

**MINUTES OF: THE DEVELOPMENT CONTROL COMMITTEE**

**Date of Meeting:** 19<sup>th</sup> August 2008

**Present:** Councillor Driver (in the Chair)  
Councillors Challinor, Lamb, May, Nuttall, Robertson and Stansfield

**In Attendance:** Linda Fisher, Executive Director - Business  
Stephen Stray, Planning Unit Manager  
Neil Birtles, Principal Planning Officer  
Carolyn Sharples, Committee and Member Services Officer

**Also Present:** Councillors Aldred, Neal, and Thorne and approximately 9 members of the public and 1 representative of the press.

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**1. APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES**

Apologies for absence were submitted by Councillor L.Barnes (Councillor Challinor substituting).

**2. DECLARATIONS OF INTEREST**

Members were asked to consider whether they had personal and/or prejudicial interests in the application to be discussed at the meeting. However, no interests were declared.

**3. URGENT ITEMS**

There were no urgent items for consideration.

**APPLICATION FOR CONSIDERATION**

**4. APPLICATION NUMBER 2008/0386  
ERECTION OF 105 DWELLINGS AND ASSOCIATED INFRASTRUCTURE.  
AT: SITE OF ORAMA MILL OFF HALL STREET, WHITWORTH.**

The Principal Planning Officer introduced the application and summarised the content of the report. He informed the meeting of the differences between the original application in September 2007 and the current application. The Principal Planning Officer informed Members of the original reasons for refusal and to what extent those issues had subsequently been resolved. The main report concluded that there were 3 reasons for refusal, which were:

1. Lack of affordable housing as required by the Interim Housing Policy Statement (July 2008)
2. Failure to maintain a balance between employment and the existing residential community within Whitworth as required by policies 1 and 5 of the Joint Lancashire Structure Plan

3. The matters of detail concerning design and appearance of the area and highway safety.

The Principal Planning Officer introduced the Late Items Report and noted that there had been some changes following publication of the main report. The result of this was that the applications would only be refused on points 1 and 2.

Following the Late Items Report a letter had been received from Redrow Homes making an offer of £750,000 towards the provision of affordable housing on site as a subsidy. The Principal Planning Officer informed the meeting that owing to the late receipt of the letter officers were unable to fully inform the meeting to what extent the offer would be sufficient to meet the local needs for affordable housing. For these reasons the recommendation remained refusal on points 1 and 2.

In accordance with the Procedure for Public Speaking, Mr Longworth, Redrow Homes, spoke in favour of the application and answered questions from the Committee for points for clarification.

Councillor Neal also spoke on the application.

Members discussed the application and made comments in respect of various issues, including:

- Type of social housing
- Impact on education provision
- Rented or shared ownership
- Affordable housing in other areas
- Needs of the Whitworth area
- Opportunity to regenerate
- Housing Market Report
- Detail on the size of units
- The need for more detail

In respect of the points raised by Members, the Executive Director – Business confirmed that there were options available if the Committee did not feel they had enough detail to make an informed decision on the application. The Committee could defer the application to allow more detailed information to be brought before a future meeting, or the decision could be delegated to the Planning Unit Manager in consultation with the Chair and opposition spokesperson.

A proposal was moved and seconded to defer the application.

Voting took place and the proposal to defer the application was carried.

**Resolved:**

That the application be deferred.

**The meeting commenced at 7.00pm and concluded at 8.00pm**

Signed: \_\_\_\_\_  
(Chair)

Date: \_\_\_\_\_

**MINUTES OF: THE DEVELOPMENT CONTROL COMMITTEE**

**Date of Meeting:** 1<sup>st</sup> September 2008

**Present:** Councillor Driver (in the Chair)  
Councillors A. Barnes (substitute for Lamb), L. Barnes,  
May, Nuttall, Robertson and Stansfield

**In Attendance:** Linda Fisher, Executive Director - Business  
Adrian Harding, Principal Planning Officer  
Heather Moore, Committee and Member Services Manager  
Caroline Brennan, Clerical Assistant

**Also Present:** Councillors Cheetham, Crawforth, Forshaw, Lynskey, Swain,  
Thorne and Unsworth  
Approximately 30 members of the public  
2 representatives from the press

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**1. APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES**

An apology for absence was submitted on behalf of Councillor Lamb (Councillor Alyson Barnes substituting).

**2. MINUTES OF THE PREVIOUS MEETING**

**Resolved:**

That the minutes of the meeting held on 4<sup>th</sup> August 2008 be signed by the Chair and agreed as a correct record.

**3. URGENT ITEMS**

The Chair reported that there were no urgent items of business.

**4. DECLARATIONS OF INTEREST**

Members of the Committee were asked to consider whether they had an interest in any matters to be discussed at the meeting and the following interests were declared:

Councillors L Barnes and Robertson declared a personal and prejudicial interest in Minute Number 13 (Application Number 2008/0485) by virtue that they are Board Members of Rossendale Transport, the Company being the applicant for this particular application.

## **PLANNING APPLICATIONS FOR CONSIDERATION**

5. **Application 2008/404**  
**Revised plot layout and substitution of house types (Plots 84-109 &112-115) of Planning Permission 2005/142**  
**At: Land off Rochdale Road, East of Stack Lane Britannia**

The Principal Planning Officer introduced the report and informed the Committee that the application proposed no change to the number of dwellings previously approved and the road layout remained fundamentally the same. The applicant wished to vary the house-types previously permitted in response to current marketing feedback.

The Principal Planning Officer referred to the late items report which had been circulated at the meeting and he asked the Committee to consider a request from Lancashire County Council Highways for a further condition to be added relating to wheel washing if the Committee were to approve the Application.

The Chair confirmed that there were no speakers on this item.

In determining the application the Committee discussed the following:

- Mix of dwelling sizes/types
- Design and appearance
- Existing and proposed levels on the site and their impact on residential amenity

A proposal was moved and seconded to approve the application, subject to the conditions set out in the report together with the additional condition set out in the late items report.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

### **Resolved:**

That the application be approved, subject to the conditions set out in the report together with the additional condition set out in the late items report.

**6. Application Number 2008/0206  
Change of Use from Class A1 Hairdressers to Class A5 Hot Food  
Takeaway  
At: Fancy Finger, 221 Bacup Road, Rawtenstall**

The Principal Planning Officer introduced the report and highlighted that Environmental Health and Lancashire County Council Highways had not submitted any objections to the proposal.

The Principal Planning Officer reported that the scheme proposed to retain the same access to the unit with no external alterations to the shop front. The only building work related to the erection of a flue at the rear of the premises. The number of people notified of the original scheme by letter was 24 in addition to the site notice posted; the number of objection letters received at 29/08/08 was 53; the number of sent letters notifying objectors of Committee was 63 as more than 1 letter was received and sent to particular addresses. This was beyond the regulatory requirement to ensure a high level of community engagement and to accord with PPS1.

The Principal Planning Officer referred to the late items report and the additional representations received since the preparation of the report.

In accordance with the procedure for public speaking Mr Daniel Hartley spoke against the application. Ms Runa Begum spoke in support of the application. Councillor Colin Crawforth, in his capacity as Ward Councillor spoke against the application.

In determining the application the Committee discussed the following:

- Lack of parking
- Neighbourhood amenity
- Location of proposal. The Principal Planning Officer confirmed that the application site was within the Urban Boundary and in a town centre location as defined in the Area Action Plan
- The introduction of a Takeaway Policy for the Council
- Preservation of Class A1 shop use

A proposal was moved and seconded to refuse the application for the following reasons:

- Lack of parking
- Impact on residential amenity
- To preserve the property as Class A1 Shop use

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be refused for the following reasons:

- Lack of parking
- Impact on residential amenity
- To preserve the property as Class A1 Shop use

**7. Application Number 2008/0341  
Change of use from Phone Shop Class (A1) with living accommodation over, to Takeaway Class (A5) with Class (A3) Restaurant inc ancillary storage, with living accommodation over  
At: 8 Bury Road, Rawtenstall**

The Principal Planning Officer introduced the report and referred to the information detailed in the late items report. He informed the Committee of further representations which had been received since the preparation of the report. Lancashire County Council Highways had acknowledged the lack of parking but recognised that the area was a town centre location.

The Principal Planning Officer reported that the applicant had submitted an operating statement, which had been circulated to the Committee for consideration. He informed the Committee that the operating statement addressed a number of perceived problems arising out of the operation of the unit.

Councillor Tony Swain, in his capacity as Ward Councillor spoke against the application.

In considering the application, the Committee discussed the following:

- Lack of parking
- Bin storage. The Executive Director-Business confirmed that bin storage was provided and could be accessed from a rear service road.
- Residential amenity
- Lack of detail relating to provision of toilets
- Access to upper floors being through the main restaurant
- Impact on conservation area
- Disabled access
- Lighting of the signage. It was advised that this was a separate issue to the planning application

A proposal was moved and seconded to refuse the application for the following reasons:

- Lack of parking
- Impact on residential amenity

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be refused for the following reasons:

- Lack of parking
- Impact on residential amenity

**8. Application Number 2008/0408  
Change of use of restaurant (Class A3) and provision of colour coated external flue on rear roof plane  
At: Former Groundwork Building, New Hall Hey**

The Principal Planning Officer introduced the report and informed the Committee that the site was located in the Urban Boundary on a designated employment site in the Rossendale District Local Plan.

Mr Stephen Hughes spoke in support of the application. Councillor June Forshaw, in her capacity as Ward Councillor also spoke in support of the application.

In considering the application, the Committee discussed the following:

- Rossendale Employment Land Study undertaken by King Sturge
- The offer by the applicant of a Travel Plan
- Loss of important employment land within the Borough
- Further retail outside the town centre would damage the vitality and viability of Rawtenstall
- Lack of demonstration by the applicant on the need for the development in the specific location.
- Evidence of selling and marketing of unit
- Evidence of demand for proposal
- Regeneration
- Parking
- Approval for restaurant uses which already exist on New Hall Hey and recently approved schemes

A proposal was moved and seconded to refuse the application for the reasons set out in the report.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
6	1	0

**Resolved:**

That the application be refused for the reasons set out in the report.



**9. Application Number 2008/0416  
Proposed 9 no. stone and slate stables and ancillary faculties  
At: The Former Pit Yard, Dean Lane, Water**

The Principal Planning Officer introduced the report and clarified that the proposal was for the construction of a commercial stable block comprising 9 no. stables and associated storage/office facilities.

Mr Stephen Anderson spoke in support of the application.

In considering the application, the Committee discussed the following:

- Original scheme revised from 12 stables to 9
- Planning condition relating to the provision of manure storage facilities
- Planning condition relating to disposal of sewage
- Flood lighting. It was noted that there was no request for this.

A proposal was moved and seconded to approve the application, subject to the conditions set out in the report.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be approved, subject to the conditions set out in the report.

**10. Application Number 2008/423  
Erection of pigeon lofts  
At: Land off St Peter's Road, Newchurch**

The Principal Planning Officer introduced the report and informed the Committee that the application had been submitted for a replacement building on land allocated as countryside, following the destruction of a similar building by fire that was on land at Bridleway, Newchurch.

The Principal Planning Officer reported that whilst the proposal was unacceptable in policy terms, the Council had granted consent for the original building on land similarly allocated and in a much more prominent position and the new location would be less prominent.

The Principal Planning Officer referred to the late items report and the additional representation received since the preparation of the report.

Mr Brian Smallridge spoke against the application. Mr Ronald Shirley spoke in favour of the application. Councillor Trevor Unsworth, in his capacity as Ward Councillor spoke against the application.

In considering the application the Committee discussed the following:

- Location description
- Size and siting of structure
- Impact on openness of countryside
- Fencing
- Impact on residential amenity

A proposal was moved and seconded to refuse the application for the following reasons:

- Impact on openness of countryside
- Size, siting and design
- Impact on residential amenity

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be refused for the following reasons:

- Impact on openness of countryside
- Size, siting and design
- Impact on residential amenity

**11. Application Number 2008/424  
Retrospective – change of use from shop/laundry to flat and for the siting of two mobile homes  
At: Holden Mill House, Grane Road, Haslingden**

The Principal Planning Officer introduced the report and referred to the representation by Environmental Health regarding the siting of the two mobile homes, which would need to comply with the new Model Standards 2008 for Caravan Sites in England. Further, as set out in the late items report Environmental Health had confirmed it would be prepared to grant a licence under the Caravan Sites and Control of Development Act 1960. It was also noted that the Environment Agency had raised no objection, however, had highlighted that the site was located in a high risk flood zone.

In accordance with the procedure for public speaking Mr John Rose spoke against the application. Mr Rostron spoke in support of the application.

In considering the application, the Committee discussed the following:

- Caravan siting standards
- Whether a personal permission would be appropriate
- Further condition to remove caravans when cease to be used for a period of time
- Interim Housing Policy Position Statement
- No objections from Environmental Health in respect of noise

A proposal was moved and seconded to approve the application, subject to the conditions set out in the report and an additional condition requiring the caravans to be removed within 6 months of them becoming vacant.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be approved, subject to the conditions set out in the report and an additional condition requiring the caravans to be removed within 6 months of them becoming vacant.

**12. Application Number 2008/0434  
Change of use from social club to restaurant with 24 hour opening.  
At: Former Servicemen’s Club, 12 Bury Road, Rawtenstall**

The Principal Planning Officer introduced the report and informed the Committee that there were no differences between the proposal and the previously approved application 2008/0216, apart from the proposed change in opening hours from between 11.30am and 24.00 daily, to 24 hour opening.

The Principal Planning Officer reported that Environmental Health would not support the proposed 24 hour opening and would want to restrict the hours of opening in order to prevent night time noise.

The Principal Planning Officer referred to the late items report and the receipt of a request by the agent for the Committee to consider revised opening hours from the ones previously conditioned to 8.00am to 1.00am so that the tenant could serve morning breakfast and coffee.

In accordance with the procedure for public speaking, Mr Stephen Hughes spoke in support of the application.

The Executive Director – Business advised Members not to comment on the previous application 2008/0216 if an appeal was pending. The Chair of the Committee did however comment that hours of opening had been considered by the Committee at the time it was determined.

In considering the application, the Committee discussed the following:

- Opening hours for when customers could be served

A proposal was moved and seconded to approve the application, subject to the conditions set out in the report but with an amendment to condition number 5 restricting the hours so that the premises are open for trade to the public between 08:00am – 24:00 with 1 hour either side for preparation and closing up.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be approved, subject to the conditions set out in the report but with an amendment to condition number 5 restricting the hours so that the premises are open for trade to the public between 08:00am – 24:00 and for 1 hour either side for preparation and closing up.

**N.B. Councillors L. Barnes and Robertson vacated the meeting prior to consideration of the following item of business**

**13. Application Number 2008/0485  
Change of use from dwelling to drivers' rest area with ancillary office at first floor level  
At: Peter Street, Rawtenstall**

The Principal Planning Officer introduced the report and referred to the information detailed in the late items report. The applicant's agent had requested an extension of the opening hours from 06.30 to 22.30 daily to allow access for drivers to toilet facilities. He informed the Committee that the timing of the request had not made it possible to re-notify neighbours.

In accordance with the procedure for public speaking Mr Steven Hartley spoke in support of the application. Councillor Cheetham, in her capacity as Chairman of Rossendale Transport spoke in support of the application.

In considering the application, the Committee discussed the following:

- Hours of use
- The request by the applicant for an extension of hours

The Executive Director – Business reported that if the Committee were minded to approve the application further consultation with residents / objectors would be required in relation to the extension of hours.

A proposal was moved and seconded that the Committee were minded to approve the application and the applicant's request for an extension of hours from 06.30 to 22.30 daily was noted and this be the subject of further consultation with residents/objectors and the decision be delegated to the Planning Manager.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
5	0	0

**Resolved:**

That the Committee be minded to approve the application and the applicant's request for an extension of hours from 06.30 to 22.30 daily be noted and this be the subject of further consultation with residents/objectors and the final decision on the application be delegated to the Planning Manager following the consultation period.

**14. Application Number 2008/0508  
Erection of 2 No. CCTV cameras mounted on an 8.0m high columns  
At: Land Adjacent 15 Bank Street and land adjacent 1 Newchurch Road,  
Rawtenstall**

The Principal Planning Officer introduced the report and clarified that the application was for 2 CCTV cameras at 2 separate locations in the town centre.

The Chair reported that there were no speakers on this application.

In considering the application, the Committee discussed the following:-

- An additional condition to paint the cctv poles black, as set out in the late items report

A proposal was moved and seconded to approve the application, subject to the conditions set out in the report together with the further condition set out in the late items report.

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
	0	0

**Resolved:**

That the application be approved, subject to the conditions set out in the report together with the further condition set out in the late items report.

**15. Application Number 2008/0553  
Demolition of concrete garage/carport, conversion and extension of stables to form single dwelling for limited period  
At: Land adjacent Park View Cottage, Cowpe Road**

The Principal Planning Officer introduced the report and outlined the policy position for the consideration of the Committee.

Councillor Lynskey spoke on behalf of the applicant in support of the application.

In considering the application, the Committee discussed the following:-

- Information presented by Councillor Lynskey relating to needs of the applicant. The Executive Director – Business advised that more information would need to be submitted in support of this.
- Concerns regarding the creation of a separate dwelling
- Inappropriate materials
- The application does not constitute a conversion
- Information on other new dwellings in Countryside should be included in supporting information

A proposal was moved and seconded to refuse the application for the reasons set out in the report and the additional reasons below:

- The creation of a separate dwelling
- The application does not constitute a conversion
- Inappropriate materials

Voting took place on the proposal, the result of which was as follows:

<b>FOR</b>	<b>AGAINST</b>	<b>ABSTENTION</b>
7	0	0

**Resolved:**

That the application be refused for the reasons set out in the report and the additional reasons below:

- The creation of a separate dwelling
- The application does not constitute a conversion
- Inappropriate materials
- The Committee advised the applicant that more information would be required to demonstrate the need of the applicant if a future application were to be justified on this ground
- Also that information on other new dwellings in the Countryside should be included in supporting information if this argument were to be relied on in a future application

**In accordance with the Committee Procedure Rules, the meeting resolved to continue after 9.30pm**

**The meeting commenced at 6.30pm and concluded at 10.05pm**