Local Development Scheme

Forward Planning Team
Rossendale Borough Council
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Rossendalealive
BOROUGH COUNCIL

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Glossary of Terms

AAP
Area Action Plans - AAPs form part of the new Local Development Framework system. Their purpose is to provide the planning framework for areas where significant change or conservation is expected or required.

AMR
Annual Monitoring Report - The AMR is a Local Development Document and forms part of the Local Development Framework. The purpose of the report is to monitor how effective the policies and proposals within individual Local Development Documents are in meeting the vision set out in the Core Strategy, together with monitoring the extent to which targets are being met.

DPD
Development Plan Document - An LDF must include a Core Strategy, Site-Specific Allocations of land, a Proposals Map and may also contain optional development documents such as Area Action Plans. These are classed as DPDs and outline the key development goals of the Local Development Framework.

GONW
Government Offices for North West - Government Office for the North West is one of nine Government Offices in England who represent and undertake work on behalf of ten central government departments: Cabinet Office, Department of Trade and Industry, Department for Transport, Department for Education and Skills, Home Office, Department for Environment, Food and Rural Affairs, Department for Culture, Media and Sport, Department for Work and Pensions, Office of the Deputy Prime Minister, Department of Health - co-located with GONW. They also have regular links with other government departments.

HMR
Housing Market Renewal - government pathfinder initiatives designed to regenerate housing in neighbourhoods that have spiralled into decline

JLSP
Joint Lancashire Structure Plan 2001-2016 - sets out strategic policies and proposals for the development, use and conservation of land in Lancashire and for the management of traffic. It establishes the amount and general location of development for meeting the future needs of Lancashire's population while protecting and enhancing Lancashire's fine assets.

LCC
Lancashire County Council - the strategic planning authority for Rossendale

LDD
Local Development Document - these are the collection of documents that make up the Local Development framework. They include DPDs, SPDs and the Statement of Community Involvement (SCI)

LDF
Local Development Framework, new local planning framework (in preparation). The LDF is a folder of local development documents prepared by a district council, unitary authority or national park authority that outline the spatial planning strategy for the local area.

LDS
Local Development Scheme - this document outlines the timetable for the Local development Framework preparation

NWRA
North West Regional Assembly - a government agency responsible for regional planning guidance

ODPM
Office of the Deputy Prime Minister - Government department responsible for planning since 2002, formerly known as DTLR, DETR and DoE.

PDG
Planning Delivery Grant

PINS
Planning Inspectorate - carries out appeals and similar casework under planning and environmental legislation in England and Wales.

PPG
Planning Policy Guidance Notes - government planning policy documents by subject matter

PPS
Planning Policy Statements - government planning policy documents by subject matter. PPS are replacing the earlier Planning Policy Guidance Notes

RSS
Regional Spatial Strategy - prepared by the North West Development Agency (currently RPG13) - The development of the Regional Spatial Strategy (RSS) is an exciting opportunity for the region to link its economic, housing, transport and planning goals together in a broad spatial strategy. This will focus on the needs of the region as a whole but highlight those areas that need more specific guidance or a different approach. This approach should improve the co-ordination and delivery of regional policy and sustainable development.

SA
Sustainability Appraisal - A sustainability appraisal is a key stage in the LDD preparation process. An SA provides assessment that ensures that an LDD will contain policies and guidance that ensure that development will bring long term economic, social and environmental benefits.

SCI
Statement of Community Involvement - this document sets out how the council will engage the local community, key stakeholders and representative organisations both before and during the preparation of key components of the LDF

SDF
Sustainable Development Framework - sets out the principles and parameters of a Sustainability Appraisal of Development Plan Documents

SEA
Strategic Environmental Assessment - The objective of the SEA Directive is "to provide for a high level of protection of the environment and to contribute to the integration of environmental considerations into the preparation and adoption of plans and programmes with a view to promoting sustainable development".

SoS
Secretary of State - ultimately the 'national planning authority' for England and Wales. The SoS has the power to approve or refuse planning policies and applications. Planning Appeals are decided by the SoS

SPD
Supplementary Planning Documents - expand or add more detail to the policies set out in the development plan documents. These may take the form of design guides, guidance on energy efficiency or form development briefs for sites or buildings, a master plan or issue-based documents.

SPZ
Simplified Planning Zones - an area in which a local planning authority wishes to stimulate development and encourage investment. It operates by granting a specified planning permission in the zone without the need for a formal application or the payment of planning fees.

Section 1

1.1 Introduction

- This document is the second Local Development Scheme (LDS) prepared by Rossendale Borough Council. The first LDS was approved on the 8th June 2005 confirmation was received from the Government Office for the North West (GONW) that in accordance with the regulatory requirements.

1.2 Purpose of this document

- The Local Development Scheme (LDS) outlines the programme for preparing and reviewing statutory planning documents in Rossendale.

- The LDS is required by the Planning and Compulsory Purchase Act 2004, which introduced new types of plans for guiding land-use change and spatial planning, and new procedures for preparing them. The **Local Development Framework** (LDF) will replace the Rossendale Local Plan in setting out planning policies and proposals for the area.

- The LDF is a "portfolio" that will comprise a number of documents to be prepared over a period of time. The LDS sets out what will be produced and when, and explains what will happen to existing policies during the transition period.

- The LDS focuses on setting out a "rolling" three year programme of work. It will be reviewed and updated each year following the submission of an Annual Monitoring Report (AMR) which will provide a review of the implementation of the LDS in order to inform necessary changes to a revised LDS. The LDS also gives an indication of work that is proposed beyond each 3 year period. The LDS will be kept under review and updated when necessary.

1.3 A guide to the new planning system

- The **Development Plan** provides the main point of reference when planning applications are considered: decisions must be made in accordance with the Development Plan unless 'material considerations' indicate otherwise[1].

- Under the previous system of plan production the Development Plan comprised **Structure Plans**, which set out strategic planning policies, and **Local Plans**, which contained more detailed guidance. At present both forms of plan will retain a "saved" status under the Planning Act as the LDF is prepared.

- The current plans for Rossendale are the Joint Lancashire Structure Plan (JLSP) adopted in March 2005 and the Rossendale Local Plan adopted in 1995 and expired in 2001.On 6th July 2005 the Council received a Statement of Non Conformity from Lancashire County Council which identified that the Local Plan was not in general conformity with the Structure Plan. This identified a number of issues that have now informed the programme for preparation of the Rossendale LDF.

- The Planning and Compulsory Purchase Act 2004 introduced a new plan system, comprised of:
  - Regional Spatial Strategies (RSS) - prepared by the North West Regional Assembly (NWRA. These set out a broad and long-term spatial planning strategy for how a region should look in 15 to 20 years time.
  - Local Development Frameworks (LDF) - a folder of local development documents prepared by a district council to

[1] Planning and Compulsory Purchase Act 2004, Section 38(6).

outline the spatial planning strategy for the local area.

- The LDF will replace the Rossendale District Local Plan. Together with the Regional Spatial Strategy the LDF will identify how the planning system will help to shape Rossendale's communities.
  - There are a number of important differences between the old planning system and the new one. These include:
  - The LDF is made up of a number of individual documents which will be easier to understand and to update.
  - The council can focus more on the big issues and priorities for the Borough.
  - The plan will be better linked to other strategies.
  - The public will continuously be involved in the development of the LDF
  - Greater independent examination of new Plans at an Inquiry.

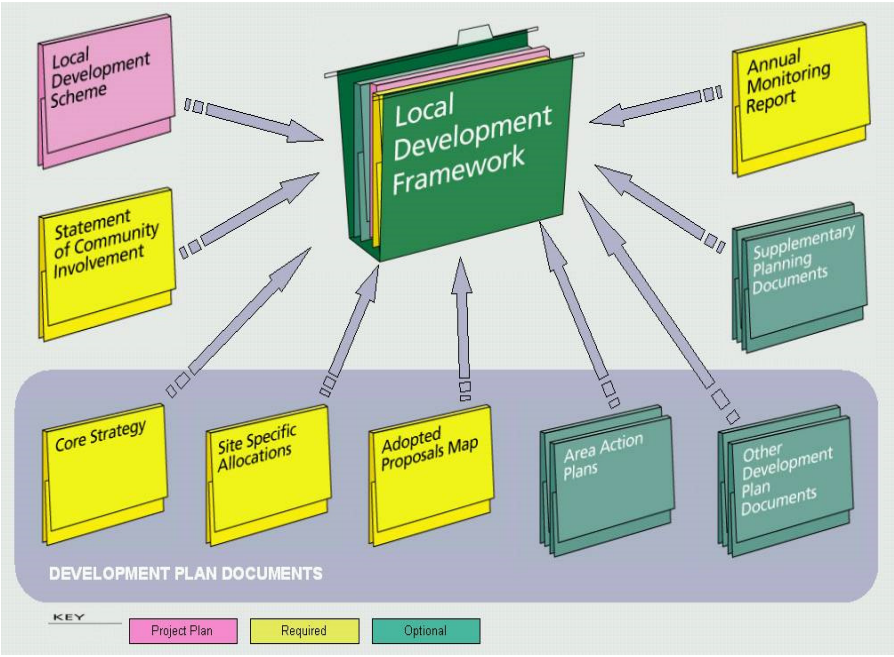
1.5 What is the Local Development Framework?

- The Local Development Framework (LDF) is a folder of documents that will replace the Rossendale District Local Plan that was adopted in April 1995 and covered the period 1990 to 2001. The Local Plan is now time expired and therefore requires the development of the LDF to provide up-to-date planning policy. LDF preparation is on-going and will develop and grow as the new planning system develops year on year.

The LDF folder will include:

1. Local Development Scheme
2. Statement of Community Involvement
3. Development Plan Documents
4. Supplementary Planning Documents
5. Local Development Orders and Simplified Planning Zones
6. Annual Monitoring Report

Figure 1: Documents that form the LDF



1. Local Development Scheme (A required document)

The Local Development Scheme (LDS) is a 'project plan' identifying which local development documents will be produced, what stages are involved in their preparation, in what order and when they will be developed over a three year period.

The Local Development Scheme provides the starting point of the Local Development Framework and is updated on an annual basis.

The LDS is a public document for the community and stakeholders to find out about Rossendale's planning policies. Rossendale had its initial Local Development Scheme approved on 8th July 2005 and is available to download at www.rossendale.gov.uk.

A paper copy of the Local Development Scheme can also be viewed at the council's One Stop Shopin Rawtenstall and our offices in Stubbylee, Bacup. The opening hours are:

Mon - Wed (8:45am - 17:15)
Thurs - Fri (8:45am - 17:00

2. Statement of Community Involvement (A required document)

Like the LDS, the Statement of Community Involvement (SCI) shows how and when planning authorities intend to consult local communities and other stakeholders when preparing other documents that will form the LDF and consultation with planning applications. A key outcome of the SCI will be to encourage 'front loading' – this means that consultation begins at the earliest stages of a document's development so that communities are given the opportunity to be involved and to make a difference.

A Statement of Community Involvement must provide good levels of access to information. It should be designed to increase the opportunity to create understanding of the planning system and actively encourage communities to contribute ideas and representations, and for Rossendale to provide regular and timely feedback.

3. Development Plan Documents (DPDs)

A Local Development Framework must include a Core Strategy, Site-Specific Allocations of land, a Proposals Map and may also contain optional development documents such as Area Action Plans. These are classed as DPDs and outline the key development goals of the Local Development Framework.

DPDs must follow a strict process of community involvement, consultation, sustainability appraisal and independent examination to ensure that Rossendale has a Local Development Framework that will provide long-term economic, social and environmental benefits.

Following a successful examination a DPD is then adopted. Upon adoption, development control decisions must be made in accordance with the DPDs unless material considerations indicate otherwise.

3.1 Core Strategy (A required document)

The Core Strategy is a key DPD from which other DPDs will be linked. It sets out the general spatial vision and objectives for delivery in the Local Development Framework.

The Core Strategy plays a key part in the delivery of Rossendale's Community Strategy. The Core Strategy will present the development and use of land elements required to deliver the objectives set out in the Community Strategy such as the strategic development needs including housing, leisure, employment and retail.

3.2 Site Specific Allocations (A required document)

The allocation of land for specific uses must be set out in a development plan document called Site Specific Allocations, which is separate from the Core Strategy.

This allows the local authority to update allocations in the light of changes to other local development documents or implementation on the ground.

Sites should be identified on a robust and credible assessment of the suitability, availability and accessibility of land for particular uses or a mixture of uses so that the right development is achieved.

3.3 Adopted Proposals Map (A required document)

The Adopted Proposals Map should illustrate all site-specific policies in all the adopted development plan documents in map form.

The Adopted Proposals Map should also identify areas of protection such as nationally protected landscape and local nature conservation areas, green belt land and conservation areas.

Separate inset maps may be used to show policies for part of the authority's area, such as the policies for Area Action Plans. The Adopted Proposals Map must be revised as each new development plan document is adopted and should reflect the up-to-date spatial plan for the area.

3.4 Area Action Plans (An optional document)

An Area Action Plan (AAP) is a development plan document that focuses on a specific location or an area that is subject to significant change or an area that needs to stay the same. This could include a major regeneration project or a conservation area.

The AAP should focus on implementation - providing an important mechanism for ensuring development of an appropriate scale, mix and quality for key areas of opportunity, change or conservation.

An AAP should outline protection for areas sensitive to change and aim to resolve conflicting objectives in areas subject to development pressures.

3.5 Other Development Plan Documents (An optional document)

These can include document based on themes such as housing, open space, employment and retail development.

Other Development Plan Documents can also include development control policies.

The Annual Monitoring Report (AMR) (see point 6) should also highlight if any adjustments to the Local Development Scheme are required.

4. Supplementary Planning Documents (An optional document)

Supplementary Planning Documents (SPDs) expand or add more detail to the policies set out in the development plan documents. These may take the form of design guides, guidance on energy efficiency or form development briefs for sites or buildings, a master plan or issue-based documents.

These documents can use illustrations, text and practical examples to expand on how the authority's policies can be taken forward.

Local authorities must involve the community in the preparation of SPDs. They are also subject to a Sustainability Appraisal to ensure economic, environmental and social effects of the plan are in line with sustainable development targets.

5. Local Development Orders and Simplified Planning Zones (Optional)

The Local Development Framework may also contain Local Development Orders and Simplified Planning Zones.

A Local Development Order is made by a planning authority in order to extend permitted rights for certain forms of development, with regard to a relevant local development document.

A Simplified Planning Zone is an area in which a local planning authority wishes to stimulate development and encourage investment. It operates by granting a specified planning permission in the zone without the need for a formal application or the payment of planning fees.

6. Annual Monitoring Report (A required document)

A report submitted to the government by a local planning authority to assess the progress and the effectiveness of a Local Development Framework.

The Annual Monitoring Report will consider the progress of the Local Development Documents (LDDs) against the authority's Local Development Scheme (LDS) and consider the extent to which the spatial goals are being met. The Annual Monitoring Report (AMR) should also highlight if any adjustments to the LDS are required.

Section 2

2.1 The LDF Programme

2.1.1 Work to produce the documents making up the LDF will be phased over several years. This will make best use of resources, and also ensure that policies and proposals conform with principles established in the emerging RSS, Core Strategy and Area Action Plans (AAP).

2.1.2 The first Rossendale LDS included the preparation of:

- Statement of Community Involvement (SCI)
- Core Strategy
- Rawtenstall Town Centre (AAP)
- Bacup, Stacksteads and Britannia (AAP)
- Allocations DPD
- Proposals Map
- Development Control Policies (DPD)

2.1.3 The first DPDs to be produced in Rossendale's first LDS were the Rawtenstall Town Centre and Bacup, Stacksteads and Britannia Area Action Plans (AAP). This was followed by the Statement of Community Involvement (SCI) and Core Strategy. Further details on the implementation of the first LDS are set out in Section 2: Implementation of the LDS of the Annual Monitoring Report (AMR).

2.1.4 This version of the LDS will present the completed and remaining stages of preparation of the first LDS. The programme in this LDS is based on the findings of the AMR. It will also include the inclusion of Supplementary Planning Documents (SPD). SPDs will provide supplementary planning policy to the Core Strategy and AAPs.

2.1.5 Figure 2 provides a summary of progress of the first LDS as set out in the Council's first Annual Monitoring Report (AMR) submitted to GONW on 30th December 2005. Table 1then goes on to list the DPDs and SPDs that will be produced (together with the Statement of Community Involvement) for the next 3 years. Table 1 summarises the anticipated timetable and stages involved in their production. It also shows the 'chain of conformity' for each document (i.e. the relationship with higher levels of policy-making). The information is presented graphically in Figure 3. More detailed "document profiles" of each document are contained in Section 3.

2.1.6 Due to the Core Strategies role in providing an overarching framework for other documents and the need to replace outdated development control policies in the existing Local Plan. A summary of policies to be replaced, deleted or retained is provided in Section 4.

2.2 Sustainability Appraisal

2.2.1 All DPDs and SPDs will need to undergo sustainability appraisal (SA). This is a systematic process carried out during plan production; its purpose is to assess the extent to which emerging policies and proposals will help to achieve relevant environmental, social and economic objectives. The SA process incorporates the 'strategic environmental assessment' (SEA) required for plans and programmes that are likely to have a significant effect upon the environment.

2.2.2 At each stage of DPD or SPD production a sustainability appraisal will be carried out to inform the consultation process, assist in refining policies and proposals and support submitted DPDs during the examination stage. The Council has produced a Scoping Report which identifies appropriate high-level objectives for appraising policies against, and examines 'baseline' conditions in the district. The Scoping Report has been designed to provide a foundation for the range of DPDs and SPDs that the Council intends to produce, but will if necessary be updated during the early stages of DPD or SPD production to ensure that the information and analysis it contains remain relevant.

2.2.3 Although sustainability appraisal is required for all DPDs and SPDs, they are not subject to the legal requirements associated with SEA if their content or geographical scope means that they are unlikely to have a significant effect upon the environment. Table 1 and the document profiles in Section 3 present the purpose of the document and indicate whether the SEA and SAs are required in the preparation process.

2.3 Evidence Base

2.3.1 Government guidance requires that all the documents and policies in the Local Development Framework are based on a thorough understanding of local needs, opportunities and limitations. In order to do this Rossendale needs to gather as much relevant information as possible; this is called an Evidence Base.

2.3.2 The Evidence Base will be used to test the soundness of the document when it is independently examined by a Government appointed Planning Inspector. In order to make this information more accessible, Rossendale has produced a document that is called a Borough Profile. This provides a summary of the strategies, studies and other background information that have been reviewed in the Evidence Base. The Borough Profile also begins to highlight the key issues arising from them.

2.3.3 The Borough profile is a large, technical report. Given the size of the Full Report, an Executive Summary, along with a series of separate Topic Papers have also been produced.

- Topic Paper 1: Policy Context and Local Strategies
  This paper provides an overview of the National, Regional, Sub-Regional Policies that Rossendale currently has to conform to.

- Topic Paper 2: Review of Local Plan Policies
  This topic paper provides a review of Local Plan Policies and considers each policy's conformity with the Lancashire Structure Plan.

- Topic Paper 3: Socio - Economic Characteristics
  This paper looks at the socio-economic characteristics of the Rossendale Borough including; population, deprivation indices, housing, employment and unemployment, business, earnings and education, along with ethnicity, commuting patterns, migration and crime.

- Topic Paper 4: Housing
  This topic paper considers housing numbers including completions and provision, housing need, the Housing Policy Position Statement, Decent Homes Standard, associated housing policies and strategies and key issues.

- Topic Paper 5: Retail and Leisure
  Looking at Retail in Rossendale, this paper provides an overview of existing centres and retail provision alongside a review of retail capacity studies. The paper also considers Leisure strategies, existing and proposed facilities and key issues in this area.

- Topic Paper 6: Employment
  This paper looks at employment land requirements and forecasts, the employment land study for Rossendale and related key issues.

- Topic Paper 7: Environment
  In providing a sound environment evidence base for Rossendale, this paper looks at ecological issues and natural heritage, landscape, air and water quality, along with built heritage, conservation areas, listed buildings and archaeology. Renewable energy is also covered in this topic paper.

- Topic Paper 8: Community Facilities
  The Community Facilities paper considers open space, education, health services, emergency services and youth provision.

- Topic Paper 9: Overall Land Uses
  This topic paper provides an overview of accessibility, brownfield land, urban

capacity and the urban envelope, minerals and waste policies and flood risk areas. The paper also considers land stability, topography and geology, and key land use issues.

- Topic Paper 10: Transport and Movement
  This paper provides a description of Rossendale's current transport network and reviews regional, sub-regional and local transport policies and strategies.

1.4 Resources, Monitoring and Review

1.4.1 The District Council's Forward Planning Team (part of the Economic Regeneration and Spatial Development Service) will take the lead in preparing all DPDs, SPDs, the Statement of Community Involvement (SCI) and the Annual Monitoring Report (AMR). The section can draw upon skill from other services within the Council including:

- Housing Market Renewal
- Economic Regeneration
- Street Scheme and Livability
- Community and Partnerships
- Policy and Performance
- Legal and Democratic Services

1.4.2 Advice is also obtained from Lancashire County Council in relation to socio-economic research, transport, countryside, biodiversity and archaeology. Where expertise is not available from these sources, other agencies may become involved (e.g. the Environment Agency) or consultants are employed. The budget for Planning Services makes allowance for anticipated consultancy costs, as well as for the other costs involved in plan production (such as consultation and holding examinations).

1.4.3 The Annual Monitoring Report (AMR) will provide a regular review of progress in preparing and implementing the documents proposed in each Local Development Scheme. It will relate to each financial year, the Councils's first AMR (for 2004-05) was submitted on the 30th December 2005.

1.5 Implementation of LDF Programme

1.5.1 The timetable takes into account the procedures required by law, the time required for research and public involvement and the need for approval at key stages by Council Members. However the timings are indicative, as they rely upon a number of issues and assumtions. Revisions to the LDS may be required if

1.5.2 **Staff turnover:** The timetable includes a degree of flexibility to accommodate normal staff turnover and the requirement to populate the structure for the Economic Regeneration and Spatial Development Department. However, a number of vacancies over an extended period of time would hinder progress against targets. This is a risk due to a current shortage of qualified planning staff and related professionals and vacant posts in the Councils Planning Service.

1.5.3 **Budgetary provision:** It is assumed that current levels of funding for development plan work will continue, including the contribution made by Planning Delivery Grant (PDG) (or any funding scheme that succeeds this).

1.5.4 **Availability of external resources**: Much of the research which feeds into the evidence base requires the use of services of Lancashire County Council and specialist consultants. The Council has commissioned a number of consultants in the preparation of its LDF included in the process of sustainability appraisal of emerging documents. The timetable assumes that this expertise will be available at the appropriate times, but delays may be encountered if it is not. The main risk relates to sustainability appraisal, which is known to be placing considerable demands upon the consultancy sector. To limit this risk Council officers are developing

expertise in sustainability appraisal so that as much work as possible can be undertaken in-house if required.

1.5.5 **Timing of RSS:** The Core Strategy and Allocations DPDs are timed to follow key stages in preparing the Regional Spatial Strategy. This will allow a reasonable degree of certainty about the regional context when progressing local policies and proposals, but could be affected by any further 'slippage' in the RSS timetable. Additional slippage could occur by any changes in the availability of resources at the GONW or by a larger than expected volume of appearances at an examination.

1.5.6 **Changes in government advice:** In the context of national consultation about reforms to planning obligations, there has been uncertainty about the appropriate vehicles for setting out different levels of policy and guidance on this issue (i.e. DPDs or SPDs). Discussions are continuing, and this may affect the proposed form and timetable of the Planning Obligations SPD (as well as any document detailing more strategic requirements).

1.5.7 **Level of public engagement:** Based upon past experience the DPDs are likely to attract many representations at Preferred Options and Submission stages. The timetable accounts for this, but an abnormally large volume of comments or the identification of issues or research that will lead to significant changes in a document at any stage would require some additional time for analysis and response. In addition, should a consultation exercise prove ineffective in receiving an adequate volume of representations and additional or extension of a consultation period may be required. Additional delay could occur by any changes in the availability of resources at the Council.

1.5.8 **Examination process:** The anticipated time required for arranging examinations into DPDs and the SCI, and for the examinations themselves and subsequent reporting stages, take into account advice from the Planning Inspectorate. Subsequently any changes in the availability of resources in Planning Inspectorate or by a larger than expected volume of appearances at an examination may affect a scheduled programme.

Figure 3: Implementation of LDS 2005 (Source: Annual Monitoring Report 2005)

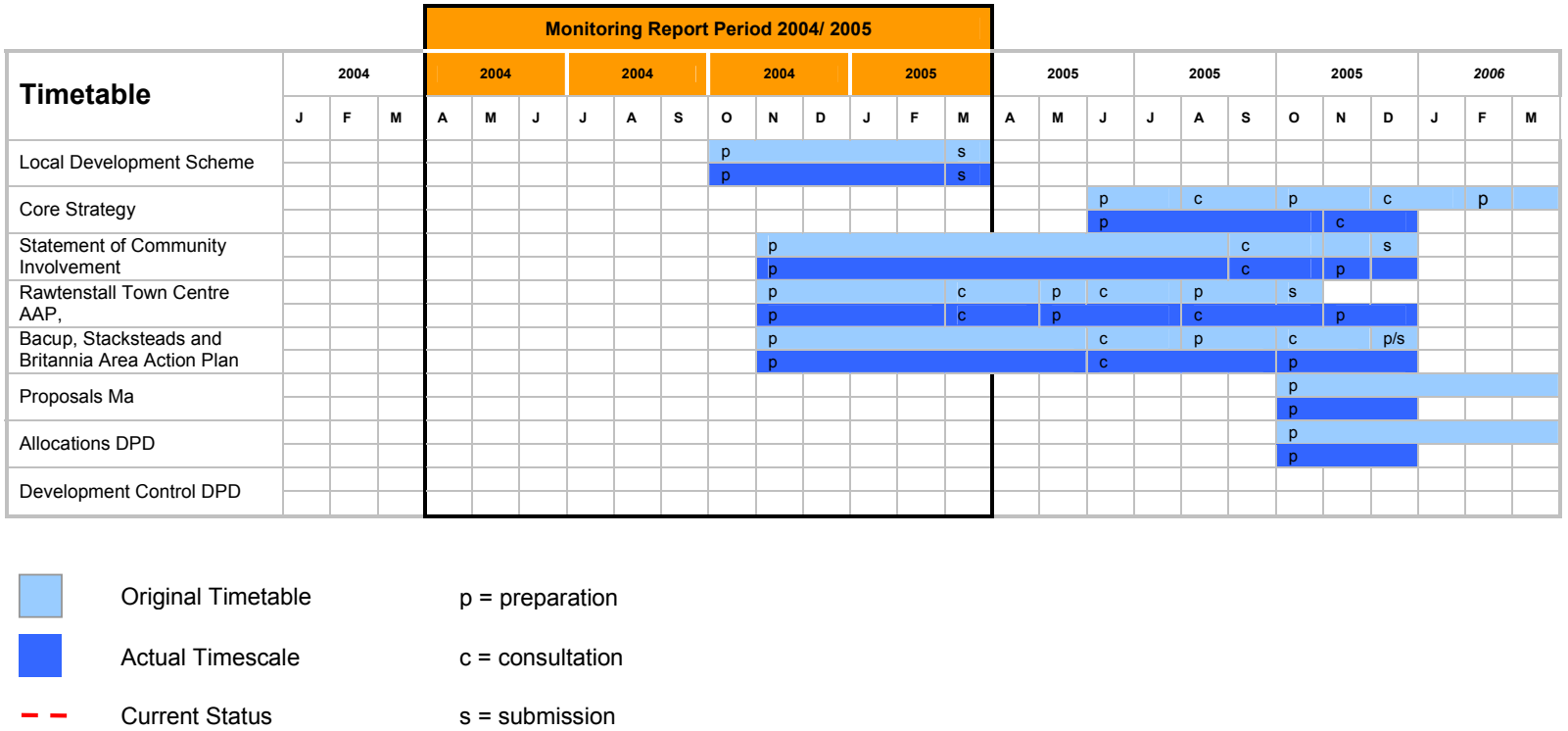
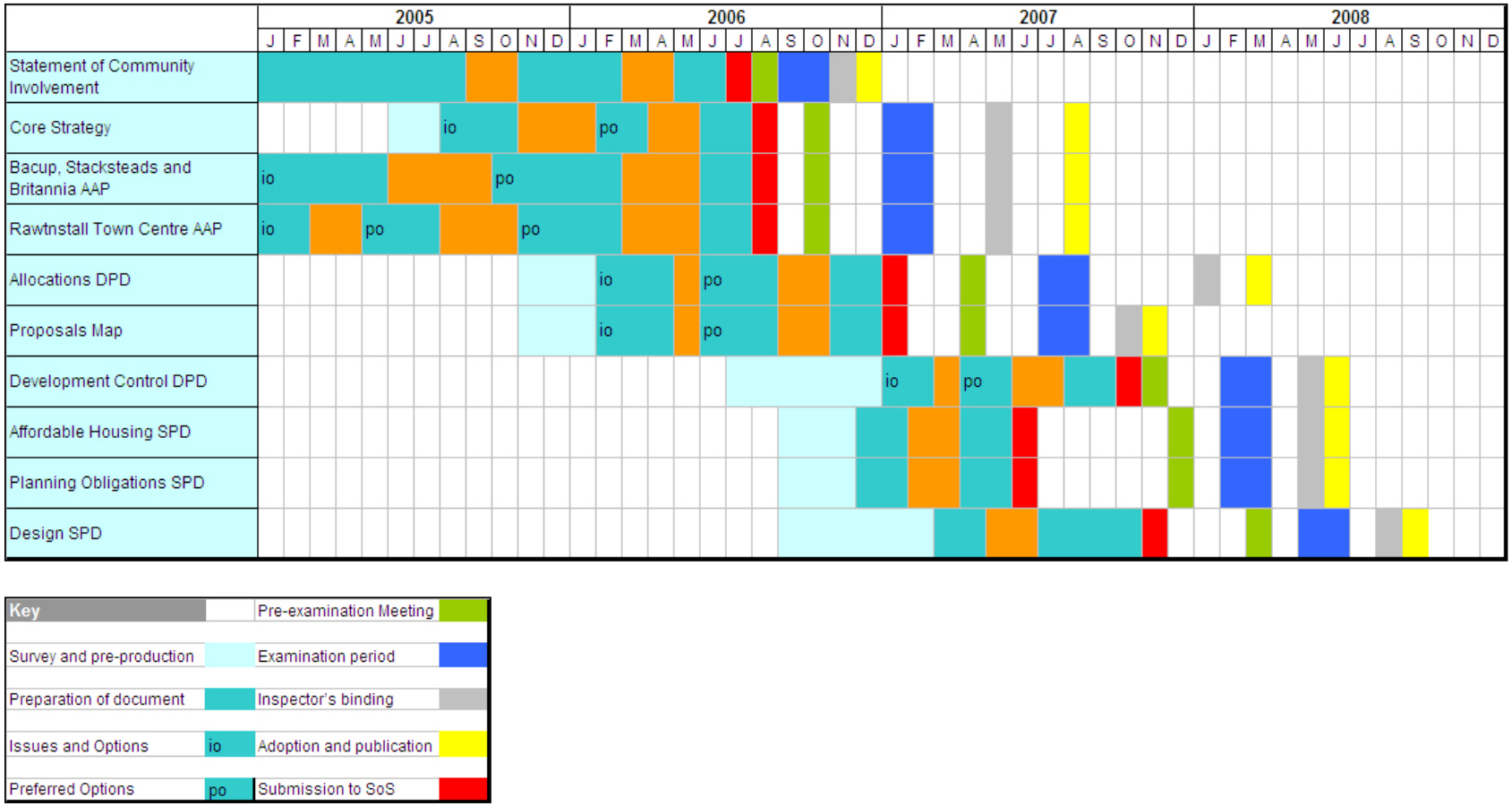


Table 1: Schedule of proposed LDDs

Document Title	Type	Chain of Conformity	Stage 1 Issues Consultation (Reg 25)	Stage Preferred Options Public Participation (Reg 26)	Stage 3 Submission to SoS (Reg 28)	Pre-Examination meeting	Proposed date for adoption
Statement of Community Involvement	LDD	PPS 12	Completed	March – May 2006	July 2006	August 2006	December 2006
Core Strategy	DPD	PPSs, PPGs, RSS, JLSP, Council Strategies, AAPs.	Completed	March – May 2006	August 2006	October 2006	August 2007
Sustainability Appraisal -	Non LDD	SEA EU Directive and ODPM guidelines.	Completed	February 2006	August 2006		
Bacup / Stacksteads AAP	DPD	RSS, ,Core Strategy, and Bacup / Stacksteads ADF (ELEVATE)	Completed	March – May 2006	August 2006	October 2006	August 2007
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	Completed	January 2006	August 2006		
Rawtenstall Town Centre AAP	DPD	RSS, JLSP, Core Strategy, Proposals Map	Completed	March – May 2006	August 2006	October 2006	August 2007
Sustainability Appraisal	LDD	SEA EU Directive and ODPM guidelines.	Completed	February 2006			
Allocations	DPD	Core Strategy, AAPs.	May 2006	September – October 2006	January 2007	April 2007	March 2008
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	April 2006	July 2006	December 2006		
Proposals Map	DPD	Conform to Core Strategy and Allocations DPD.	May 2006	September – October 2006	January 2007	April 2007	November 2007
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	April 2006	July 2006	December 2006		

Document Title	Type	Chain of Conformity	Stage 1 Issues Consultation (Reg 25)	Stage Preferred Options Public Participation (Reg 26)	Stage 3 Submission to SoS (Reg 28)	Pre-Examination meeting	Proposed date for adoption
Development Control Policies	DPD	Core Strategy, Allocations DPD and Proposals Map	March - April 2007	June - July 2007	September2007	November 2007	June 2008
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	December 2006	February 2007	July 2007		
Affordable Housing SPD		PPS, PPG, RSS, Core Strategy, AAP, Allocations DPD. Proposals Map	N/A	February – March 2007	July 2007	December 2007	June 2008
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	N/A	January 2007	June 2007		
Planning Obligations SPD		PPS, PPG, RSS, Core Strategy, AAP, Allocations DPD. Proposals Map	N/A	February – March 2007	July 2007	December 2007	June 2008
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	N/A	January 2007	June 2007		
Design SPD		PPS, PPG, RSS, Core Strategy, AAP, Allocations DPD. Proposals Map	N/A	May – June 2007	November 2007	March 2008	September 2008
Sustainability Appraisal	Non LDD	SEA EU Directive and ODPM guidelines.	N/A	April 2007	September 2007		

Figure 4: Revised LDF Programme



Section 3

Table 2: Statement of Community Involvement

Over View	
Is this a Development Plan Document?	No
What is it for?	Like the LDS, the Statement of Community Involvement (SCI) shows how and when planning authorities intend to consult local communities and other stakeholders when preparing other documents that will form the LDF and consultation with planning applications. A key outcome of the SCI will be to encourage 'front loading' – this means that consultation begins at the earliest stages of a document's development so that communities are given the opportunity to be involved and to make a difference. The SCI will provide good levels of access to information. It will be designed to increase the opportunity to create understanding of the planning system and actively encourage communities to contribute ideas and representations, and for Rossendale to provide regular and timely feedback.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPS 12
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production	Complete
Issues and Options	Complete
Consultation on preferred options	March – May 2006
Submission to SoS	July 2006
Pre-examination Meeting	August 2006
Examination period	September – October 2006
Inspector's binding report	November 2006
Adoption and publication	December 2006
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 3: Core Strategy DPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Core Strategy is a key DPD from which other DPDs such as the Rawtenstall Town Centre and Bacup, Stacksteads and Britannia AAPs will be linked. It sets out the general spatial vision and objectives for delivery in the Local Development Framework. The Core Strategy plays a key part in the delivery of Rossendale's Community Strategy. The Core Strategy will present the development and use of land elements required to deliver the objectives set out in the Community Strategy such as the strategic development needs including housing, leisure, employment and retail.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, ELEVATE Pathfinder Strategies, Council Strategies, AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Issues and Options Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	Complete Complete March – May 2006 August 2006 October 2006 January – February 2007 May 2007 August 2007
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 4: Bacup, Stacksteads and Britannia AAP

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Area Action Plan (AAP) focuses on a specific location or an area that is subject to significant change or an area that needs to stay the same. This could include a major regeneration project or a conservation area. The AAP will focus on implementation - providing an important mechanism for ensuring development of an appropriate scale, mix and quality for key areas of opportunity, change or conservation.
What area will it cover?	An AAP) is being prepared for Bacup, Stacksteads & Britannia. This area is also identified as a Housing Market Renewal area (HMR) as part of the Elevate Pathfinder initiative. The Plan will set out a development framework for the area to guide its growth over the next 10 - 15 years.
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, ELEVATE Pathfinder Strategies, Council Strategies
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Issues and Options Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	Complete Complete March – May 2006 August 2006 October 2006 January- February 2007 May 2007 August 2007
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 5: Rawtenstall Town Centre AAP

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Area Action Plan (AAP) focuses on a specific location or an area that is subject to significant change or an area that needs to stay the same. This could include a major regeneration project or a conservation area. The AAP will focus on implementation - providing an important mechanism for ensuring development of an appropriate scale, mix and quality for key areas of opportunity, change or conservation.
What area will it cover?	Area defined by AAP. The Town Centre area includes: ▪ *Tup Bridge and the Market* ▪ *The Lower Mill Site* ▪ *Rawtenstall Library* ▪ *The former Accrington and Rossendale College* ▪ *New Hall Hey* ▪ *Bocholt Way* ▪ *Bacup Road* ▪ *The Valley Centre* ▪ *Rossendale Borough Council Offices* ▪ *The Bus Station* ▪ *Bank Street*
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Council Strategies,
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Issues and Options Consultation on preferred options Submission to SoS – Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	Complete Complete March – May 2006 August 2006 October 2006 January- February 2007 May 2007 August 2007
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 6: Allocations DPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The allocation of land for specific uses must be set out in a development plan document called Site Specific Allocations, which is separate from the Core Strategy. This allows the local authority to update allocations in the light of changes to other local development documents or implementation on the ground. Sites should be identified on a robust and credible assessment of the suitability, availability and accessibility of land for particular uses or a mixture of uses so that the right development is achieved.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Council Strategies, AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Issues and Options Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	December 2005 May 2006 September - October 2006 January 2007 April 2007 July - August 2007 January 2008 March 2008
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 7: Proposals Map

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Adopted Proposals Map will illustrate all site-specific policies in all the adopted development plan documents in map form such as the Core Strategy, Rawtenstall Town Centre and Bacup, Stacksteads and Britannia AAP. The Adopted Proposals Map will also identify areas of protection such as nationally protected landscape and local nature conservation areas, green belt land and conservation areas. *Rossendale Borough*
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Council Strategies, AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Issues and Options Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	December 2005 May 2006 September – October 2006 January 2007 March 2007 July - August 2007 October 2007 November 2007
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI..

Table 8: Development Control Policies DPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	This DPD will provide key Development Control policies that build on the policies out in the Core Strategy and the AAP prepared to form the Rossendale Local Development Framework (LDF)
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Allocation DPD, Proposals Map. Council Strategies, AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production	June 2006
Issues and Options	March – April 2007
Consultation on preferred options	May 2007
Submission to SoS	July 2007
Pre-examination Meeting	November 2007
Examination period	February 2008
Inspector's binding report	May 2008
Adoption and publication	June 2008
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI.

Table 9: Affordable Housing SPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Supplementary Planning Document (SPDs) will expand and add more detail to the policies set out in the development plan documents such as the Core Strategy, Rawtenstall Town Centre and Bacup, Stacksteads and Britannia AAPs. The SPD will specifically deal with the provision of affordable housing as part of the borough wide approach to residential development and housing need. The documents will use illustrations, text and practical examples to expand on how the authority's policies can be taken forward.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, ELEVATE Pathfinder Strategies, Core Strategy , Council Strategies (including Housing Strategy and Affordable Housing Strategy), AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	September 2006 February – March 2007 July 2007 December 2007 February – March 2008 May 2008 June 2008
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI.

Table 10: Planning Obligations SPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Supplementary Planning Document (SPDs) will expand and add more detail to the policies set out in the development plan documents such as the Core Strategy, Rawtenstall Town Centre and Bacup, Stacksteads and Britannia AAPs.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Council Strategies, AAPs.
Is a SEA/ SA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	September 2006 February – March 2007 May 2007 December 2007 February – March 2008 May 2008 June 2008
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI.

Table 11: Design SPD

Over View	
Is this a Development Plan Document?	Yes
What is it for?	The Supplementary Planning Document (SPDs) will expand and add more detail to the policies set out in the development plan documents such as the Core Strategy, Rawtenstall Town Centre and Bacup, Stacksteads and Britannia AAPs. The SPD will specifically deal with the development of design guidance for residential, retail, public realm, conservation areas The documents will use illustrations, text and practical examples to expand on how the authority's policies can be taken forward.
What area will it cover?	Rossendale Borough
What documents will it conform with?	PPSs, PPGs, RSS, JLSP, Core Strategy, Council Strategies, AAPs.
Is SEA required?	Yes
Main Stages of Preparation	**Milestone**
Survey and pre-production Consultation on preferred options Submission to SoS Pre-examination Meeting Examination period Inspector's binding report Adoption and publication	September 2006 May – June 2007 September 2007 March 2008 June - July 2008 August 2008 September 2008
How will it be prepared?	
Organisational lead	Head of Service and Elected Member Portfolio holder
Who will produce the document?	The Forward Planning Team with assistance from consultants
Who will approve it?	The Council, prior to its submission to the Secretary of State.
How will the community be involved?	Opportunities to participate at key stages throughout the process in accordance regulatory requirements and the proposals contained in the emerging SCI.

Section 4

Table 13: Local Plan Policy and the LDF Programme

Policy Number	LDF Proposal
Establishing the Development Strategy	
DS.1:Urban boundary	Replace – Core Strategy, Allocations DPD, Proposals Map
DS.2: Settlements	Replace – Core Strategy
DS.3: Green Belts	Delete
DS.4: Inset villages	Replace – Core Strategy
DS.5: Development Outside Urban Boundary and Greenbelt	Replace – Core Strategy
DS.6: Community Uses	Replace – Core Strategy
Employment	
J.1: Land for Employment	Replace – Core Strategy, Allocations DPD, Proposals Map
J.2: Service Industries	Replace – Core Strategy, Allocations DPD, Proposals Map
J.3: Existing Employment Areas	
J.4: Hazardous Industries	Delete
J.5: Tourism	Replace – Core Strategy
Protecting and Improving the Environment	
E.1: Greenland	Replace – Core Strategy
E.2: Recreation Areas	Replace – Core Strategy
E.3: Nature Conservation	Replace – Core Strategy
E.4: Tree preservation	Delete
E.5: Environmental Improvement Areas	Delete
E.6: Ground Instability	Delete
E.7:Contaminated Land	Replace – Core Strategy
E.8: Landfill Sites	Delete
E.9: Pollution	Replace – Core Strategy
E.10: Groundwater Pollution	Replace – Core Strategy
E.11: Water Supplies	Delete
E.12: Noise Attenuation	Delete
E.13: Noise Sources	Delete
Housing	
H.1: Conversion of Upper Floors in Town Centres	Delete
H.2: Protection of Garage Sites	Delete
H.3: Land for Residential Development	Replace – Core Strategy, Allocations DPD, Proposals Map
Heritage Protection	
HP.1: Conservation Areas	Replace – Core Strategy, Development Control DPD
HP.2: Listed Buildings	Replace – Core Strategy, Development Control DPD
HP.3: Satellite Dishes	Delete
HP.4: New Uses for Old Buildings	Delete
HP.5: Shop Fronts	Delete
HP.6: Ancient Monuments	Replace – Core Strategy, Development Control DPD
Shopping	
S.1: Major Retail Proposals in Town Centres	Delete
S.2: Major Retail Proposals Outside Town Centres	Delete
S.3: Offices in Shopping Streets	Delete
S.4: Hot Food Shops	Delete
S.5: Convenience Shops	Delete
S.6: Shop Fronts	Delete
The Countryside	
C.1:Countryside Access	Delete
C.2: Moorlands	Delete
C.3: Area of Special Landscape	Delete
C.4: Agricultural Land	Delete
C.5: Alternative Farm Income	Delete
C.6: Re-use of rural Buildings	Delete
C.7: Agricultural Buildings	Delete
C.8: Countryside Recreation	Delete
C.9: Access to the Countryside	Delete
C.10: Valley Ways	Delete
C.11: Pennine Bridleways	Delete
C.12: Waterbased Recreation	Replace Core Strategy
C.13: Woodland and Trees	Delete
C.14: Touring Caravans	Delete

Policy Number	LDF Proposal
Development Control	
DC.1: Development Criteria	Delete
DC.2: Landscaping	Delete
DC.3: Public Open Space	Delete
DC.4: Materials	Delete
DC.5: Advertisements	Delete
DC.6 Dormers	Delete
DC.7 Development in Large Gardens	Delete
DC.8: Overhead Lines	Delete
DC.9: Wind Farms	Delete
DC.10: Telecommunications Development	Delete
DC.11: Satellite Antenna	Delete
DC.12: Cat and Dog Boarding/Breeding Establishments	Delete
Transport	
T.1: Road Hierarchy	Delete
T.2: Access Improvements	Delete
T.3: Commercial Traffic	Delete
T.4: Car Parking	Replace – Core Strategy, Allocations DPD, Proposals Map
T.5: Commercial Vehicle Parking	Delete
T.6: Pedestrians	Delete
T.7: Cycling	Delete
T.8 Access for Disabled People	Delete
T.9 : Waterfoot By-pass	Delete
T.10:Bus Services	Delete
T.11: Access to Principal Road Network	Delete
T.12: Traffic in Town Centres	Delete

Further Information

For further information on the Local Development Framework please visit:

www.rossendale.gov.uk/forwardplanning

or write to:

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