improvements is due to be published this quarter with a view to appointing an approved contractor and finalising the S278 legal agreement between the Council and County Council before a start on site in late 2022.
- Community engagement and training opportunities are ongoing along with other elements of the project such as the communications plan.

## 3. BACKGROUND:

- 3.1 The NLHF Big Lamp project is a five year, £2.3 million project to invest in Higher Deardengate, Haslingden. The Big Lamp project is one of several projects that make up the Haslingden 2040 Vision and Masterplan which sets out support town centre and high street regeneration, improve community cohesion and well-being, boost business sustainability and resilience and to showcase Haslingden's cultural and heritage assets.
- 3.2 This is the first and only project of its kind in the current NLHF funded programme across England.

#### 4. DETAILS:

##### **Rossendale's strategic context:**

4.1 The Council's Corporate Strategy identifies a thriving economy as one of its priorities. This is supported by the Council's Economic Development Strategy of which the number one priority is town centres. The Council has also adopted, following extensive community and business consultation, Haslingden 2040 Vision and Masterplan that set out our 20-year priorities for Haslingden town centre.

##### **Haslingden Strategic Board:**

4.2 The aims of the Partnership Board are:

- To guide the management and delivery of the Haslingden 2040 Vision and NLHF Big Lamp;
- To provide additional skills, expertise and capacity to the project team where possible in order to ensure the delivery of the Big Lamp project.

4.3 The current key functions and responsibilities of the Partnership Board are:

- To advise on, manage and monitor performance and delivery against the Haslingden Big Lamp project plan;
- To ensure that links are established and maintained with other relevant community activity;
- To regularly feedback and inform Board Members' individual organisations of the delivery of the Big Lamp and identify areas where their organisations may add to the capacity of the Big Lamp project team;
- To ensure that systems are in place for monitoring the progress of the Big Lamp project;
- To review the Big Lamp project plan on a regular basis in the light of progress, and to advise on updates as necessary;
- To oversee the delivery of a marketing, promotion and publicity programme;
- To oversee the delivery of the activity strategy agreed and submitted as part of the Round 2 bid and within the context of the Big Lamp project plan;
- To agree limits for delegated applications for grant aid eligible works under the PSiCA element of the project, within the approved budgets, in accordance with the criteria set;
- To determine non-delegated applications for grant aid eligible works under the Big Lamp project within the approved budgets, in accordance with the criteria set;
- To undertake regular reviews of the Partnership Board's management and delivery processes (including the membership of the Board) in the interest of optimising progress against the Big Lamp project plan.

##### **Appointed external consultants:**

4.4 The Board, CMT and NLHF have approved the re-appointment of the project architects who are very experienced Conservation accredited architects. A number of other professionals have also been appointed under the contractual agreements with the project architects (as design teams leaders) and these include, but are not limited to; quantity surveyors, landscape architects, civil engineers, M&E, structural engineers.

## Haslingden 2040:

- 4.5 The Council consulted on the Haslingden 2040 Vision & Masterplan & the Deardengate Big Lamp National Lottery Heritage Fund project between 3<sup>rd</sup> August 2020 and 25<sup>th</sup> September 2020.

The Haslingden 2040 consultation sought views on proposed public realm enhancements, a shop front design scheme, events and training programme for the town centre, and the wider 2040 vision for Haslingden.

This consultation utilised several techniques to increase participation, with particular emphasis on the completion of a survey on proposed plans. During the consultation period the survey had 554 respondents, with 465 fully completed surveys.

The project team actively engaged the public and business community wherever possible to seek views on plans for Haslingden.

In addition, a formal notification of proposals was sent to following statutory consultees for feedback.

- 4.6 The Vision outlines the regeneration aims of the Council in delivering a thriving town centre through sustainable development with business and community investment. Footfall and occupancy rates will be boosted through events and a variety of other offers, which will encourage the town centre to be more a welcoming and vibrant environment that people want to visit and spend their leisure time.

- 4.7 The Masterplan has been shaped by extensive public consultation and input from stakeholders. Consultation showed that there is a clear need to repurpose the offer for both residents and visitors in Haslingden town centre. The key findings from the consultation include:

- 77% respondents live in Haslingden or Helmshore wards;
- When visiting the town centre, respondents usually visit - 55% alone, 22% as a couple, 19% with family;
- 20% visit Haslingden town centre everyday & 37% once a week;
- 43% visit in the morning & the same for the afternoon, whilst only 14% after 6pm;
- 89% think that historic buildings within Haslingden Town Centre require improvements and investment;
- 80% do not think Haslingden is currently an attractive place to visit;
- 77% think Haslingden will become more attractive to visit with the proposed changes;
- 89% would like to see historical architectural features enhanced on buildings to create more traditional and consistent shop fronts within Haslingden Town Centre;
- 93% do not visit Haslingden Market regularly;
- 79% would be more inclined to visit the market more regularly if there were more specialist events or themed markets;
- 77% agree that new public art, updated facilities and signage would improve Haslingden Town Centre;
- 19% suggested a pedestrianised/pedestrian friendly Deardengate/new traffic arrangements as improvements;
- 17% suggested tidying the town centre/introducing more greenery/shop front consistency as improvements;

- 67% agree installing traditional footpath paving, in addition to existing cobbles would complement Haslingden's heritage;
- 84% agree that connecting Haslingden with nature through the development of pocket parks, improved gardens and the installation potted plants in various places would add value to the town;
- 78% agree upgraded pedestrian areas at the Deardengate/Blackburn Road/Manchester Road junction improve accessibility to Haslingden Town Centre;
- 79% would visit the town centre more frequently if regular events and activities were held in the new public spaces;
- 67% would be more likely to visit in the evening (after 6pm) if there was a stronger event, food and drink offer;
- 73% think connecting the community of Haslingden with the town's history & heritage through training opportunities and education would be worthwhile.

4.8 Full Council adopted the Haslingden 2040 Vision and Masterplan on 9<sup>th</sup> December year?.

### **Progress summary of approved Big Lamp projects:**

#### **4.9.1 Project 1: Partnership Schemes in Conservation Areas:**

Deliver a programme of third party grants to repair and re-instate historical features focusing on shopfronts, roofs, windows, and masonry works, and including 1 internal re-purposing project. Up to 55 properties (11 high priority, 10 medium and 34 reserve) on Higher Deardengate and Lower Deardengate, Haslingden will be in a better condition as a result.



Phase 1 buildings; 18, 23, 41, 51 and 53 Higher Deardengate.

#### **Progress to date:**

- The project team have engaged with a number of buildings owners to date and there are 5 grant applications currently being processed by the project team;
- The grant contract and grant offer letters have been approved and finalised;
- Architect drawing packs have been produced;
- The recommendation to appoint Rosslee Construction was made at the Haslingden Strategic Board meeting on the 26<sup>th</sup> May and accepted by vote;
- A Scheme of Delegation was submitted to CMT on the 28<sup>th</sup> June and was approved;
- All of the tender submissions, scoring, recommendations and Scheme of Delegation were sent to the NLHF for approval;
- The NLHF have requested that the reserve properties be included in the tender pricing package – this is underway;
- Work is expected to start on site in Quarter 3;
- Work is well underway to begin the engagement process with the next proposed phase of building owners.

#### **4.9.2 Project 2: Repurposing project (vacant floorspace):**

Deliver a repurposing project on one large vacant building within the project boundary and undertake significant restoration works to reduce the amount of vacant floor space within the town centre and create a suitable future use for the building.



5-7 Deardengate.

Progress to date:

The identified building (5-7 Deardengate) is currently undergoing a change of ownership. Positive discussions are taking place with prospective owners. This part of the project is scheduled to take place in Year 3 of the project.

4.9.3 Project 3: Public Realm enhancements:

Deliver public realm improvements along Upper Deardengate in partnership with Lancashire County Council; including creating a pedestrianised area, repairs to the Big Lamp, two green alleyways, soft landscaping and the creation of rain gardens.



CGI views of Higher Deardengate improvements.

Progress to date:

A short public realm feedback form received 80 complete responses upon closure on the 17<sup>th</sup> March and a presentation was given at the March project board meeting. The feedback highlighted that the plans and proposals met the needs and expectations for Haslingden. The board approved the project team to develop and publish a tender for a contractor to undertake the works. This tender is due to be published imminently with works anticipated to start in late 2022.

#### 4.9.4 Project 4: Community events and training programme:

Hold a series of workshops to promote the conservation of the historic environment, including improving local traditional building maintenance skills. Hold a series of walks, talks, events and re-enactments. As well as researching and sharing the history of the town and its communities. Work with partners, schools, and local community groups to reach new and diverse audiences through the delivery of the project.



The Extraordinary Victorians at St James' Primary & Traditional Skills at Burnley College.

#### Progress to date:

- June saw the first major engagement activity for the project with a 3-day traditional skills course hosted at Burnley College the course evaluations surveys were hugely complementary and the project will be delivering similar hands on opportunities like this in the future.
- A full day session was delivered by the Extraordinary Victorians at St James' Primary School where children met mill owners, Mr & Mrs Pemberton. Feedback was brilliant and the children thoroughly enjoyed themselves.
- The team are also promoting a traditional sign writing workshop in August, one for adults and one specifically aimed at teenagers – GCSE/A-Level.
- Plans are also underway for a mini Summer Fayre on the market at the end of August for the Haslingden Business Association and final elements are being confirmed for the interestingly titled '*Haslingdens great fables & something that has occurred and is the case*' walk in September.

#### 4.9.5 Project 5: Community micro grants programme:

Deliver a Community Grant scheme enabling community groups and local businesses to explore their heritage, in accordance with National Lottery Heritage Fund guidance.

#### Progress to date:

The community micro grants are also being promoted with drop in sessions held in April and May and a press release published in May. To date we have had four diverse enquiries and the team are working closely with the applicants to develop the applications further.

#### 4.9.6 Other approved elements:

- Conserve and enhance the character of the Conservation Area using conservation best practice through proactive management, monitoring and use of statutory enforcement powers.
- Undertake thorough evaluation throughout the project according to National Lottery Heritage Fund guidance.
- High visibility acknowledgement of The National Lottery Heritage Fund.

### Progress to date:

- The Conservation Area Management Plan has been reviewed and the Designation Review has also been undertaken. This is currently undergoing the statutory processes for them both to be formally accepted.
- This has begun with short films being produced every 6 months, evaluation and feedback forms being completed by attendees at events and training, plus requests for expressions of interest will soon be published to work on the wider project evaluation upon project completion.
- A small logo plaque is being designed with an image of the Big Lamp on and all the required logos, these will be installed to buildings who receive a grant. Carved stones will also be included in the public realm hard landscaping element.

### 4.9.7 Publicity:

- A household leaflet was produced in early 2022 and publicised and circulated to over 8,000 to re-engage the Haslingden community and gave an over view of the projects year one programme;
- The 2040 website has seen updates, including the news section. The project is also active on social media – Facebook <https://www.facebook.com/haslingden2040vision> & Twitter <https://twitter.com/haslingden2040> and is looking to create an Instagram page too;
- The project regularly publishes press releases on activity being undertaken;
- There are 2x A0 boards detailing the public realm works (one is in situ in an empty retail unit, the other is awaiting final permissions to be attached to the Library);
- Pop up banners and presentation boards are located in various buildings throughout the town centre;
- Banners are being produced and will be attached to building and key sites during the delivery phase of the project;
- Short films are being produced approximately every 6 months – both for publicity and as part of the projects evaluation. The link to the first film is here The link to the film is here <https://www.youtube.com/watch?v=CecY32mLEY4>
- A time lapse photo stand will be installed at the top of Higher Deardengate.

## Plea to apply for grants to support local heritage

LOCAL businesses and community groups in Haslingden are being encouraged to contact **Rossendale Council's** economic development team to apply for grant funding to help connect people and communities to the town's local heritage.

As part of The National Lottery Heritage Fund and **Rossendale Council's** Deardengate Big Lamp project - Shining Light on Haslingden's Her-

itage, micro-grants are being offered from £50 up to £3,000.

The grants are aimed at those who are either located within the Haslingden Conservation Area or deliver their project within the Conservation Area.

To find out more and receive a grant application form, contact Laabiyah Iqbal via email at [laabiyahiqbal@rossendalebc.gov.uk](mailto:laabiyahiqbal@rossendalebc.gov.uk).



## Training offer to help build up knowledge

THE Haslingden Big Lamp National Lottery Heritage Fund project and **Rossendale Council** are offering a free three-day training programme on traditional building skills at Burnley College.

The course, which starts on Wednesday, June 8, is made possible thanks to money raised by lottery players and the National Lottery Heritage Fund.

The programme will be delivered by Sympathetic Works, a consultancy who provide training in heritage and traditional buildings.

It will provide training on traditional building

skills such as decorative plastering, plus lime pointing and plastering and will allow participants to gain real hands-on practical experience.

David Rothwell, a Haslingden resident, said: "Historic buildings are all around us, especially in Rossendale, and this is a great opportunity for attendees to learn more about historic buildings and to appreciate the unique value they add to our townscape."

Anyone interested in the programme should email [laabiyahiqbal@rossendalebc.gov.uk](mailto:laabiyahiqbal@rossendalebc.gov.uk) or [mrhrgs@sona.org](mailto:mrhrgs@sona.org) [rossendalebc.gov.uk](mailto:rossendalebc.gov.uk) for further information.

Press articles from the Lancashire Telegraph and Rossendale Free Press. Display in Library.

#### 4.9.8 Haslingden Business Association:

- After significant publicity, the first Haslingden Business Association was held at the end of May and was attended by 11 businesses and 1 private individual which was a great start.
- Subsequent meetings have been held on the last Tuesday of every month at present, leaflets and posters are hand delivered throughout the town centre. Attendance has been promising to date.
- The project manager for the Big Lamp is currently acting chair but this is to help the HBA gain traction whilst a willing chair, preferably a business owner within the project area, is appointed.

Guest speaker,  
Rachel Weinhold,  
Chair of Bacup  
Business Association,  
at the HBA June  
meeting.



#### 4.10 Other funding:

The Council is currently refining its proposals to unlock the governments UK Shared Prosperity Funding. Haslingden Market features extensively in the proposals and this will allocate additional funding to work on another element of the 2040 Vision.

#### 4.11 Timescales:

The project is currently working to its agreed programme.

### 5. RISK:

- Engaging and signing up building owners to the scheme. This can take time and may even take years to develop in some cases – ongoing proactive engagement will continue and as buildings come forward in the project, it should encourage more building owners to engage.
- Building owners may not have the funds to contribute to the scheme or might have a small budget – First Choice Credit Union have been engaged and the project team will ensure as much notice as possible is given to building owners to access their contributions.
- Barrier of engaging with Muslim building owners, gambling is prohibited in Islam and owners may feel uncomfortable with taking part in a scheme funded by the National Lottery Heritage Fund – engaging with other similar projects with a similar demographic to Haslingden.

### 6. FINANCE:

6.1 There are no additional financial implications arising out of this update report.



## 7. LEGAL:

7.1 There are no legal implications arising out of this update report.

## 8. POLICY AND EQUALITIES IMPLICATIONS:

8.1 The Big Lamp project will support the Council's Corporate Plan.

8.2 Extensive consultation has taken place with the Haslingden Strategic Board, and the wider residential and business communities of Haslingden to ensure that the project being delivered has been developed and refined correctly.

8.3 Any equality implications related to the proposed projects will be given consideration in a relevant and proportionate manner.

## 9. REASON FOR DECISION:

9.1 To update members as to the progress made in relation to this project. The delivery of the Big Lamp project bid will deliver a transformational change to Haslingden town centre and in turn this will support our economic development aspirations.

Background Papers	
Document	Place of Inspection
Haslingden 2040 Vision	<a href="https://haslingden2040.co.uk/our-vision/">https://haslingden2040.co.uk/our-vision/</a>
Full Council approval of Haslingden 2040 Vision & NLHF bid submission	<a href="https://www.rossendale.gov.uk/meetings/meeting/1201/council">https://www.rossendale.gov.uk/meetings/meeting/1201/council</a>
Full Council approval for Haslingden 2040 consultation	<a href="https://www.rossendale.gov.uk/meetings/meeting/1183/council">https://www.rossendale.gov.uk/meetings/meeting/1183/council</a>
UK Shared Prosperity info	<a href="https://www.gov.uk/government/publications/uk-shared-prosperity-fund-prospectus/uk-shared-prosperity-fund-prospectus">https://www.gov.uk/government/publications/uk-shared-prosperity-fund-prospectus/uk-shared-prosperity-fund-prospectus</a>

<b>Subject:</b>	Public Space Protection Orders ( Dog Control)	<b>Status:</b>	For Publication
<b>Report to:</b>	Council	<b>Date:</b>	18 <sup>th</sup> August 2022
<b>Report of:</b>	Public Protection Manager	<b>Portfolio Holder:</b>	Planning, Licensing and Enforcement
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required: Yes	Attached: Yes	
<b>Biodiversity Impact Assessment:</b>	Required: No	Attached: No	
<b>Contact Officer:</b>	Phil Morton	<b>Telephone:</b>	01706 252442
<b>Email:</b>	philmorton@rossendalebc.gov.uk		

## 1. RECOMMENDATION(S)

That members extend the Public Space Protection Orders (PSPO's) relating to dog control for a period of 3 years.

## 2. EXECUTIVE SUMMARY

- The Anti-Social Behaviour, Crime and Policing Act 2014 introduced a variety of powers for local authorities to deal with anti-social behaviour. This included PSPO's.
- In July 2019, members approved the adoption of 6 orders to deal with irresponsible dog owners including those who allowed their dogs to foul and failed to pick up, those who allow dogs on restricted areas such as playgrounds, and those who allow dogs on highways and other places without being on a lead.
- The orders came into force on 19<sup>th</sup> August 2019 and last for 3 years.
- Legislation states that the orders must be reviewed prior to their expiration to assess if the measures are still necessary and appropriate and consider whether it is reasonable to extend the orders for a further 3 years.
- It is considered that the original order was very well supported by residents and that it has been effective in enforcing responsible dog ownership.
- Recent consultation received limited responses but it was supportive of retaining the existing order for a further 3 years and this report recommends that Council agree this.

## 3. BACKGROUND

- 3.1 PSPO's are intended to deal with a particular nuisance or problem in a particular area that is detrimental to the local community's quality of life, by imposing conditions on the use of that area which apply to everyone. The order can be used to deal with likely future problems.
- 3.2 PSPO's are designed to make public spaces more welcoming to the majority of law-abiding people and communities.
- 3.3 The issue of irresponsible dog ownership is a problem across many local authority areas, which, without appropriate enforcement powers in place would continue to have a detrimental effect on the quality of the local environment.
- 3.4 The renewal of the orders will allow authorised officers, including council officers and those employed by a third party service provider, to deal with offenders by way of issuing a fixed penalty notice.

## 4. DETAILS

- 4.1. Prior to the introduction of the original orders in 2019, an 8-week public consultation was held to seek the views of all interested parties, including the police, community groups and members of the public in relation to the proposed measures. A report outlining the proposals and consultation responses was presented to Council on 17<sup>th</sup> July 2019 (copy attached).
- 4.2 This original consultation showed overwhelming support for the introduction of the Orders and these were subsequently adopted in August 2019. A summary of the 233 responses received included:
- 4.2.1 A total of 98% supporting the enforcement of picking up dog faeces.
  - 4.2.2 A total of 94% supporting dog control in areas such as highways, allotments, cemeteries etc.
  - 4.2.3 A total of 89% supported exclusion of dogs from play areas, leisure facilities.
  - 4.2.4 A total of 95% supported the powers to enforce dogs being put on a lead if requested.
  - 4.2.5 A total of 88% supported enforcing dog owners to carry poop bags.
  - 4.2.6 A total of 83% supported an order to restrict the number of dogs to five for any one person.
- 4.3 To assess the level of support for renewing the orders, a 4-week consultation was held to seek opinions from the police, interested parties and members of the public. This included Whitworth Town Council, the Police and Crime Commissioner and LCC highways. This was published on the council website, via social media and email. This closed on the 10th August 2022.
- 4.4 Two responses have been received. One of these responses was from the Dog's Trust and another from a local resident. Both responses showed support for the orders to continue. The Dog's Trust suggested strong support for picking up dog waste but suggested the mandating of carrying poo bags could be difficult to enforce. They express strong support for dogs on lead on request but did request that prohibited areas for dog walking be kept to a minimum. This will be the case and limited to play areas, memorial areas and playing pitches. The Dog's Trust also suggested beaches are key to dog exercise; however this does not apply to Rossendale. The response from the resident was supportive of orders, but did suggested better signage and increased enforcement. Signage will be reviewed and the new enforcement contract specifically focuses increasing enforcement of this PSPO.
- 4.5 It is considered that the recent consultation should be considered in conjunction with the original consultation which received substantially more responses. It is considered that there is very strong public support for the orders to be maintained in their existing form.
- 4.6 Evidence suggests that the orders provide a valuable tool to the Council in ensuring responsible dog ownership, and the contract for the enhanced supplementary environmental enforcement includes additional criteria to ensure more focus is applied to dog control.
- 4.7 In the three years that these PSPO's have been in place, we have seen strong public support and have received no complaints in respect of the orders. Elected Members who have the best understanding of their residents opinions have also given strong support for the orders and provided positive feedback.

4.8 During the three years that the PSPO has been in place, we have seen 61 fixed penalty notices issued for dog fouling, 13 for other dog related offences. The new contract for enforcement will have a stronger focus on dog control and we expect numbers FPN's issued to increase if this PSPO is extended.

4.9 Although irresponsible dog ownership appears to have reduced a little over the last 3 years, it is felt that the continuation of the orders is necessary to ensure these improvements continue, and those who continue to blight the Borough are dealt with accordingly.

**5. RISK**

All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:

- Failure to extend the existing PSPO's will mean that the Council will not be able to deal effectively with the issues around dog control or provide an adequate enforcement function across the borough. This would have a reputational impact on the Council.

**6. FINANCE**

Any financial implications arising will be contained within existing budget resources.

**7. LEGAL**

Section 60 of the Anti-Social Behaviour, Crime and Policing Act 2014 states that a PSPO may not have effect for a period of more than 3 years, unless extended. Before the time when an order is due to expire, the Council may extend the period for which it has effect if satisfied on reasonable grounds that doing so is necessary to prevent—

- (a) occurrence or recurrence after that time of the activities identified in the order, or
- (b) an increase in the frequency or seriousness of those activities after that time.

An extension under this section may not be for a period of more than 3 years.

If the orders are not extended they will lapse on 19<sup>th</sup> August 2022 which would be detrimental to the ongoing education and enforcement of dog control in the borough.

**8. POLICY AND EQUALITIES IMPLICATIONS**

In line with the legislation and guidance a consultation process has been undertaken over a sufficient length of time to allow for meaningful engagement and responses have been received which support the extension of the orders.

**9. REASON FOR DECISION**

In light of the overwhelming support shown in the original consultation, and the continued support received in the recent consultation, it is recommended that Council approve the extension of the orders for a period of 3 years. This will allow the continuation of our effective enforcement of responsible dog ownership.

Background Papers	
Document	Place of Inspection
Council report 2019	attached
Responses to consultation	attached
Initial EIA	attached
Existing PSPO's	<a href="#">Public Space Protection Orders Dogs   Rossendale Borough Council</a> (online)

<b>Subject:</b>	Public Space Protection Orders	<b>Status:</b>	For Publication
<b>Report to:</b>	Council	<b>Date:</b>	17 <sup>th</sup> July 2019
<b>Report of:</b>	Public Protection Manager	<b>Portfolio Holder:</b>	Communities and Customers
<b>Key Decision:</b>	<input checked="" type="checkbox"/> Forward Plan <input checked="" type="checkbox"/>	General Exception <input type="checkbox"/>	Special Urgency <input type="checkbox"/>
<b>Equality Impact Assessment:</b>	Required:	Initial EIA only	Attached: Yes
<b>Biodiversity Impact Assessment</b>	Required:	No	Attached: No
<b>Contact Officer:</b>	Phil Morton	<b>Telephone:</b>	01706 252442
<b>Email:</b>	philmorton@rossendalebc.gov.uk		

<b>1.</b>	<b>RECOMMENDATION(S)</b>
1.1	That following a period of public consultation and consideration of the same, the attached draft Public Space Protection Orders (PSPO's) are adopted by the Council

## 2. PURPOSE OF REPORT

- 2.1 To ask Members to consider the adoption of the attached PSPO's for dog controls in the borough of Rossendale under Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014.

## 3. CORPORATE PRIORITIES

- 3.1 The matters discussed in this report impact directly on the following corporate priorities:
- **A clean and green Rossendale:** our priority is to keep Rossendale clean and green for all of Rossendale's residents and visitors, and to take available opportunities to recycle and use energy from renewable sources more efficiently.
  - **A connected and successful Rossendale that welcomes sustainable growth:** our priority is to ensure that we are well connected to our residents, key partners and stakeholders. We want to make the most of every pound we spend and we are always looking for new and innovative ways to make the resources we do have, work harder for us.
  - **A proud, healthy and vibrant Rossendale:** our priority is to ensure that we are creating and maintaining a healthy and vibrant place for people to live and visit.

## 4. RISK ASSESSMENT IMPLICATIONS

- 4.1 All the issues raised and the recommendation(s) in this report involve risk considerations as set out below:
- Failure to review existing Dog Control Orders/Transitional PSPO's will mean that the Council will not be able to deal effectively with the issues around dog control or provide an adequate enforcement function across the borough

## 5. BACKGROUND AND OPTIONS

- 5.1 The Anti-Social Behaviour, Crime and Policing Act 2014 introduced a variety of powers for local authorities to deal with anti-social behaviour including Public Spaces Protection Orders.(PSPO's)

These are intended to deal with a particular nuisance or problem in a particular area that is detrimental to the local community's quality of life, by imposing conditions on the use of that area which apply to everyone. The order can be used to deal with likely future problems.

PSPO's are designed to make public spaces more welcoming to the majority of law abiding people and communities

In 2009 Rossendale Borough Council brought in a number of Dog Control Orders under the Cleaner Neighbourhoods and Environment Act 2005 that covered various areas in the borough covering the offences of not removing dog faeces, failing to keep a dog on the lead in designated areas, failing to adhere to a dog exclusion order and failing to adhere to a dogs on lead order as directed by an authorised officer.

- 5.2 In October 2017 the Anti-Social Behaviour, Crime and Policing Act allowed existing Dog Control Orders to automatically convert to PSPO's which would then need to be reviewed after 3 years.
- 5.3 However it is prudent of a local authority to review the need and scope of the Orders to ensure that the powers exercised by the Council are both relevant and necessary.
- 5.4 Currently the transitional PSPO's cover;
- Dog Fouling
  - Dogs on leads
  - Dogs on leads by direction
  - Exclusion of dogs

The draft proposed orders, along with the geographic areas to which these apply are detailed in appendices A to D to this report.

As well as the 4 areas already subject of the transitional PSPO's, two further areas of control were asked to be considered.

These are;

- Maximum numbers of dogs walked at one time to be limited to 5 dogs

And

- The requirement of dog walkers to carry with them a "poop bag" or other means to pick up after their dog has fouled.

These additional draft orders are attached at Appendix E and F of this report

A period of consultation was approved by Cabinet on the 13<sup>th</sup> February 2019 and this took place between 14<sup>th</sup> February and the 14<sup>th</sup> April 2019, when members of the public and other interested parties were asked for their opinions on the proposals.

The questions included in the consultation are attached at Appendix G of this report.

The consultation attracted considerable interest and a total of 233 responses were received.

A breakdown of responses expressed in % terms is also attached to Appendix G of this report.

In summary, all parts of the proposed orders received overwhelming public support.

The responses show that the vast majority of residents are fully supportive of the Council's efforts to tackle nuisance dog owners, whilst understanding that most owners are responsible citizens who fully respect the area in which they live and accept that controls are necessary to ensure that the small minority who have no regard for the area they live in are dealt with appropriately.

The Council deals with those who fail to comply with the orders by way of Fixed Penalty Notices (FPN's) which if left unpaid, may result in prosecution. The level of the FPN's are currently set at £75.

If adopted, the notices would be publicised for a period of 30 days on the council's website before implementation and would be in force for a period not exceeding 3 years.

**COMMENTS FROM STATUTORY OFFICERS:**

**6. SECTION 151 OFFICER**

6.1 Any financial implications arising will be contained within existing budget resources

**7. MONITORING OFFICER**

7.1 The implementation of the PSPO can be challenged at the High Court by any interested person within 6 weeks of the making of the Order on the basis that the Council does not have the power to make the Order or that a requirement of the Act was not complied with. This has been mitigated by the Council following due process in compliance with the legislation.

Any Order approved by the Council is for a period of no more than 3 years. However, there is provision to extend the order, both in terms of the time and the area that it covers and can be extended more than once.

**8. POLICY IMPLICATIONS AND CONSULTATION CARRIED OUT**

8.1 Consultation took place as detailed in the report and lasted a total of 8 weeks.

**9. CONCLUSION**

9.1 The Council could consider a "do nothing" approach and continue to enforce the existing orders. However there will not be a review of these until October 2020 to assess if they are effective, address the anti-social behaviour in question and if the orders are in place in the correct areas.

In light of the overwhelming support shown in the consultation it is therefore recommended that Council approve the proposed orders which are relevant, necessary and consistently enforced across the borough.

**Background Papers**

Document	Place of Inspection
Copies of Draft Orders (Appendices A-F)	<i>Attached</i>
Copies of Consultation Questions and responses (Appendix G)	<i>Attached</i>

## INITIAL EQUALITY IMPACT ASSESSMENT

<b>Name of Policy, Decision, Strategy, Service or Function, Other: (please indicate)</b>	Public Space Protection Orders	
<b>Lead Officer Name(s) &amp; Job Title(s) :</b>	Phil Morton. Public Protection Manager	
<b>Department/Service Area:</b>	Public Protection	
<b>Telephone &amp; E-mail Contact:</b>	01706 252442 philmorton@rossendalebc.gov.uk	
<b>Date Assessment:</b>	<b>Commenced:</b> 1/4/2019	<b>Completed:</b> 30/6/2019

**We carry out Equality Impact Assessments (EIAs) to analyse the effects of our decisions, policies or practices. The EIA should be undertaken/started at the beginning of the policy development process – before any decisions are made.**

### 1. Overview

**The main aims/objectives of this policy<sup>1</sup> are:**

To ensure a fair, borough wide policy of dog control whilst recognising the needs of all members of the community

(Refer to [EIA Guidance](#) for details)

Is the policy or decision under review (please tick)

New/proposed

Modified/adapted

Existing

### INTERNAL ONLY

**MANAGEMENT ACTION REQUIRED (to be completed by the relevant Head of Service following review by Management Team / Programme Board)**

- Outcome of EIA agreed/approved by Management Team / Programme Board:  
Yes  No
- Is a full EIA required      Yes                      No
- Referred back to Assessor for amendment :                      (date)
- Published/made publicly available on:                      (date)

Signed:..... (Head of Service / Director) Date:

Date of Review<sup>2</sup>:

**[To be completed by Lead Officer]**

<sup>1</sup> Policy refers to any policy, strategy, project, procedure, function, decision or delivery of service.

<sup>2</sup> This date will be set on an annual basis as default for review unless otherwise specified by you.

<b>Responsible Section/Team</b>		<b>Version</b>	
<b>Responsible Author</b>		<b>Due for review</b>	
<b>Date last amended</b>		<b>Page 1 of 2</b>	



## 2. Equality Impact

Using the table below please indicate whether the policy/strategy/decision has a positive, negative or no impact **from an equalities perspective** on any of the protected equality groups listed below. **Please also give consideration to wider equality of opportunity and community cohesion impacts within and between the groups identified. If you have identified any negative impact and mitigating actions are not sufficient, you will need to complete a Full Equality Impact Assessment.**

Equality		Positive Impact (It could benefit)	Negative Impact (It could disadvantage)	Reason and any mitigating actions already in place (to reduce any adverse /negative impacts or reasons why it will be of positive benefit or contribution)	No Impact
<b>Age</b>	Older people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Younger people and children	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Disability</b>	Physical/learning/mental health	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Gender Reassignment</b>	Transsexual people	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Pregnancy and Maternity</b>		<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Race (Ethnicity or Nationality)</b>	Asian or Asian British people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Black or black British people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Irish people	<input type="checkbox"/>	<input type="checkbox"/>		X
	White British	<input type="checkbox"/>	<input type="checkbox"/>		X
	Chinese people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Gypsies & Travellers	<input type="checkbox"/>	<input type="checkbox"/>		X
	Other minority communities not listed above (please state)	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Belief or Religion</b>		<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Sex</b>	Women	<input type="checkbox"/>	<input type="checkbox"/>		X
	Men	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Sexual Orientation</b>	Gay men, gay women / lesbians and bisexual people	<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Marriage and Civil Partnership</b> (employment only)		<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Contribution to equality of opportunity</b>		<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Contribution to fostering good relations between different groups (people getting on well together – valuing one another, respect and understanding)</b>		<input type="checkbox"/>	<input type="checkbox"/>		X
<b>Human Rights</b> <a href="http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251">http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251</a>		<input type="checkbox"/>	<input type="checkbox"/>		X

<b>Responsible Section/Team</b>		<b>Version</b>	
<b>Responsible Author</b>		<b>Due for review</b>	
<b>Date last amended</b>		<b>Page 2 of 2</b>	

(RBC Logo)

## Anti-Social Behaviour, Crime and Policing Act 2014

### Public Space Protection Order

#### Dog fouling of Land

Rossendale Borough Council hereby makes the following Order:

1. This Order comes in to force on **[TBC]**.
2. This Order applies to land specified in Schedule 1.

#### Offence

3. (1) If a dog defecates at any time during the periods specified in Schedule 2 on land to which this Order applies and a person who is in charge of the dog at that time fails to remove the faeces from the land forthwith, that person shall be guilty of an offence unless –
  - (a) he has a reasonable excuse for failing to do so; or
  - (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.
- (2) Nothing in this article applies to a person who –
  - (a) is registered as a blind person in a register compiled under section 29 of the National Assistance Act 1948; or
  - (b) has a disability which affects his mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a prescribed charity and upon which he relies for assistance.
- (3) For the purposes of this article –
  - (a) a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;
  - (b) placing the faeces in a receptacle on the land which is provided for the purpose, or for the disposal of waste, shall be a sufficient removal from the land;
  - (c) being unaware of the defecation (whether by reason of not being in the vicinity or otherwise), or not having a device for or other suitable means of removing the faeces shall not be a reasonable excuse for failing to remove the faeces;
  - (d) each of the following is a “prescribed charity” –
    - (i) Dogs for the Disabled (registered charity number 700454)

- (ii) Support Dogs (registered charity number 1088281)
- (iii) Canine Partners for Independence (registered charity number 803680)

**Penalty**

4. A person who is guilty of an offence under article 3 shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

**Date TBC**

**THE COMMON SEAL OF ROSSENDALE** )  
**BOROUGH COUNCIL** was hereunto )  
affixed in the presence of:- )

**Schedule 1.**

Land to which this Order applies:

This Order will apply to any land which is open to the air and to which the public are entitled or permitted to have access within the Borough of Rossendale.

**Schedule 2.**

Times or Periods to which this Order applies:

At all times.

(RBC Logo)

**Anti-Social Behaviour, Crime and Policing Act 2014**

**Public Space Protection Orders**

**Dogs on Leads**

Rossendale Borough Council hereby makes the following Order:

- 1. This Order comes in to force on [TBC].
- 2. This Order applies to land specified in Schedule 1

**Offence**

3. (1) A person in charge of a dog shall be guilty of an offence if, at any time as specified in Schedule 2, on any land to which this Order applies he does not keep the dog on a lead of not more than 2 metres in length, unless –

- (a) he has a reasonable excuse for failing to do so; or
- b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

(2) For the purposes of this article a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;

**Penalty**

4. A person who is guilty of an offence under article 3 shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Date TBC

THE COMMON SEAL OF ROSSENDALE )  
 BOROUGH COUNCIL was hereunto )  
 affixed in the presence of:- )

## **Schedule 1.**

Land to which this Order applies:

The Order will apply to all highways including the public roads, pavements, verges, footways and carriageways managed by Lancashire County Council and all locations within the Borough of Rossendale listed below.

The order will require people in charge of a dog or dogs to keep it/them on a lead.

Exemptions will be made for blind people with guide dogs and disabled people using trained assistance dogs.

- Adelaide Street Car Park, Crawshawbooth
- Bacup Cemetery
- Bacup Road Car Park, Waterfoot
- Bank Gardens (also known as Edenfield Memorial Gardens)
- Bank Street Car Park, Bacup
- The Blind Garden, Burnley Road, Greensclough
- Branch Street Car Park, Stacksteads
- Britannia Greenway Car Park, Britannia
- Broadley's Garden, Cribden
- Buller Street Car Park, Rawtenstall
- Burnley Road Car Park, Crawshawbooth
- Bury Road Car Park, Haslingden
- Coal Hey Car Park incorporating Deardengate Croft, Worsley
- Cowpe Memorial Garden, Whitewell
- Cowpe Road Car Park, Waterfoot
- Crankshaw Street Car Park, Rawtenstall
- Crawshawbooth Gardens, Goodshaw
- Dale Street Car Park, Haslingden
- Dale View Allotments, Rawtenstall
- Elm Street Car Park, Haslingden
- Fern Street Car Park, Bacup
- Free Lane Allotments, Helmshore
- Greenbridge Car Park, Cowpe
- Greenfield Memorial Gardens, Haslingden
- Hall Fold Churchyard, Healey and Whitworth
- Hall Street Car Park, Whitworth
- Haslingden Cemetery
- Haslingden Road Car Park, Rawtenstall
- Helmshore Memorial Gardens, Helmshore
- Hempsteads memorial Gardens, Greensclough
- Henrietta Street Car Park (off Forge Street), Bacup
- Hindle Street Car Park, Haslingden
- John Street Car Park, Haslingden

- Kay Street Long Stay Car Park, Rawtenstall
- Kay Street Short Stay Car Park, Rawtenstall
- Kirkhill Allotments, Haslingden
- Leavengreen Car Park, Shawforth
- Library Gardens, Rawtenstall, Longholme
- Lord Street (TH Upper) Car Park, Rawtenstall
- Lord Street (TH Lower) Car Park, Rawtenstall
- Maden Centre Car Park also known as Bacup Baths Car Park, Irwell
- Market Car Park, Rawtenstall
- Market Street Car Park, Whitworth
- Miller Barn Lane Car Park, Waterfoot
- Millgate Car Park, Rawtenstall
- Milner Street Car Park, Whitworth
- Moorlands Park, Greensclough (Sunken Garden)
- Newchurch Road Car Park, Rawtenstall
- New Street Car Park, Haslingden
- North Street Car Park, Whitworth
- Ormerod Street Car Park, Rawtenstall
- Phipps Buildings Car Park, Rawtenstall
- Pike Law Quarry Car Park, Haslingden
- Ratcliffe Fold Car Park, Haslingden
- Rawtenstall Cemetery
- Robert Street Car Park, Rawtenstall
- Rochdale Road Car Park, Bacup
- Salem Street Car Park, Haslingden
- Spring Garden Lane Car Park, Waterfoot
- Stacksteads Peace Garden, Stacksteads
- Stacksteads Car Park, Stacksteads
- Station Road Car Park, Whitworth
- Stubbins Garden, Eden
- Stubblee Park, Greensclough (Rose Garden)
- Town Hall Slabbed Car Park, Rawtenstall
- Tricketts Memorial Garden, Hareholme (Formal Area)
- Trough Gate Car Park, Britannia
- Water Street Car Park, Crawshawbooth
- Warth Old Road Car Park, Waterfoot
- Whitaker Park Car Park, Rawtenstall
- Whitaker Park, Rawtenstall, Longholme – Formal Gardens
- Whitworth Cemetery
- Whitworth Memorial Gardens

## **Schedule 2.**

Times or Periods to which this Order applies:

At all times.

(RBC Logo)

## Anti-Social Behaviour, Crime and Policing Act 2014

### Public Space Protection Orders

#### Dogs on Leads by Direction

Rossendale Borough Council (in this order called “the Authority”) hereby makes the following Order:

1. This Order comes in to force on [TBC].
2. This Order applies to land specified in Schedule 1
3. In this Order “an authorised officer of the Authority” means an employee of the Authority who is authorised in writing by the authority for the purposes of giving direction under this Order.

#### Offence

4. (1) A person in charge of a dog shall be guilty of an offence if, at any time as specified in Schedule 2, on any land to which this order applies, he does not comply with a direction given to him by an authorised officer of the Authority to put and keep the dog on a lead of not more than 2 metres in length, unless –

- (a) he has a reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

(2) For the purposes of this article-

- (a) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;
- (b) an authorised officer of the Authority may only give a direction under this Order to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog likely to cause annoyance or disturbance to any other person (on any land to which this Order applies) or the worrying or disturbance of any animal or bird.

#### Penalty

5. A person who is guilty of an offence under article 4 shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Date TBC

**THE COMMON SEAL OF ROSSENDALE** )  
**BOROUGH COUNCIL** was hereunto )  
affixed in the presence of:- )

**Schedule 1.**

Land to which this Order applies:

This Order will apply to any land which is open to the air and to which the public are entitled or permitted to have access within the Borough of Rossendale.

**Schedule 2.**

Times or Periods to which this Order applies:

At all times.

DRAFT



(RBC Logo)

**Anti-Social Behaviour, Crime and Policing Act 2014****Public Space Protection Orders****Dogs Exclusion**

Rossendale Borough Council hereby makes the following Order:

1. This Order comes in to force on **[TBC]**
2. This Order applies to land specified in Schedule 1.

**Offence**

3. (1) A person in charge of a dog shall be guilty of an offence if, at any time as specified in Schedule 2, he takes the dog on to, or permits the dog to enter or to remain on, any land to which this order applies unless –

- (a) he has a reasonable excuse for failing to do so; or
- (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.

(2) Nothing in this article applies to a person who –

- (a) is registered as a blind person in a register compiled under section 29 of the National Assistance Act 1948; or
- (b) is deaf, in respect of a dog trained by Hearing Dogs for deaf people (registered charity number 293358) and upon which he relies for assistance; or
- (c) has a disability which affects his mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a prescribed charity and upon which he relies for assistance.

(3) For the purposes of this article-

(a) A person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog; and

(b) each of the following is a “prescribed charity” –

- (i) Dogs for the Disabled (registered charity number 700454)

- (ii) Support Dogs (registered charity number 1088281)
- (iii) Canine Partners for Independence (registered charity number 803680)

## Penalty

4. A person who is guilty of an offence under article 3 shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Date TBC

**THE COMMON SEAL OF ROSSENDALE )**  
**BOROUGH COUNCIL** was hereunto )  
affixed in the presence of:- )

## Schedule 1.

Land to which this Order applies:

This Order applies to the following land within the Borough of Rossendale (all of the land unless otherwise stated; where the phrase *play area* and *pitch area* are used this means that dogs may be walked under close control around the perimeters of these sites; the play area may or may not be fenced-off; if the play is fenced-off then dogs are not permitted within the fenced area.

- Alden Close Playground – within play area
- Barlow Fold Sports Field, Longholme – pitch area
- Britannia Playground, Irwell – within play area
- Chatterton Recreation Ground Play Area, Eden
- Clegg Street also known as Pit Pocket Park, Worsley – play areas
- Clod Lane Playground, Greenfield – within play area
- Cowpe Recreation Ground, Whitewell – play area and pitch area.
- Crawshaw Grange Play Area, Goodshaw – within play area
- Cutler Lane Playground, Stacksteads
- Dean Lane Sports Field, Water, Whitewell
- Edenfield Play Area, Eden
- Edenfield Recreation Ground, Eden – pitch area
- Edgeside Park, Whitewell – pitch area, within play area, within Multi-Use Games Area (M.U.G.A) and tennis courts.
- Fairview Recreation Ground, also known as Sunnyside, Cribden – play area, pitch area and cricket wicket
- Festival Park, Facit and Shawforth – play area and bowling green
- Goodshaw Playground also known as Moller Ring, Goodshaw – play area and bike track
- Gordon Street Playground, Greensclough

- Greenfield Memorial Gardens, Greenfield – in play area, on *kick-about* area and bowling green.
- Hall Carr Adventure Playground, Longholme – play areas
- Hamer Avenue Playground, Goodshaw – within play area
- Hawthorn Road Doorstep Green, Irwell – play area and Multi-Use Games Area (M.U.G.A)
- Helmshore Park also known as Snig Hole and Helmshore Memorial Gardens, Helmshore – play area and pitch area.
- Hill Street Playground, Goodshaw – play area
- John Street Football Pitch, Facit and Shawforth – pitch area
- Knowsley Crescent Play Area, Facit and Shawforth – within play area
- Leavengreave Pitch, Facit and Shawforth – pitch area
- Loveclough Football Pitch, Goodshaw
- Loveclough Park, Goodshaw – within play area
- Lumb Millenium Green, Whitewell – pitch area
- Lumb Playground, Whitewell
- Maden Recreation Ground, Greensclough – pitch areas, play area and bowling green.
- Marl Pits Sports Centre, Hareholme – pitches, athletic track, netball courts and all areas except designated dog walk.
- Masseycroft Playground, Healey and Whitworth – Multi-Use Games Area (M.U.G.A)
- Moorlands Park, Greensclough – within play area and pitch area.
- Mullards Playground, Waterfoot, Whitewell
- New Hall Hey Cricket Ground, Longholme
- Ratcliffe Street Play Area, Worsley
- Rising Bridge Play Area, Worsley
- Rossendale Close Play Area, Irwell – within play area
- Sharneyford Playground – play area and pitch area.
- St Peter's Playing Field, Greenfield – pitch area
- Stacksteads Recreation Ground, Stacksteads – pitch area
- Staghills Road Play Area, Hareholme – within play area
- Station Road Playground, Healey and Whitworth – within play area
- Stubblee Park, Greensclough – tennis courts, skate park and bowling greens.
- Turn Recreation Ground, Eden – play area and pitch area
- Victoria Park, Greenfield – from play area, skate park, Multi-Use Games Area (M.U.G.A) and bowling green.
- Water gardens Playground, Whitewell – within play area
- Weir Play Area, Greensclough – within play area and pitch area.
- Western Road Playground, Stacksteads – within play area or artificial pitch.
- Whitaker Park, Rawtenstall, Longholme – play areas, Multi-Use Games Area (M.U.G.A), bike track, pitch area, tennis courts and bowling green.
- Worsley Park, Haslingden – play area, tennis courts and bowling green.

## **Schedule 2.**

Times or Periods to which this Order applies:

At all times.

(RBC Logo)

## Anti-Social Behaviour, Crime and Policing Act 2014

### Public Space Protection Order

#### Means to Pick Up Dog Faeces

Rossendale Borough Council hereby makes the following Order:

1. This Order comes in to force on **[TBC]**.
2. This Order applies to land specified in Schedule 1.

#### Offence

3. A person in charge of a dog on land referred to in Schedule 1 of this Order, shall be guilty of an offence, if, at any time, he/she does not comply with a direction given to him by an Authorised Officer of the Council to produce a device for or other suitable means of removing dog faeces and transporting it to a bin (whether or not the dog has defecated) unless:-

(i) That person has a reasonable excuse for failing to do so.

(2) Nothing in this article applies to a person who –

(a) is registered as a blind person in a register compiled under section 29 of the National Assistance Act 1948; or

(b) has a disability which affects his mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a prescribed charity and upon which he relies for assistance.

(3) For the purposes of this article –

(a) a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;

(b) each of the following is a “prescribed charity” –

- (i) Dogs for the Disabled (registered charity number 700454)
- (ii) Support Dogs (registered charity number 1088281)
- (iii) Canine Partners for Independence (registered charity number 803680)

**Penalty**

1. A person who is guilty of an offence under article 3 shall be liable on summary conviction to a fine not exceeding level 3 on the standard scale.

Date TBC

**THE COMMON SEAL OF ROSSENDALE** )  
**BOROUGH COUNCIL** was hereunto )  
affixed in the presence of:- )

**Schedule 1.**

Land to which this Order applies:

This Order will apply to any land which is open to the air and to which the public are entitled or permitted to have access within the Borough of Rossendale.

**Schedule 2.**

Times or Periods to which this Order applies:

At all times.

(RBC Logo)

## Anti-Social Behaviour, Crime and Policing Act 2014

### Public Space Protection Order

#### Maximum Number of Dogs

Rossendale Borough Council hereby makes the following Order:

1. This Order comes in to force on **[TBC]**.
2. This Order applies to land specified in Schedule 1.

#### Offence

3. A person in charge of a dog on land referred to in Schedule 1 of this Order, shall be guilty of an offence, if, at any time, he/she has under their control more than 5 dogs unless;
    - (i) That person has a reasonable excuse for failing to do so.
- .
- (2) Nothing in this article applies to a person who –
    - (a) is registered as a blind person in a register compiled under section 29 of the National Assistance Act 1948; or
    - (b) has a disability which affects his mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a prescribed charity and upon which he relies for assistance.
  - (3) For the purposes of this article –
    - (a) a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;
    - (b) each of the following is a “prescribed charity” –
      - (i) Dogs for the Disabled (registered charity number 700454)
      - (ii) Support Dogs (registered charity number 1088281)
      - (iii) Canine Partners for Independence (registered charity number 803680)

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**BOROUGH COUNCIL** was hereunto )  
affixed in the presence of:- )

**Schedule 1.**

Land to which this Order applies:

This Order will apply to any land which is open to the air and to which the public are entitled or permitted to have access within the Borough of Rossendale.

**Schedule 2.**

Times or Periods to which this Order applies:

At all times.

## Introduction.

Dog Control Orders have been replaced by Public Space Protection Orders (PSPOs).

Rossendale Borough Council has a number of existing Dog Control Orders which we would like to continue to enforce, by including them in the PSPO.

In addition, we would like to introduce some new requirements which will help us to deal with dog fouling and problematic dog behaviour.

We seek your views and opinions in order for us to ensure that the controls we introduce are relevant and necessary.

Please let us know your thoughts by answering the questions below.

## QUESTIONS

### About our existing dog control orders

**Q1. The Council has existing powers which makes it an offence if a person in charge of a dog fails to clean up its faeces.**

Do you think we should continue to enforce this?

<b>YES</b>	<b>98%</b>
<b>NO</b>	<b>2%</b>
<b>DON'T KNOW</b>	<b>0%</b>

**Q2. Across a number of locations across the borough INCLUDING cemeteries, allotments, car parks, formal gardens and memorial gardens and all highways, roads etc. managed by Lancashire County Council (shown on document 1) it is a requirement for dogs to be under control and on a lead.**

Do you think we should continue to enforce this?

<b>YES</b>	<b>94%</b>
<b>NO</b>	<b>6%</b>
<b>DON'T KNOW</b>	<b>0%</b>

**Q3. Across a number of locations across the borough INCLUDING children's play areas, sports facilities, sports pitches, multi-use games areas , tennis courts, bowling greens, skate parks, bike tracks and Rossendale Leisure Trust sites (shown on document 2) dogs are excluded.**

Do you think we should continue to enforce this?

<b>YES</b>	<b>89%</b>
<b>NO</b>	<b>10%</b>
<b>DON'T KNOW</b>	<b>1%</b>



**Q4. The council has existing powers to enforce that dogs are placed on a lead by direction if the authorised officer deems it reasonably necessary to prevent a nuisance or behaviour by the dog likely to cause annoyance or disturbance to any other person, or the worrying or disturbance of any animal or bird.**

Do you think we should continue to enforce this?

<b>YES</b>	<b>95%</b>
<b>NO</b>	<b>5%</b>
<b>DON'T KNOW</b>	<b>0%</b>

**About the proposed additional powers**

**Q5. Do you think we should introduce a new offence under the PSPO requiring dog walkers to carry a 'poop bag' or other means for picking up after their dog?**

<b>YES</b>	<b>88%</b>
<b>NO</b>	<b>10%</b>
<b>DON'T KNOW</b>	<b>2%</b>

**Q6. Do you think we should restrict the number of dogs walked at any one time by one person to 5 dogs?**

<b>YES</b>	<b>83%</b>
<b>NO</b>	<b>14%</b>
<b>DON'T KNOW</b>	<b>3%</b>

Hi, I can't see any real change since the order came into place, dog fouling seems to be still a major issue, dogs off lead on main roads, owners letting them run free on restricted areas (Fairview Park). More/better visible signage is needed across parks showing dog owners where they can and can't go and what they can and csnt do. Whittaker Park is another problem with dogs running free and fouling the park. The orders look great on paper but what is being done to actually enforce them.

Regards

xxxxxxxxxxxx



envcrime@rossendalebc.gov.uk

## Public Space Protection Order Consultation

28<sup>TH</sup> July 2022

To whom it may concern,

Dogs Trust has become aware that Rossendale Borough Council has opened a consultation on a series of Public Space Protection Orders. As the UK's largest dog welfare charity, we would like to make some comments for consideration.

### Dogs Trust's Comments

#### 1. Re; Fouling of Land by Dogs Order:

- Dogs Trust consider 'scooping the poop' to be an integral element of responsible dog ownership and would fully support a well-implemented order on fouling. We urge the Council to enforce any such order rigorously. In order to maximise compliance, we urge the Council to consider whether an adequate number of disposal points have been provided for responsible owners to use, to consider providing free disposal bags and to ensure that there is sufficient signage in place.
- We question the effectiveness of issuing on-the-spot fines for not being in possession of a poo bag and whether this is practical to enforce.

#### 2. Re; Dog Exclusion Order:

- Dogs Trust accepts that there are some areas where it is desirable that dogs should be excluded, such as children's play areas, however we would recommend that exclusion areas are kept to a minimum and that, for enforcement reasons, they are restricted to enclosed areas. We would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- Dogs Trust would highlight the need to provide plenty of signage to direct owners to alternative areas nearby in which to exercise dogs.

#### 3. Re; Dog Exclusion Order and beaches:

- With phone calls often being made to the RSPCA and Police alerting to dogs being left in hot cars in coastal areas, we would urge you to consider the danger animals may be put in, and the difficult decisions owners have to make, by not being allowed to take their dogs onto the beach.
- If the Council does choose to implement this order, Dogs Trust would encourage looking into a compromise between beach goers and dog owners, e.g. allowing dogs onto the beach in the evenings or early mornings, or having dog friendly sections on the beaches.
- Strict dog exclusion restrictions can also lead to a decrease in dog friendly tourism for businesses along the coast, which in turn could have a negative impact on the local economy.

#### **Dogs Trust**

Clarissa Baldwin House  
17 Wakley Street,  
London, EC1V 7RQ  
**T:** 0207 837 0006  
**F:** 0207 837 0006  
**www.dogstrust.org.uk**

Patron: Her Majesty The Queen  
Registered Charity Numbers: 227523 & SC037843

#### 4. Re; Dog Exclusion and sport pitches

- Excluding dogs from areas that are not enclosed could pose enforcement problems - we would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- We feel that exclusion zones should be kept to a minimum, and that excluding dogs from all sports pitches for long stretches of the year is unnecessary. In some cases sports pitches may account for a large part of the open space available in a public park, and therefore excluding dogs could significantly reduce available dog walking space for owners.
- We would urge the Council to consider focusing its efforts on reducing dog fouling in these areas, rather than excluding dogs entirely, with adequate provision of bins and provision of free disposal bags

#### 5. Re; Dogs on Leads Order:

- Dogs Trust accept that there are some areas where it is desirable that dogs should be kept on a lead.
- Dogs Trust would urge the Council to consider the Animal Welfare Act 2006 section 9 requirements (the 'duty of care') that include the dog's need to exhibit normal behaviour patterns – this includes the need for sufficient exercise including the need to run off lead in appropriate areas. Dog Control Orders should not restrict the ability of dog keepers to comply with the requirements of this Act.
- The Council should ensure that there is an adequate number, and a variety of, well sign-posted areas locally for owners to exercise their dog off-lead.

#### 6. Re; Dogs on Lead by Direction Order:

- Dogs Trust enthusiastically support Dogs on Leads by Direction orders (for dogs that are considered to be out of control or causing alarm or distress to members of the public to be put on and kept on a lead when directed to do so by an authorised official).
- We consider that this order is by far the most useful, other than the fouling order, because it allows enforcement officers to target the owners of dogs that are allowing them to cause a nuisance without restricting the responsible owner and their dog. As none of the other orders, less fouling, are likely to be effective without proper enforcement we would be content if the others were dropped in favour of this order.

#### 7. Re; Taking more than a specified number of dogs onto a land:

- The behaviour of the dogs and the competency of the handler need to be taken into consideration if considering this order. Research from 2010 shows that 95% of dog owners have up to 3 dogs. Therefore the number of dogs taken out on to land by one individual would not normally be expected to exceed four dogs.

The PDSA's 'Paw Report 2018' found that 89% of veterinary professionals believe that the welfare of dogs will suffer if owners are banned from walking their dogs in public spaces such as parks and beaches, or if dogs are required to be kept on leads in these spaces. Their report also states that 78% of owners rely on these types of spaces to walk their dog.

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We believe that the vast majority of dog owners are responsible, and that the majority of dogs are well behaved. In recognition of this, we would encourage local authorities to exercise its power to issue Community Protection Notices, targeting irresponsible owners and proactively addressing anti-social behaviours.

Dogs Trust works with local authorities across the UK to help promote responsible dog ownership. Please do not hesitate to contact should you wish to discuss this matter.

We would be very grateful if you could inform us of the consultation outcome and subsequent decisions made in relation to the Public Space Protection Order.

Yours faithfully,



Kevin Atkinson Hughes-Gandy  
**Community Education & Engagement**

**Dogs Trust**

Clarissa Baldwin House  
17 Wakley Street,  
London, EC1V 7RQ

**T:** 0207 837 0006  
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**INITIAL EQUALITY IMPACT ASSESSMENT**

<b>Name of Policy, Decision, Strategy, Service or Function, Other: (please indicate)</b>	Public Space Protection Order	
<b>Lead Officer Name(s) &amp; Job Title(s) :</b>	Phil Morton, Public Protection Manager	
<b>Department/Service Area:</b>	Public Protection	
<b>Telephone &amp; E-mail Contact:</b>	01706 252442 philmorton@rossendalebc.gov.uk	
<b>Date Assessment:</b>	<b>Commenced:</b> 1/6/2022	<b>Completed:</b> 5/8/22

**We carry out Equality Impact Assessments (EIAs) to analyse the effects of our decisions, policies or practices. The EIA should be undertaken/started at the beginning of the policy development process – before any decisions are made.**

**1. Overview**

<b>The main aims/objectives of this policy<sup>1</sup> are:</b>
To ensure a fair, borough wide policy of dog control whilst recognising the needs of all members of the community

(Refer to **EIA Guidance** for details)

Is the policy or decision under review (please tick)

New/proposed

Modified/adapted

Existing

**INTERNAL ONLY**

**MANAGEMENT ACTION REQUIRED (to be completed by the relevant Head of Service following review by Management Team / Programme Board)**

- Outcome of EIA agreed/approved by Management Team / Programme Board:  
Yes  No
- Is a full EIA required Yes  No
- Referred back to Assessor for amendment : (date)
- Published/made publicly available on: (date)

Signed:..... (Head of Service / Director) Date:

Date of Review<sup>2</sup>:

**[To be completed by Lead Officer]**

<sup>1</sup> Policy refers to any policy, strategy, project, procedure, function, decision or delivery of service.

<sup>2</sup> This date will be set on an annual basis as default for review unless otherwise specified by you.

<b>Responsible Section/Team</b>		<b>Version</b>	
<b>Responsible Author</b>		<b>Due for review</b>	
<b>Date last amended</b>		<b>Page 1 of 2</b>	

## 2. Equality Impact

Using the table below please indicate whether the policy/strategy/decision has a positive, negative or no impact **from an equalities perspective** on any of the protected equality groups listed below. **Please also give consideration to wider equality of opportunity and community cohesion impacts within and between the groups identified. If you have identified any negative impact and mitigating actions are not sufficient, you *will* need to complete a Full Equality Impact Assessment.**

Equality		Positive Impact (It could benefit)	Negative Impact (It could disadvantage)	Reason and any mitigating actions already in place (to reduce any adverse /negative impacts <u>or</u> reasons why it will be of positive benefit or contribution)	No Impact
Age	Older people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Younger people and children	<input type="checkbox"/>	<input type="checkbox"/>		X
Disability	Physical/learning/mental health	<input type="checkbox"/>	<input type="checkbox"/>		X
Gender Reassignment	Transsexual people	<input type="checkbox"/>	<input type="checkbox"/>		X
Pregnancy and Maternity		<input type="checkbox"/>	<input type="checkbox"/>		X
Race (Ethnicity or Nationality)	Asian or Asian British people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Black or black British people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Irish people	<input type="checkbox"/>	<input type="checkbox"/>		X
	White British	<input type="checkbox"/>	<input type="checkbox"/>		X
	Chinese people	<input type="checkbox"/>	<input type="checkbox"/>		X
	Gypsies & Travellers	<input type="checkbox"/>	<input type="checkbox"/>		X
	Other minority communities not listed above (please state)	<input type="checkbox"/>	<input type="checkbox"/>		x
Belief or Religion		<input type="checkbox"/>	<input type="checkbox"/>		X
Sex	Women	<input type="checkbox"/>	<input type="checkbox"/>		X
	Men	<input type="checkbox"/>	<input type="checkbox"/>		X
Sexual Orientation	Gay men, gay women / lesbians and bisexual people	<input type="checkbox"/>	<input type="checkbox"/>		X
Marriage and Civil Partnership (employment only)		<input type="checkbox"/>	<input type="checkbox"/>		X
Contribution to equality of opportunity		<input type="checkbox"/>	<input type="checkbox"/>		X
Contribution to fostering good relations between different groups (people getting on well together – valuing one another, respect and understanding)		<input type="checkbox"/>	<input type="checkbox"/>		X
Human Rights <a href="http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251">http://intranet/site/scripts/documents_info.php?categoryID=86&amp;documentID=251</a>		<input type="checkbox"/>	<input type="checkbox"/>		X

Responsible Section/Team		Version	
Responsible Author		Due for review	
Date last amended		Page 2 of 2	